



# Invited perspectives: Uncertainties in natural systems may be uncomfortable, but ignoring them would be absurd

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**Abstract.** Uncertainties in natural systems are pervasive, varied, and unavoidable due to inherent open system complexity and limited knowledge. Therefore, the evolution of a natural system cannot be predicted deterministically and probabilistic forecasts are commonly used to account for these uncertainties. As the Voltaire-inspired title suggests, representing and quantifying all uncertainties in hazard and risk forecasting is difficult yet essential for an effective risk-cycle management and for a meaningful scientific evaluation of forecasting models. Although this paper focuses on hazard forecasting, we argue that the discussion and treatment of uncertainty apply equally to vulnerability and, therefore, to risk assessment. These challenges are reflected in the current absence of a common hierarchy of uncertainties, of a shared quantitative procedure to include all uncertainties in a forecast, and of effective communication and decision-making protocols, across different hazards and risks. Deepening the understanding of these distinct challenges has been the main goal of a dedicated task force of scientists from different disciplines, experts in communication, and decision-makers in the framework of a large Italian project on multirisk under NextGenEU funds – the RETURN project (<https://www.fondazionereturn.it/en/>) – which includes 18 Italian universities and research centers, the Italian Civil Protection Department, Italian State Railways, Assicurazioni Generali, other profit entities, and one Italian River Basin Authority. Within this initiative, we examined several examples of natural hazard forecasting and projections, from the perspectives of experts in various fields and/or users of these forecasts. The task force found that different hazards share key features and challenges regarding uncertainty understanding, quantification and communication, which may be embedded in a common framework. Such a framework would include a similar hierarchy of uncertainties that defines a complete hazard forecast, which is essential to properly evaluate forecasting models. This work categorizes the common key scientific and communication challenges, propose potential solutions, and intend to stimulate a deeper reflection on these issues.

## 1 Introduction

Many natural hazards are hard to predict on time scales useful for risk reduction. This arises both from incomplete knowledge of underlying processes and from intrinsic unpredictability. The latter stems from strong nonlinearities (e.g.,



chaos), fine-scale aggregation in space and time, high dimensionality, and the open nature of Earth systems that exchange energy and matter with their surroundings in often uncontrolled ways. As a result, the future evolution of a natural hazard can only be expressed probabilistically through forecasts: each forecasting model provides a probability distribution for hazard intensity within a given space–time window. Even predictions, including point estimates (“best guesses”), implicitly carry uncertainty, whether stated or not, and are therefore effectively probabilistic. In addition to intrinsic variability, pervasive knowledge gaps often require using multiple forecasting models, introducing further probabilistic complexity in the Earth sciences (Oreskes et al., 1994) and complicating effective communication.

These issues have been extensively discussed within the RETURN project (multi-Risk sciEnce for resilienT commUnities undeR a chaNging climate; <https://www.fondazione{return}.it/en/>). RETURN is a large national partnership that brings together eighteen Italian universities and research centers, the Italian Civil Protection Department, Italian State Railways, Assicurazioni Generali, other profit entities, and one Italian River Basin Authority. It has been designed to strengthen Italy’s research capacity on environmental, natural, and human-induced risks, while connecting it with major European and global value chains. The project had a dual mission: on the one hand, to advance basic knowledge and develop new technologies for risk prevention and mitigation; on the other, to transfer these innovations into practical applications, engaging public administrations, companies, and local communities. Within the RETURN framework, we established a transversal task force comprising scientists from multiple disciplines, communication experts, and decision-makers. Its aim was to address the problem of handling uncertainties in hazard forecasting from the perspectives of scientists, practitioners, communicators, and stakeholders across a range of natural hazards—including floods, earthquakes, volcanic phenomena, landslides, climate projections, weather forecasting, and marine biogeochemistry. Although we focus on hazard forecasting, we emphasize that this analysis represents a crucial first step toward understanding uncertainties in risk forecasting as well.

Drawing on the experience as both producers and users of such forecasts, we summarize here the main concepts discussed within the task force. First, we outline the general discussion and highlight common challenges across different hazards that may warrant shared procedures. Then, we examine these scientific and communication challenges in detail. Finally, we offer general recommendations to help scientists and practitioners to develop common procedures for building and testing forecasts, clarifying the meaning of a complete forecast that include all uncertainties, and communicating these uncertainties.

## 2 Overview of the task force discussions

The first issue that clearly emerged from the discussion inside the task force is the lack of a common terminology across the different disciplines as well as the different risk management stakeholders. For example, the terms *prediction* and *forecast* are often used with different meanings across disciplines. In this paper, a prediction is defined as a deterministic statement that a specific hazard intensity will or will not occur in a particular geographic region and time horizon, whereas a forecast



gives a probability that such an event will occur (Jordan et al., 2011). Although also predictions are inherently probabilistic, due to the unavoidable presence of false alarms and missed events, we argue that issuing a forecast is preferable because it  
65 quantifies uncertainties through probability, and it clarifies the roles of the different actors in the whole decision-making process: in a nutshell, scientists provide probabilities describing scientific uncertainty, whereas decision-makers select probability thresholds to guide actions (Jordan et al., 2014). Table 1 summarizes the terms used in this paper and their meanings as commonly applied across different natural hazards. It does not claim to provide the "correct" definitions, but is intended to facilitate readability and understanding.

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We also noticed that different hazards share common features and challenges: i) the presence of uncertainties linked both to the natural variability of the process and to its limited knowledge; ii) the lack of a clear and unambiguous definition of these uncertainties and how to include both of them in a complete hazard forecast; iii) how to test the reliability of the forecasts; and iv) how to communicate these forecasts effectively to decision-makers and society in general. Oddly, despite the many  
75 similarities across fields, these problems have largely been tackled in isolation, as evidenced, for example, by the proliferation of distinct terminologies used to describe and to handle different sources of uncertainty: without pretending to be exhaustive, terms like shallow and deep, intra- and inter-model, external and internal, value and structural uncertainty, likelihood and confidence, state and model uncertainty, uncertainty on model parameters and on initial/boundary conditions are widely used across many disciplines to deal with similar issues, both within and beyond natural-hazard forecasting (e.g.,  
80 Marinacci, 2015).

These common features and peculiarities are summarized in Fig. 1, which describes the different operational perspectives according to the task force. The first block defines the operational context, i.e., whether the forecast is long-term (e.g., forecast over years to tens of years or centuries, guiding structural design and planning) or short-term (e.g., forecast over  
85 hours/days/months, managing an unfolding emergency).

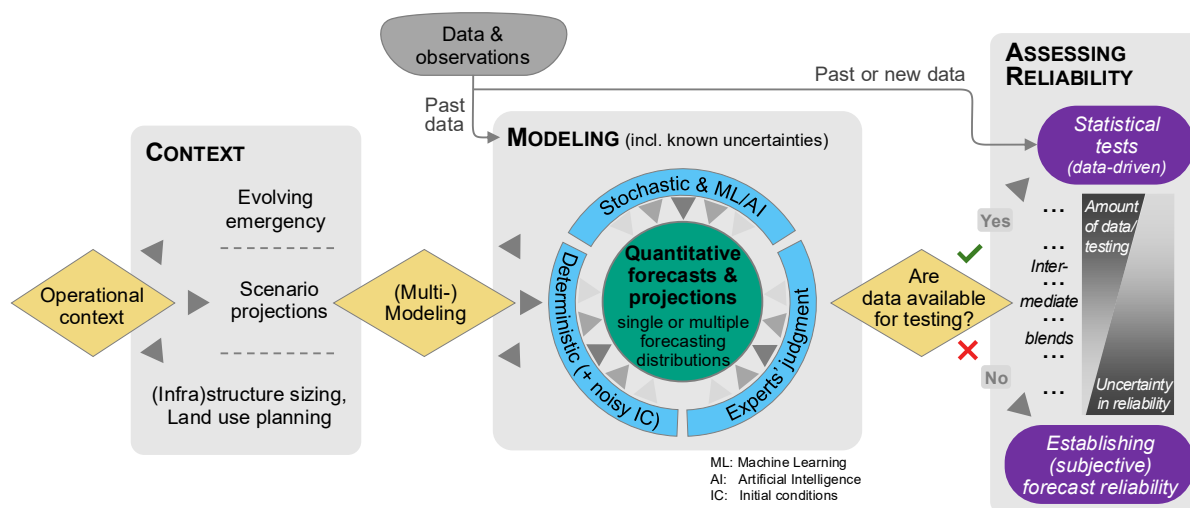


Figure 1. A logical flowchart illustrating the main steps involved in building and testing a hazard forecast.

The second block covers the construction of forecasting models selection according to the context, i.e., the time horizon investigated (short- or long-term) and scenario projections (like for IPCC). Depending on the hazard, forecasting models can be of different types, for example: i) deterministic physics-based models whose forecast uncertainty is modeled either by adding random perturbations to the initial/boundary conditions or by augmenting a deterministic point estimate with uncertainty derived from comparisons between point estimates and measurements (Koutsoyiannis and Montanari, 2021; Shabestanipour et al., 2023); ii) Artificial Intelligence / Machine-Learning models that yield predictions with associated predictive errors (e.g., Mosavi et al., 2018; Reichstein et al., 2019; Mondini et al., 2023); iii) empirical or stochastic models derived from instrumental and/or historical data (Ogata, 1988; Gumber, 1958; Stedinger and Cohn, 1986; Merz and Blöschl, 2008); iv) models based on expert judgment (O'Hagan, 1998; Aspinall and Cooke, 2010). This list shows some end-members but mixed approaches are common; for example, data-driven Bayesian approaches may use different pieces of information (e.g., from data, physics, and expert judgement) to produce a combined forecast (e.g., Viglione et al., 2013), or physics-based model to produce a starting forecast that is continuously updated as soon as new data and information becomes available (e.g., Bluecat; Koutsoyiannis and Montanari, 2021; Montanari and Koutsoyiannis, 2025). Regardless of type, model outputs are expressed as one or more probability distributions for the metric of interest. The presence of single versus multiple distributions strongly affects model evaluation, communication, and use. For example, a single probability distribution yields a single probability for a specific event and implies a very good knowledge about the process and the



105 underlying modelling procedure. Multiple distributions imply that the probability of that event is itself described by a set of probabilities rather than a single value, underlining our limited knowledge about the process.

The third block addresses forecast evaluation perspective, which is essential for establishing the operational credibility of forecasts for practical use. The evaluation procedures depend critically on two key factors: the availability of data for testing  
110 and the independence of those data from the model that generates the forecasts. These factors dictate both the appropriate testing procedures and how to interpret the results. This last aspect will be deeply investigated in section 5 "Evaluating the reliability and skill of forecasts".

In Sections 3–6, we describe all these common challenges in greater depth.

### 115 **3 Common challenges**

Uncertainties arise from multiple sources, which contribute to two main groups in a forecast: the natural variability of the process and the limitations of our knowledge about it, which are broadly defined as aleatory variability and epistemic uncertainty (see Table 1). As implied with Fig. 1, regardless of the adopted modeling approach to describe the hazard intensity of interest, the model output is a forecast intended to describe the natural variability of the process. One common  
120 challenge across different hazards stems from the existence of multiple models producing forecasts or projections. In many current practices, these distinct forecasts are collapsed into a single probability distribution for the hazard intensity of interest. However, this approach is hardly satisfactory for several reasons, the most obvious one being that it does not convey an important message to the stakeholders, i.e., how much scientists believe in their final assessment. For example, stating that a hazardous event has a 15% probability of occurring conveys nothing about whether that estimate comes from a large  
125 or small dataset, whether forecasting models agree, or whether it is merely the average of widely divergent assessments. In fields such as climatology and seismic hazard, practitioners often separate different types of uncertainty to indicate the faith they place in their forecasts. Specifically, climate change projections and long-term seismic hazard analysis acknowledge the existence of these different uncertainties (IPCC 2021; SSHAC, 1997; see also discussion at section 4), even though this is done through approaches and procedures that are incommensurable (Aven and Renn, 2015). Although all of these  
130 approaches are undoubtedly important steps toward more fully incorporating and representing uncertainties in a complete forecast, many critical issues of different types remain unresolved.

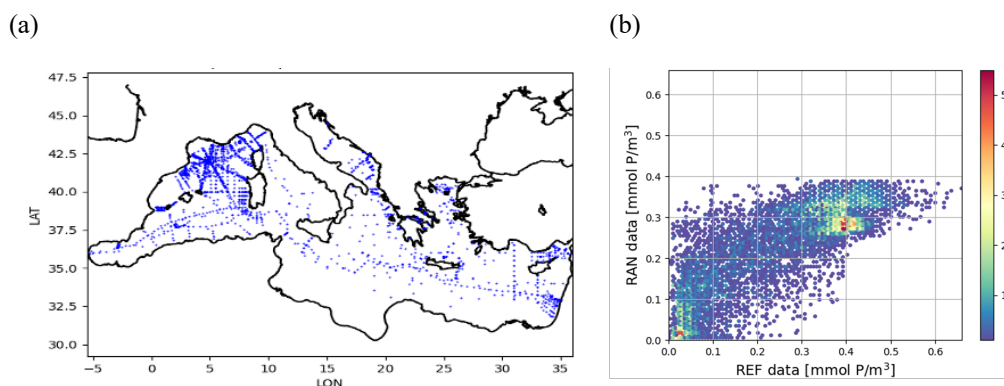
#### **3.1 Single forecasting distribution**

In many practical applications, a single forecasting distribution is used, yielding one probability of exceedance for the hazard  
135 intensity of interest. This implicitly assumes that the model is the “true” one (i.e., no lack of knowledge of the system) and



that it provides an adequate description of the system's intrinsic natural variability, as captured by the forecast probability distribution. This typically reflects strong knowledge of the system, either a well-constrained physical model with tightly estimated parameters, or an empirical model calibrated on extensive data covering the process's characteristic timescale. This probability distribution is often conveniently represented by a survival distribution,  $f(x)$ , showing the exceedance  
140 probability for each hazard intensity value  $x$ . Sometimes, the survival distribution is also named CCDF, i.e., complementary cumulative distribution function, which is often named *hazard curve* in many fields. Hereafter we name this survival distribution as *forecasting distribution* (FD).

For example, a common practice in ocean modelling is to report a point estimate of a variable of interest produced by one  
145 model assumed to represent the process's known physics. The uncertainty associated to the point estimate can be determined by comparing the three-dimensional, spatially resolved model output with sparse, pointwise observations (Fig. 2a). This approach relies on the matchup concept (Fig. 2b), in which model outputs and observations are co-located in space and time and their values compared. The resulting differences are then analysed using standard performance metrics such as bias, root-mean-square difference, and mean absolute error (and many others). Implicitly, in this case it is assumed that the FD is  
150 normally distributed, whose mean corresponds to the deterministic point estimate (i.e., the three-dimensional spatial field of a given variable), while its variance is represented by a selected quality metric derived from the pre-computed model–observation comparisons. This variance can potentially be estimated also as a function of time (e.g. seasonally or annually) and space, by subdividing the model domain. Overall, each FD,  $f_{ij}(x)$ , is given by the normal survival function with known average (point estimate) and variance for the  $i$ -th spatial cell and the  $j$ -th time interval.



155 **Figure 2. (a) Map of the spatial distribution of the reference values of an observed variable and (b) scatter plot comparing modelled (RAN) and observed values of one variable (e.g., phosphate concentration), with colors representing point density (Cossarini et al., 2021).**

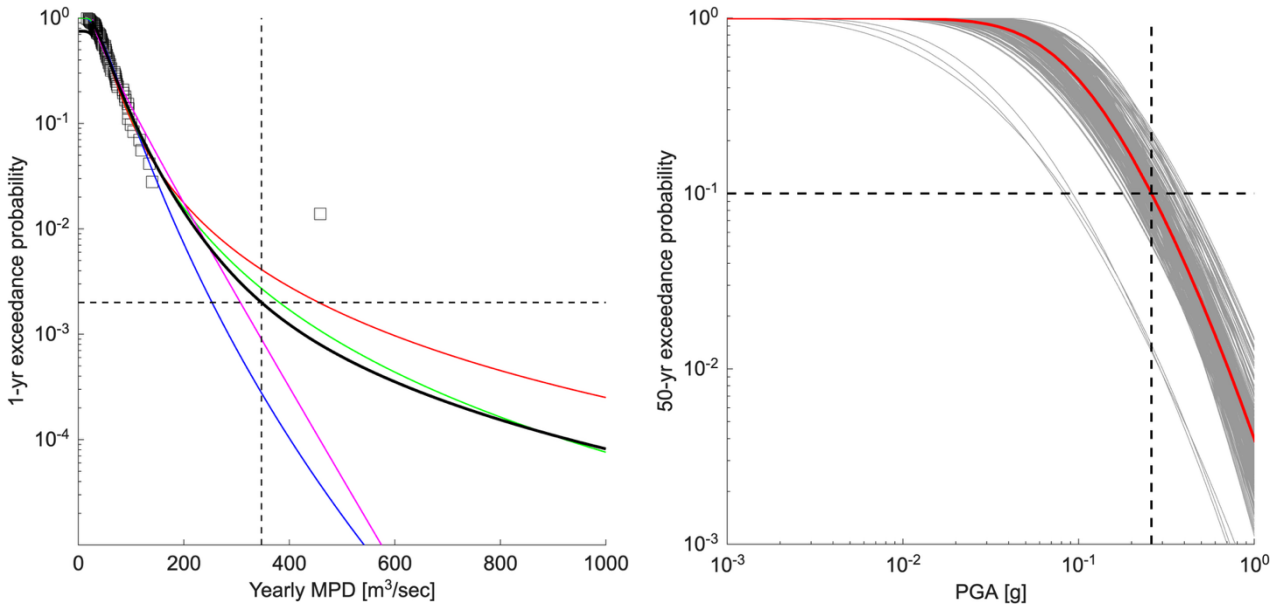


Another example of using a single FD is given by an empirical model calibrated on extensive data. An example for flood  
160 forecast is given by the Bluecat model (Koutsoyiannis and Montanari, 2021; Montanari and Koutsoyiannis, 2025). Bluecat is  
a method to transform a deterministic prediction model into a stochastic forecasting model, therefore turning from a point  
prediction to the FD,  $f(x)$ . Bluecat can consider multiple alternative models (ensemble prediction) and use minimum  
uncertainty between observations and model's predictions (nearest neighbor approach) as a criterion for model selection.  
Eventually, also in this case, the FD,  $f_{ij}(x)$ , is given by the normal survival function with known average (point estimate)  
165 and variance for the  $i$ -th spatial cell and the  $j$ -th time interval.

Dealing with a single FD does not present any particular scientific challenge beyond the definition of the hazard forecasting  
model; if we are interested in estimating the exceedance probability of one specific hazard intensity threshold, or if we want  
to estimate the hazard intensity that has one specific probability to be exceeded, we can get this information directly from  
170  $f(x)$ .

### 3.2 Multiple forecasting distributions

In many other forecasts, the lack of knowledge of the process is substantial, leading to the impossibility to select a unique  
“trustable” model. Thus, beyond the intrinsic natural variability, there is a large uncertainty about which forecasting model is  
175 the right one, or the one that should be used (Scherbaum and Kuehn, 2011). In these cases, scientists use different models  
representing  $M$  alternative choices, all aiming at providing the forecast of the same hazard intensity for any specific space-  
time window, i.e., different FDs,  $f_m(x)$ ,  $m = 1, \dots, M$ , where  $M$  is the number of FDs. To illustrate this situation, Figure 3  
shows two examples from long-term flood analysis and seismic hazard; in both cases the epistemic uncertainty is depicted by  
alternative models representing different working hypotheses that collectively provide a set of FDs. For the flood analysis,  
180 the FDs represent empirical modeling of the yearly maximum peak discharges for the Kamp River at Zwettl, Austria (station  
207944 — <https://ehyd.gv.at/>) (Viglione et al., 2013); for the seismic hazard, the FDs are relative to the 50-yr peak ground  
acceleration at L'Aquila, Italy, according to MPS19 (Meletti et al., 2021).



185 **Figure 3. Left panel: Forecasting distributions (FDs) for two cases. (a) Four FDs of the yearly maximum peak discharges (MPD)**  
**for the Kamp River at Zwettl, Austria, given by lognormal (blue line), GEV (green line), Pearson type 3 (magenta line), Burr (red line)**  
**distributions that were found fitting the observations from 1951 to 2021. The solid black line represents the mean FD. The**  
**horizontal and vertical black dashed lines show the annual exceedance probability of 0.002 and the corresponding  $x_0 =$**   
 **$347 \text{ m}^3/\text{sec}$ , respectively. Right panel: FDs of the 50-year horizontal peak ground acceleration (PGA) at L'Aquila, Italy. Each FD**  
**is shown in grey and it represents one parametrization of different 11 models that were used to build a national seismic hazard**  
**190 model for Italy (MPS19; Meletti et al., 2021). The red curve represents the mean FD of all distributions. The horizontal and**  
**vertical dashed lines show the 50-years exceedance probability of 0.1 and the corresponding  $x_0 = 0.2597 \text{ g}$  of the mean FD,**  
**respectively.**

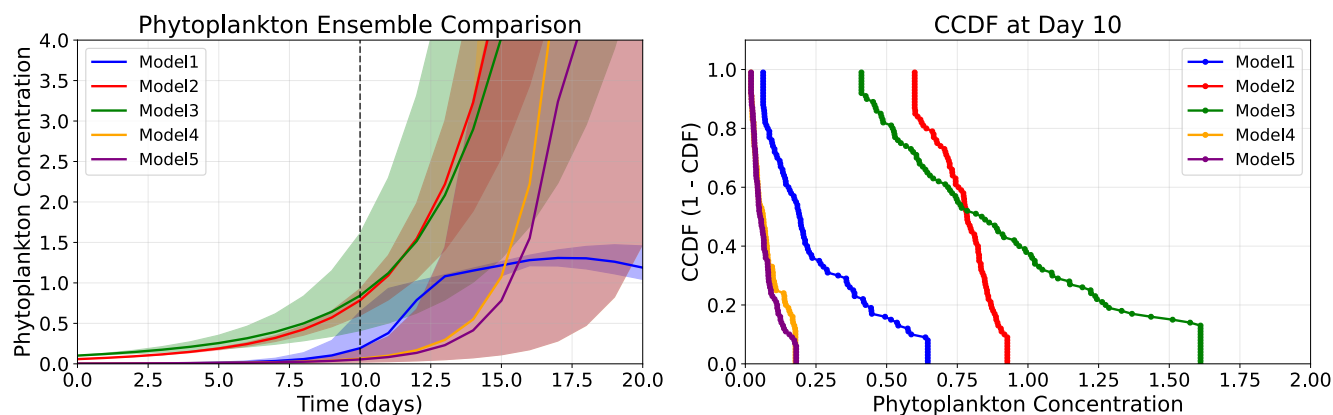
The left panel of Figure 3 shows the four FDs,  $f_m(x)$ , which were defined fitting the set of observations (squares) with four  
195 different distributions, i.e., lognormal, Generalized Extreme Value (GEV), Pearson type 3, and Burr distributions (Chow et al., 1988; Papalexiou & Koutsoyiannis, 2013; Merz et al., 2022). The right part of Figure 3 shows the set of FDs of the 50-year horizontal peak ground acceleration (PGA) at L'Aquila, which derives from different parameterizations of 11 different earthquake forecasting models, according to MPS19 (Meletti et al., 2019).

200 It is worth noting that this situation is independent from the contributing model types: models may arise from different parameterizations of the same formulation or constitute a set of conditionally independent models built from the same information. Moreover, it also transcends the level of physical understanding; the problem can occur even for processes with well-known physics, such as weather forecasting, climate change projections, and ocean modeling. Multi-ensemble approaches are playing an increasingly important role in uncertainty quantification in ocean modeling. However, their high



205 computational cost often necessitates a reduction in model dimensionality, for instance by adopting coarser spatial resolution or by simplifying fully three-dimensional problems to one- or zero-dimensional formulations. In this case, a new form of uncertainty arises from the incomplete description of the system and from the coexistence of multiple plausible theoretical formulations, approximations and parametrizations.

210 In the case of Fig. 2, when forecasting the concentration of a specific biogeochemical variable in the sea, different models may represent the same biogeochemical system by emphasizing different processes, adopting alternative closure schemes (e.g., accounting for unmodeled contributions regulating limit phytoplankton dynamics), or assuming distinct functional relationships. Even under identical initial conditions and external forcings, these modeling choices can lead to substantially different dynamical behaviors and responses. As an illustrative example, when considering a box model representing a  
 215 spatially homogeneous water body (e.g., a lake), perturbations of parameters within a single model generate a distribution of possible trajectories, reflecting the natural variability of the system described by the model using large-scale effective laws (neglecting the sub-grid unresolved scales). In parallel, the use of multiple models enables the construction of a multi-model ensemble (Fig. 4), in which structural differences among alternative formulations give rise to distinct dynamics and distributions. This example demonstrates a feature that is indeed intrinsic in all the approaches based on multiple FDs: there  
 220 is a hierarchy of uncertainties separating those arising from the natural variability described by individual models, and those associated with differences across models.



225 **Figure 4. Multi-model ensemble comparison of biogeochemical simulations (phytoplankton concentration in mmol N.m<sup>-3</sup>) performed with the Framework for Aquatic Biogeochemical Models (FABM, <https://github.com/fabm-model/fabm/wiki>). Ensembles are generated by parameter perturbations within each model. Left panel: temporal evolution of phytoplankton concentration, showing the ensemble mean and spread for each model; the dashed vertical line marks the reference time that we want to forecast. Right panel: FDs of phytoplankton concentration at the selected time (day 10) obtained by five different models.**



230 These cases raise important challenges in interpreting the meaning of a set of exceedance probabilities/hazard intensities for  
one specific hazard intensity/exceedance probability value. Usually, this problem is neglected in scientific literature, and it is  
ecumenically addressed by creating a "mean" FD,  $\bar{f}(x)$ , which represents the "best" model to be applied (e.g., the Bayesian  
model averaging; Raftery et al., 2005; Okoli et al., 2018; Gaume, 2018; Marzocchi et al., 2012, Herrmann & Marzocchi  
2023), making the multi-model case similar to the single-model case with one single distribution. [Here with the term  
235 "mean" indicating a representative FD, which may be obtained in different ways (e.g., Gneiting and Katzfuss, 2014)].

In this way, however, important information is lost, i.e., the dispersion of the FDs,  $f_m(x)$ , around the mean FD,  $\bar{f}(x)$ , which  
describes our level of ignorance about the modeling of the hazard intensity (Marzocchi and Jordan, 2014; Zanetti et al.,  
2023); for example, we can have the same mean FD,  $\bar{f}(x)$ , from a set of FDs,  $f_m(x)$  that have a narrow or large spread  
240 around  $\bar{f}(x)$ . Conversely, if we want to preserve the set of exceedance probabilities for any hazard intensity, the forecast is  
not anymore a single probability – as assumed by the most common probabilistic frameworks, i.e., the frequentist and the  
subjective definition of probability. This aspect also raises the important question on how to test forecasts against data (if  
available). When one FD is used, generally the most obvious way is to compare the observed frequency of exceedance of  
one or more specific hazard intensity values  $x_0$ , with the value given by the FD, i.e.,  $f(x_0)$ . If the exceedance probability is  
245 given by a set of values, the problem of testing becomes much more complicated.

#### 4 Modeling different uncertainties

Probabilities are commonly interpreted as a mathematical descriptor of uncertainties. However, this link is much more  
complicated than expected. The common interpretations of probability, namely the frequentist and subjective frameworks,  
250 have been derived from contexts that are each dominated by a different kind of uncertainty: the frequentist framework  
considers the intrinsic random variability of the outcomes of a repeatable experiment that can be described by a frequency of  
one specific repeatable event of interest (e.g., rolling a dice); instead, the subjective framework (which is often mistakenly  
called "Bayesian" that, indeed, embraces a much wider set of interpretations; e.g. Gelman and Hennig, 2017) considers the  
lack of knowledge of the occurrence of one unique and non-repeatable event that is described by the concept of degree of  
255 belief (e.g., the outcome of one presidential election). In both cases, the probability is a single number with quite different  
meaning but, in all cases, it must satisfy the Kolmogorov axioms (Kolmogorov, 1950). For this reason, although there have  
been a continuous and strenuous debate among supporters of these frameworks, here we just stress that both frameworks are  
legitimate, if properly applied in their correct context, i.e., when one kind of uncertainty prevails.

260 Although scientists often prefer the frequentist framework because frequencies are directly measurable, it is very challenging  
to define a "repeatable experiment" in natural hazards, since all events are unique in some sense. Conversely, the subjective



approach is more flexible and broadly applicable. Yet, if all uncertainties are reduced to mere lack of knowledge, testing models against data—a cornerstone of scientific practice (AAAS 1989; Oreskes et al. 1994; Marzocchi & Jordan 2014)—becomes meaningless (e.g., Lindley, 2000). After all, "all models are wrong" (Box, 1976).

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Earth sciences are distinctive because they involve both irreducible uncertainty intrinsic to natural processes and reducible uncertainty stemming from limited knowledge, commonly labeled aleatory variability and epistemic uncertainty. This distinction is useful in many contexts but is strictly meaningful only relative to a model: whether a feature is treated as aleatory or epistemic depends on the model's level of description (Liou and Abrahamson, 2024). Attempting to attribute aleatory or epistemic character directly to the process—rather than to the model—is problematic, since they coincide only if the model is the true one. Indeed, apparent intrinsic randomness may shrink as understanding improves, making it difficult to identify a process's "true" variability in the absence of perfect knowledge. This tension highlights the challenge of building a coherent hierarchy of uncertainties and incorporating them into complete forecasts. It also motivates broadening the notion of probability to accommodate both objective (frequency-based) information and subjective expert judgment, which is a goal long debated in the literature without a universally accepted solution (e.g., Rubin, 1984; Walley, 1991; Lindley, 2000; Weichselberger, 2000; Wasserman, 2006; Coolen et al., 2010; Hansen et al., 2011; Gelman and Shalizi, 2013; Marzocchi and Jordan, 2014). By "unified" we mean a framework that coherently integrates these objective and subjective components into a single probabilistic forecast.

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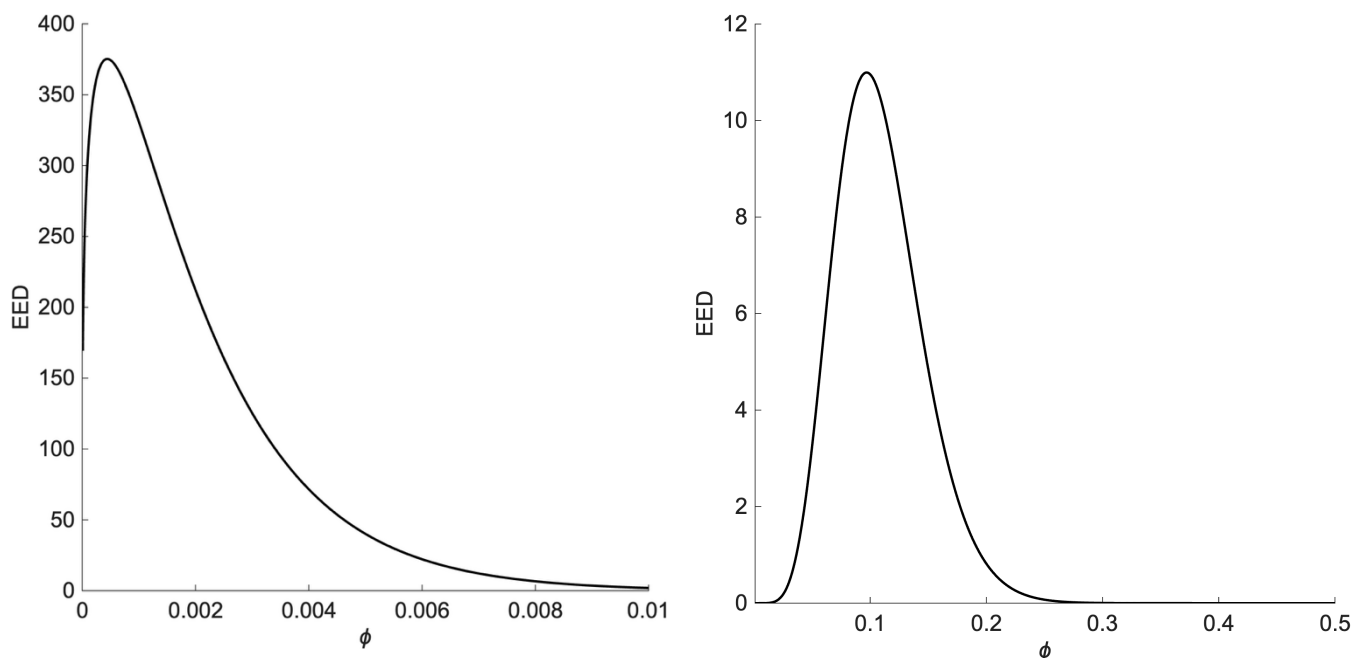
Despite difficulties in establishing a coherent hierarchy of uncertainties and the absence of a formal probabilistic framework to handle them, scientists across disciplines deem it necessary to distinguish among different types of uncertainty and keep them separated (Krzysztofowicz, 2001; Abrahamson and Bommer, 2005; IPCC 2021). For example, Abrahamson and Bommer (2005) state "*This is not simply semantics: distinguishing between the two types of uncertainty [aleatory variability and epistemic uncertainty] is fundamental to the way that they are dealt with in the hazard calculations and how uncertainty is handled in decision making on the basis of the hazard analysis*". In climate science, IPCC introduced the dichotomy likelihood–confidence to describe two different kinds of uncertainty: Likelihood expresses the chance of a defined outcome in the physical world and is estimated using also expert judgment; confidence expresses the qualitative degree of understanding and/or consensus among experts (IPCC, 2021). Although we argue this approach is a step in the right direction, scientists raised substantive criticism (e.g., Aven and Renn, 2015; Janzwood, 2020). In particular, Aven and Renn (2015) point out to an imprecise definition of likelihood relative to probability and calling for a clear distinction and explicit definition of aleatory variability and epistemic uncertainty.

For the examples reported in Fig. 3 and 4, a mathematical framework that handles different types of uncertainty separately requires representing probability with a range or a distribution, rather than with a single value. In other words, we describe the probability of exceedance of any specific value of the hazard intensity,  $x_0$ , as a random variable  $\Phi$ , i.e.,  $\phi_m = f_m(x_0)$ .

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Here we describe a recent unified framework that represents both objective (frequency-based) information and subjective expert judgment as a distribution of probability,  $f(\Phi)$ , rather than a single probability value. Marzocchi and Jordan (2014, 2017, 2018) provide a full account of the unified framework, which has been applied to seismic, volcanic, and tsunami hazard assessment (Selva et al., 2014, 2021; Marzocchi, Selva, and Jordan, 2021; Meletti et al., 2021; Gerstenberger et al., 2023). This unified framework is rooted in the definition of an *experimental concept*, external to the complete probabilistic model, that identifies collections of data, observed and not yet observed, judged to be stochastically *exchangeable* (i.e., with joint probability distributions invariant to data ordering) when conditioned on a set of explanatory variables (Draper *et al.* 1993). For any specific hazard intensity  $x_0$  the exchangeable sequence (experimental concept) is composed by 1 when we observe an exceedance of a specific intensity  $x > x_0$ , and 0 otherwise. Pragmatically, the experimental concept is somehow related to the usefulness of the model, since the exchangeable sequence represents the set of observations we want to describe with the model itself. According to De Finetti's theorem, an exchangeable sequence has a well-defined (and unknown) frequency. Implicitly, this means that if we collect a very long sequence for any specific hazard intensity value  $x_0$ , we can build numerically the true FD,  $f(x)$ , which is the target of any forecasting model.



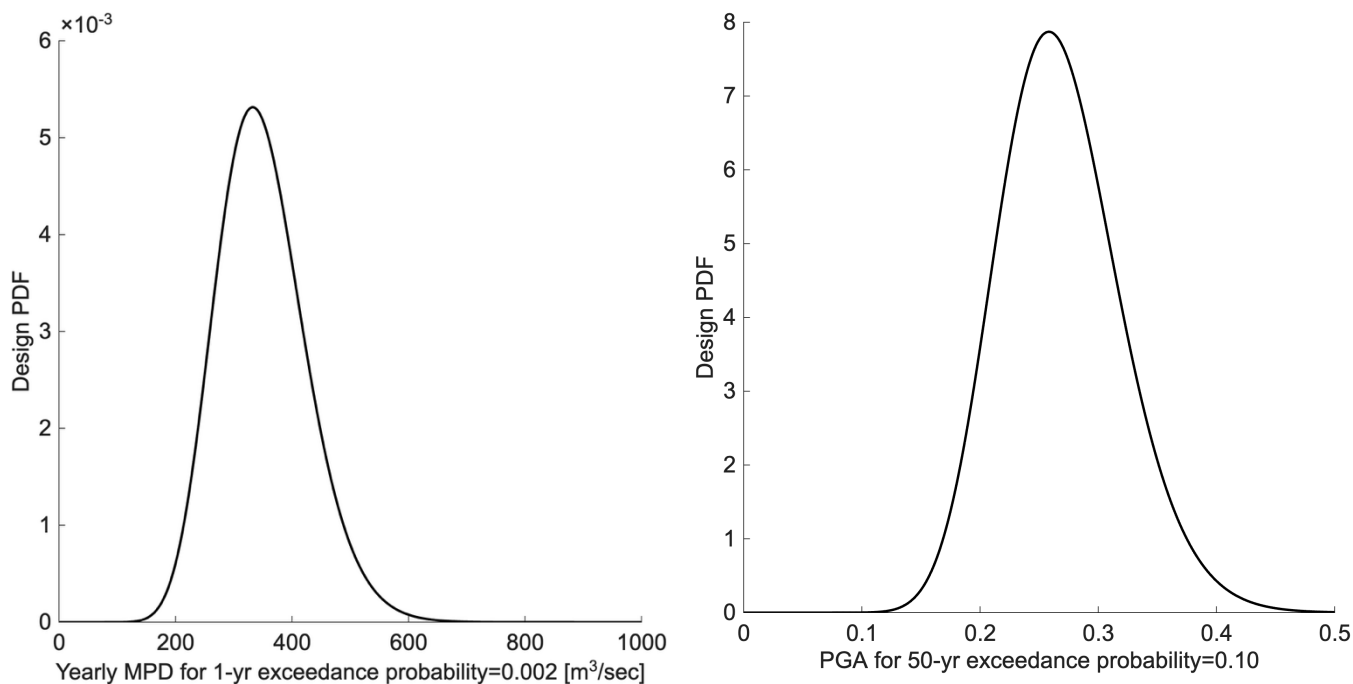
310 **Figure 5. Extended Experts' Distribution (EED) for two cases. Left panel: Beta distribution obtained from the  $\phi_m = f_m(x_0 = 347 \text{ m}^3/\text{sec})$  shown in the left panel of Fig. 3. Right panel: Beta distribution obtained from the  $\phi_m = f_m(x_0 = 0.2597\text{g})$  shown in the right panel of Fig. 3.**



315 With this framework in mind, it is possible to define a univocal hierarchy of uncertainties. In plain language, the exceedance probability for a specific hazard intensity value  $x_0$ ,  $\hat{\phi} = \hat{f}(x_0)$  is the long-term frequency of the exchangeable sequence and it describes the aleatory variability; since it is unknown, we estimate it through a distribution of probability that is obtained by fitting the set of  $\phi_m = f_m(x_0)$ . This distribution is named *extended experts' distribution*, EED, whose dispersion mimics the epistemic uncertainty. The term "experts" emphasizes the subjective content of this hypothetical probability distribution that is determined by the subjective choice of the set of models that describes our knowledge about the data generating process. These models are preferably independent (Wagenmakers et al., 2022), or, if one assumes a single model is correct, they may instead represent different parameterizations of that model (Liou and Abrahamson, 2024). For the sake of example, Figure 5 shows the EEDs for the two cases described in Fig. 3 at the considered  $x_0$ . Here the EEDs are built by fitting the Beta distribution to the set of  $\phi_m$ . Eventually, if the true frequency (true probability,  $\hat{\phi}$ ) of the exchangeable sequence is outside this EED, we find an ontological error, or, using D. Rumsfeld's words, an unknown unknown. This requires defining an appropriate ontological null hypothesis, which will be described in detail in the section "Evaluating the reliability and skill of forecasts."

330 In other words, the EED is a PDF of probability (frequency), which aims at bounding where the true unknown probability,  $\hat{\phi}$ , has to be if the ensemble of models is correct. Noteworthy, here the aleatory variability is not related to the "true" process (which we will never know), but to the data-generating process; hence the aleatory variability is not irreducible, but it is intimately related to the definition of an experimental concept. Changing the experimental concept, i.e., changing the way in which we collect the data that we want to describe, we change the aleatory variability. Hence, under this framework, a complete forecast is given by a set of FDs. It is legitimate to use one FD only if this set of curves has a sufficiently small spread, which means that the aleatory variability dominates over a negligible epistemic uncertainty.

335 For design purposes, it is often convenient to slice horizontally through the family of FDs in Fig. 3 at a given exceedance probability  $\phi_0$ , chosen for a specific design objective. This yields a range of hazard-intensity values  $x_m^{(0)} = f_m^{-1}(\phi_0)$ , rather than a single value, e.g.,  $\bar{x}^{(0)} = \bar{f}^{-1}(\phi_0)$ , raising the question of which value should be adopted for design (Okoli et al., 2018). Within our framework, we can construct a distribution of hazard intensity for the chosen  $\phi_0$  (e.g., using a gamma distribution; see Fig. 6) and leave it to decision-makers to select the most appropriate representative value from this distribution. Indeed, this choice depends critically on the specific design requirements: for instance, the design of a nuclear power plant usually rely on high percentiles of this distribution (Ake et al., 2018), rather than on the mean or any other central estimate.



345

**Figure 6. Distribution of the design hazard intensity values for two cases. Left panel: Gamma distribution obtained from the  $x_m^{(0)} = f_m^{-1}(\phi_0 = 0.002)$ , shown in the left panel of Fig. 3. Right panel: Gamma distribution obtained from the  $x_m^{(0)} = f_m^{-1}(\phi_0 = 0.10)$ , shown in the right panel of Fig. 3.**

### 350 5 Evaluating the reliability and skill of forecasts

Every forecasting model is, by definition, a scientific product and must be tested against data (AAAS, 1989; Klemeš, 1986; Schorlemmer et al., 2018). We contend that a forecast operational credibility is closely tied to the scientific reliability of the generating model, i.e., the model’s ability to produce forecasting distribution(s) that adequately describe independent observations. Put differently, for societal applications the scientific reliability of a forecasting model is a necessary (sine qua  
 355 non) condition for judging its credibility, before any evaluation of its effective applicability.

Here, we do not dwell on specific test types (those depend heavily on the quantity and quality of available data and forecasts); rather, we focus on defining a general testing framework that can be shared across a broad set of practitioners in diverse scientific and applied domains characterized by varying time horizons, employing different model types and—  
 360 crucially—facing widely varying amounts of data for testing.



Following conventions in other fields (e.g., Gneiting & Katzfuss, 2014; see also Schorlemmer et al., 2018 for seismology applications), the scientific evaluation of forecasts using statistical tests rests on two independent pillars: (1) comparing FDs with observations, and (2) assessing the relative performance (skill) of FDs generated by different models. To correctly  
365 interpret their outcomes, we clarify these two pillars and the adopted terminology in the following.

The first pillar concerns the reliability of a single or multiple FD. Broadly speaking, a FD is reliable when it agrees with observations. More specifically, if the observations used for the comparison are independent from the model(s) that produce the FD(s), we may speak of calibration or validation: calibration refers to comparing a single FD with observations (Laio and  
370 Tamea, 2007; Gneiting & Katzfuss, 2014; Schorlemmer et al., 2018), whereas validation explicitly accounts for epistemic uncertainty (Marzocchi & Jordan, 2014), i.e., it uses all FDs (see Fig. 3 and 4). Note that "calibration" has different meanings across communities; for example, in some fields it denotes the process of estimating model parameters. While perfect terminology may not exist, we agreed on the need for clear definitions accessible to all users — which motivates the glossary appended to this paper. If the data are not independent of the model's construction, we use the less ambitious term  
375 consistency. In many cases, observations are typically scarce and often not independent. Consequently, FDs are seldom fully validated or calibrated in the strict sense; instead, FDs are tested for their consistency with available observations. This distinction is substantive: for example, a flawed FD will typically fail a calibration test, but it can still pass a consistency test by overfitting the data used in its construction. In such cases, only the rejection of a calibration test is informative, as it reveals possible ontological errors or "unknown unknowns" (Marzocchi & Jordan, 2014).

380

Testing the calibration of a single FD and the validation of a set of FDs have profound technical differences. When a single FD is available and independent observational data exist, the calibration compares the FD with the empirical distribution of the data. If the model is calibrated, the two distributions have to be similar. Many statistical tests exist for this purpose; a useful review is provided by Gneiting and Katzfuss (2014). One widely used technique to test a single FD is the Probability  
385 Integral Transform (PIT), a type of calibration plot: for each observed value within a forecast interval  $\Delta t$ , it computes the cumulative probability of that observation under the forecast distribution for  $\Delta t$ . For a calibrated forecast, the PIT values should be uniformly distributed (e.g., Laio & Tamea, 2007).

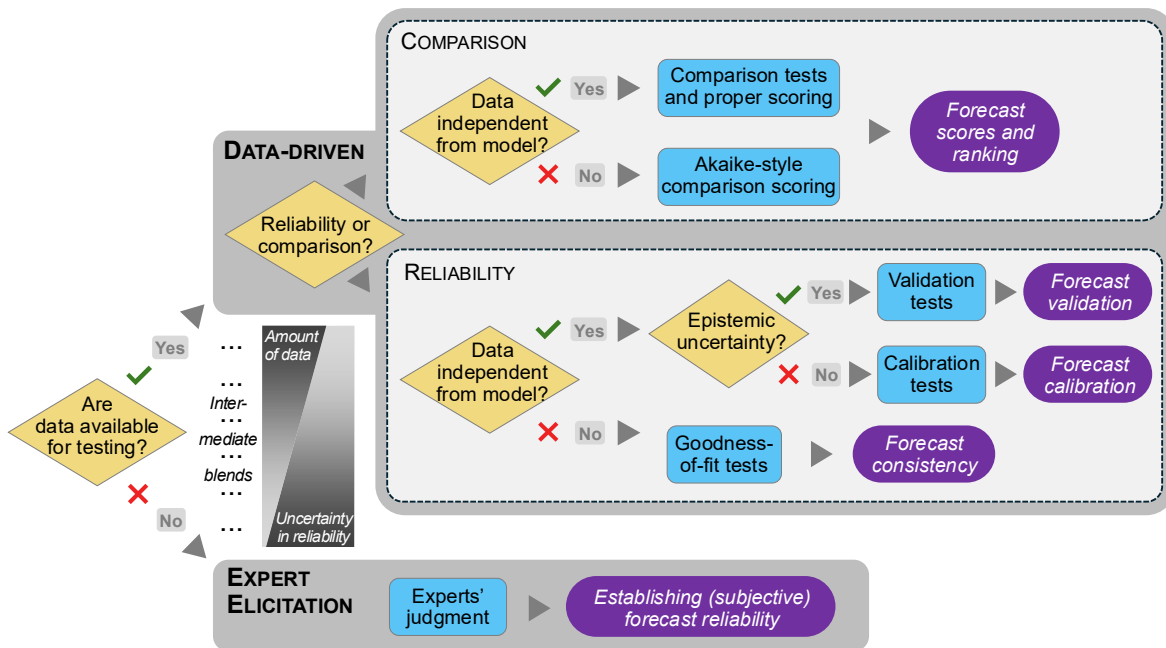
When evaluating a forecasting model characterized by multiple FDs to account for epistemic uncertainty, the validation  
390 follows a different logic (see, e.g., Marzocchi and Jordan, 2014), which is rooted in posing an ontological null hypothesis,  $\hat{\phi} \sim p(\phi)$ . This null hypothesis can be tested in many different ways, depending on the available data and the context (see, e.g., Marzocchi and Jordan, 2018). Pragmatically, we check if the observed frequency of exceedances for a specific hazard intensity  $x_0$  is coherent with the EED,  $p(\phi)$ . The distribution  $p(\phi)$  is built fitting the set of  $\phi_m$  with a Beta distribution,



though any suitably chosen distribution could be used. The choice itself is a potential source of ontological error; omitting  
395 this uncertainty is equivalent to assuming a Dirac (point-mass) distribution, which is a far stronger, and more questionable,  
assumption.

The second pillar addresses relative forecasting skill across multiple FDs. The (relative) skill is measured by proper scoring  
400 rules that rank models by their ability to explain a given set of observations, without implying reliability. The distinction  
matters: among competing FDs, one FD will often fit the observations better, yet all FDs might still be unreliable (i.e., fail  
reliability tests). Conversely, several FDs may pass reliability tests but differ substantially in skill—one may explain  
observations much better than the others. When observations are independent of model construction, higher skill indicates a  
better FD. If the same observations were used to build the FDs, superior skill may simply reflect overfitting.

405 In Fig. 7 we summarize the whole evaluation process and the different alternatives that depend on the availability and  
amount of data, the kind of test (reliability of a forecast or comparison of a set of forecasts), and the inclusion, or not, of the  
epistemic uncertainty in the reliability tests using dependent and independent data.



410

Figure 7. A logical flowchart to evaluate forecasts, the last part of our framework.



Needless to say, the least desirable situation is having few or no data. Then, the reliability and skill of the FD(s) can only be assessed in principle, not empirically. In such cases, expert judgment is used to evaluate whether a given FD or ensemble of FDs is adequate for covering the different opinions within the scientific community for a societal application (see lower part in Fig. 6). In this case, expert elicitation can be used to rank alternative FDs, whenever not all the possible FDs can be considered equally credible based (Selva et al. 2024). We do not purposely use the term “consensus”, which is widely used in many situations, because it does not have a univocal definition. For instance, in some cases, consensus represents a convergence of evidence or expert opinion toward the same assessment. Conversely, the Italian Civil Protection Code (Legislative Decree 1/2018) states that the scientific community "*participates in the National [Civil Protection] Service by integrating in civil protection activities [...] knowledge and products deriving from research and innovation activities, also already available, which have reached a level of maturity and consensus recognised by the scientific community according to the practices in use*". Under this wide perspective, consensus could also be understood as *acceptance* of procedures and models, not necessarily as *agreement* on their results (i.e., similarity). There are intermediate cases where available data are insufficient for strong tests or were used to build the forecasting model (see box with gradients in Fig. 7); here expert judgment remains essential to interpret and contextualize the results of formal evaluations (Meletti et al., 2021).

One final point concerns the role of experts' judgment and subjectivity in science (for a detailed discussion see, e.g., Marzocchi and Jordan, 2014; Hanea et al., 2021): Since pure objectivity is a myth, the objectivity–subjectivity dichotomy is misleading. What matters is transparency and the ability to subject models to rigorous reliability testing.

430

## 6 The communication challenges

Paraphrasing Viscusi (1992), communicating uncertainties has never been a popular undertaking. This is particularly true for scientists and decision-makers. Beyond individual facility with public speaking or media, most of them receive little formal training in communication (Besley & Tanner, 2011). To address this, the RETURN project brought in communication experts to share good practices: a total of 32 professionals involved, in various capacities, in risk communication activities were interviewed. Participants operate in different organizational settings, including municipalities, Civil Protection agencies, and public research institutions, or work as freelance consultants. Their perspectives were collected through in-depth qualitative interviews conducted between December 2024 and September 2025. The testimonies made it possible to reconstruct established practices, emerging approaches, and ways of conceptualizing and managing complex issues such as uncertainty. Large differences in terminology and skillsets suggest we are still in a pioneering phase of this critical component of effective risk management. No single, universally accepted risk-communication strategy exists, but several practical constraints can help guide efforts.

440



When discussing communication, "uncertainty" is often overly broad. Here it covers both uncertainty in hazard and risk  
445 estimates (probabilities) and uncertainty intrinsic to decision making (Dolce and Di Bucci, 2014): by definition, decision  
making under uncertainty implies that outcomes cannot always be "right" (Van der Bles et al., 2019). Frequently these  
elements must be combined into a single actionable message (Mileti & Sorensen, 1990). Effective communication therefore  
must convey the intrinsic scientific aspects of the hazard/risk estimates and the sociopolitical dimensions that shape  
interpretation, such as cultural values, political interests, decision processes, media, and public discourse (Covello &  
450 Sandman, 2001; Slovic, 2000). Consequently, the communication must be not only clear and effective, but also responsible:  
presented so that it neither misleads nor needlessly alarms, thus enabling informed decisions. To do this, communication  
should account for variables such as the target audience (with its knowledge level, values, concerns), the decision-making  
and temporal context, the risks and consequences involved, transparency about knowledge limits, and the choice of channels  
and language. To achieve this, it must consider all these variables (Sellnow et al., 2017; Sellnow & Sellnow, 2019), as they  
455 impact the adoption of protective behaviors, trust in institutions, and community resilience (Paton, 2008).

One major challenge in communicating uncertainty is the generally low level of probabilistic literacy among many  
stakeholders, including the public, especially concerning the meaning and implications of low-probability, high-impact  
events. Consequently, communicators must be conscious of their role and capacity: statements made as private individuals,  
460 experts, institutional advisers, public officers, or researchers will be interpreted and weighted differently. These roles  
determine communication objectives, appropriate tools, and accompanying responsibilities. Media channels also differ in  
how they shape reception, being embedded in everyday cultural routines and practices (Moores, 1993). Thus, tailoring the  
message to the intended audience is essential. For example, an administration such as the Italian Civil Protection Department  
must manage both external communication (to the public and press) and internal technical communication within  
465 civil-protection structures and the political level. Effective external communication depends on enabling journalists to report  
accurately—e.g., by providing a dedicated press area during emergencies, releasing data openly, and offering training on  
scientific uncertainty.

For each responsible institution (e.g., civil protection agencies), communicating with the public entails challenges of  
470 expectations and language (Fischhoff, 1995; Warren & Duckett, 2026). Expectations are problematic, because detail is often  
mistaken for precision: laypeople may demand reliable microscale forecasts and then dismiss as wrong those forecasts that  
are accurate only at larger scales. Moreover, laypeople (and sometimes scientists) tend to view science deterministically,  
assuming that researchers will eventually be able to predict every event exactly (Wynne, 1992; Pidgeon & Fischhoff, 2011).  
Language is also an issue, because science often redefines common words into precise technical meanings that are lost when  
475 used externally (for example: extreme or exceptional events, error/mistake, tsunami, moderate alert – and well: uncertainty).  
Simplifications are sometimes necessary but also risk being misinterpreted: using traffic-light colors to convey risk seems  
intuitive but can produce over- or underestimation and implies sharp differences for assessments just above or below a



threshold. Finally, taking care of social-psychological factors (including bonds with the specific place), as well as preventive ad hoc experiences, are ways to improve uncertainty perception, knowledge and coping by inhabitants (Ariccio et al., 2020, 480 2021; Stancu et al., 2020, 2025; Villagra, et al., 2021, 2023).

Empirical studies involving professionals of scientific communication identify two approaches to public communication: an “operational” approach based on data, and a “narrative” approach based on storytelling. The former offers strategies to make numbers and data digestible to the interested stakeholder, focusing on the quantitative dimension of science (Morss et al., 485 2008; Reyna & Brainerd, 2008). The latter uses narrative forms that people naturally use to process information. Narratives can be effective even for communicating very small probabilities associated with important risks: research shows that the understanding of risk improves when numbers are accompanied by familiar, negatively connotated examples or stories (for instance, comparing the probability of an event to the chance that a child has a nut allergy: e.g., Savadori et al., 2022). However, narratives are also risky, because they balance making raw data tangible and comprehensible against conveying 490 subjective or value-laden content that can turn messaging into persuasion or rhetoric (Sellnow & Seeger, 2021).

Communication within a civil protection agency can be aided by the fact that many staff members have a technical-scientific background, but at the same time it is challenging because of their role of link between science and decision-making. Beyond the so-called “strategic” uncertainty that refers to uncertainty about how different actors will behave – for example, 495 scientists may not provide timely scientific information, or politicians may not provide their threshold of acceptable risk (Di Bucci and Savadori, 2018) – the greatest challenge is certainly to define rationale and defensible mitigation actions based on the available scientific information, including its uncertainties. Decision-making often leaves no room for probabilistic nuance, because it operates in a Boolean logic: the output is a definitive decision, yes or no (March, 1994; Renn, 2008). Moving from uncertain scientific results to a definite policy is delicate and requires not only an adequate understanding on 500 the uncertainty, but also sufficient awareness of the competences required, as well as of the responsibilities and legitimacy of the actors involved. In some cases, scientists have clarified their role within the risk-reduction process. For example, Jordan et al. (2014) advocate a hazard–risk separation principle: scientists provide hazard forecasts, sometimes including risk analysis and scenarios impact, while decision-makers set decision-making thresholds, based also on considerations other than hazard and risk modelling, such as feasibility, costs, benefits, and social priorities and potential impact of decisions 505 (Dolce and Di Bucci, 2022). Remarkably, despite its apparent appeal, this principle is often neglected (Marzocchi, Papale, et al., 2021).

Tsunami warning systems illustrate this important aspect (Selva et al., 2021). Traditionally, in the NEAM (North-East Atlantic, Mediterranean and connected seas) region, alerts for seismically-induced tsunamis are issued using a decision 510 matrix that assigns alert levels based on the expected characteristics of the triggering earthquake. In other areas of the world, other deterministic approaches are adopted, like best-guess scenarios or envelop models. These systems leave no room for



quantifying the inevitable uncertainties, especially given the speed required for alerts in case of small basins, such as the compact Mediterranean Sea and its challenging crustal seismicity. Traditional deterministic methods like decision matrices manage uncertainty by adopting conservative choices, which are related to a certain accuracy and rates of false positives and false negatives; these rates reflect acceptable levels of risk and trade-offs between false alarms and missed alerts, but these trade-offs are often not the result of an explicit choice about the values and political responsibilities at stake. By contrast, a system that uses, for example, a weighted ensemble of models to provide a probability distribution over possible events can link alert levels to percentiles of that distribution (e.g., Todini, 2017). Choosing percentiles allows calibrating the risk level that triggers an alert and controlling the trade-offs between false positives and false negatives. Representing uncertainty thus makes the value judgments that are the responsibility of decision-makers explicit: when uncertainty is not communicated, choices about acceptable probability thresholds—political by nature—remain implicit.

Another specific feature of uncertainty communication related to risk is whether this communication occurs in ordinary or emergency contexts. Emergencies leave less time for analytical communication and nuanced weighing of uncertainties, yet these are precisely the circumstances when scientific statements may have the greatest impact, i.e., when ignoring uncertainty can have larger consequences (Seeger, 2006; Van der Bles et al., 2020). Emergencies also draw greater public attention to science and can often be an opportunity to improve understanding of phenomena and of their uncertainties (Birkland, 1997).

Finally, some emergencies last long enough to allow time for testing the used models; in such cases, ignoring uncertainty can erode public trust in science. In the short term, there is no time to weigh and communicate all uncertainties; in these cases, to avoid the pressure to neglect uncertainties to make messages and actions more comprehensible, the use of protocols facilitates a rapid reaction to the impending peril. These protocols should be defined in advance to leave time for a proper management of substantial uncertainties in the decision-making and communication process. In this way, protocols represent a transparent audit trail, which reduces the degree of subjective opinion in scientific communication with civil authorities and general public. Should a risk mitigation action turn out to be "wrong", this audit trail would provide a direct means for tracking the decision process in any subsequent formal enquiry. Conveying this message effectively also requires a public education plan.

## 7 The RETURN vision

This paper has summarized the discussion of a multi-disciplinary research group within the RETURN project. The group focused on the importance of disclosing, representing, and communicating all uncertainties in forecasting natural perils. This perspective favors scientific aspects, not because they matter more than communication, but because the researchers in this group prioritize them as the underlying research is more quantitative and formalised.



545 Our discussions revealed that different hazard domains face common challenges, regardless of the forecasting models used. Here we summarize our suggestions for overcoming these challenges:

- Probabilistic forecasting is the common language for representing uncertainties and bridging science and society. The most impactful events, regardless of their nature, can only be tracked probabilistically over time horizons relevant for rational risk reduction and management measures.
- 550 - An interdisciplinary collaboration requires establishing clear, common terminology and a hierarchy of uncertainties. With standardized terms, scientists from different domains, as well as decision-makers, can understand each other.
- A single forecasting distribution is appropriate only when physical processes are well understood and models are robust, or when abundant, high-quality data are available for a specific hazard. Otherwise, a complete forecast should comprise a diverse ensemble of forecasting distributions (a multi-model approach) that represents epistemic uncertainty and delimits where the true forecasting distribution likely lies. Properly handling such an ensemble  
555 requires a unified probabilistic framework.
- Forecast credibility should, where feasible, be assessed also through scientific evaluation. This is carried out in many different ways and remains challenging. We need a common protocol for evaluating complete forecasts that addresses the criticisms raised to date. Fig. 7 sketches a starting point for achieving this goal.
- 560 - Even the best hazard or risk assessment might be useless if it is not properly communicated to the stakeholders, users, and decision-makers. This last mile requires a significant involvement of experts in social sciences, education and communication to guarantee a transparent and appropriate release of forecasts and their uncertainties, and that they are properly understood.
- Pre-defined protocols are a fundamental tool for justifying disaster risk management actions in which roles, responsibilities, and communication formats are clearly defined. This effort requires strong transdisciplinary  
565 collaboration among scientists, decision-makers, communication experts, and stakeholders.

By acknowledging all these aspects, we can achieve our vision of a unified framework for hazard/risk forecasting across all studied phenomena; it will treat hazards across domains in a consistent, probabilistic manner, unifying hazard and risk  
570 assessment, model evaluation, and communication.

### Table 1. GLOSSARY OF TERMS

**Complete forecast:** A forecast that includes both aleatory variability and epistemic uncertainty, keeping them separated.  
575



**Consensus:** In line with the definition used by the Italian Civil Protection Department, the term indicates acceptance by a large majority of the relevant scientific community of knowledge and products derived from research and innovation. For the topics of interest here, it can be referred to one or more forecasting models and/or of a procedure for their experimental verification.

580

**Epistemic uncertainty:** Uncertainty about the “true” model describing the data-generating process due to lack of knowledge or data. Such uncertainties may concern uncertainties in the parameter values of a single model, or in the parametric form of the model.

585 **Forecast:** A probabilistic statement of the occurrence of a variable of interest (hazard intensity) related to one or more natural events within a defined space–time window. For example, the variable of interest may be ground acceleration caused by an earthquake, ash thickness produced by a volcanic eruption, wind speed, rainfall amount, etc.

**Hazard:** Event or process with the potential to cause harm to people, property, infrastructure, or the environment.

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**Hazard forecasts/hazard analysis:** Forecasts of a certain potential dangerous event or process (e.g., storm, ground shaking caused by earthquakes, volcanic ash fall, climate change) over a specific spatiotemporal domain.

595 **Hazard intensity:** A continuous or discrete random variable that describes one aspect of the hazard that we aim to describe, e.g., a specific ground acceleration, the velocity of the wind, the intensity of the rain, the tephra-fall thickness.

**Model calibration:** The statistical tests that verify if forecasts of a model (or the average of a set of models) are statistically compatible with observations that were not used to construct the forecasting model(s), i.e., independent data (see Fig. 6).

600 **Model consistency:** The forecasts of a model are statistically compatible with observations used (directly or indirectly) to construct the forecasting model (see Fig. 6).

**Model credibility:** The model is deemed credible by the decision-making body, which retains sole responsibility for the credibility criteria and bears any political liability—responsibilities that may extend beyond the remit of hazard modelers.

605

**Model reliability:** The broad term for any statistical test that verifies compatibility of forecasts with observations; it is discriminated into model consistency, calibration, and validation (see Fig. 6).



610 **Model set up:** The statistical procedure to select the model parameters (as single values or as intervals) based on observed data.

**Model validation:** Like model calibration, but for complete forecasts by additionally considering epistemic uncertainty (see Fig. 6).

615 **Prediction:** Dichotomous (Boolean yes or no) prediction about the occurrence of a particular event in a specific space-time-magnitude domain. An event can be the occurrence of an earthquake of a given magnitude, a volcanic eruption, a landslide of a given volume, a tsunami wave of a certain height, a rainfall event with a particular intensity, etc. Predictions can be accompanied by measures of uncertainty (false alarm rates, missed event rates, etc.). A (probabilistic) forecast can always be turned into a prediction once a threshold is assigned to the hazard intensity; the reverse is not possible.

620

**Risk analysis:** A forecast of a specific loss of interest in a well-defined space-time window. The variable of interest may be the number of people killed or displaced, or an economic loss, etc.

625

#### **Code availability**

No computational code was used in this article.

#### 630 **Data availability**

No original data sets were used in this article.

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WM and AM led the conceptualization. WM performed the formal analysis and wrote the original draft. AM supervised the work. The task force helped shape the ideas and contributed to reviewing and editing the manuscript.

### 655 Competing interests

The authors declare that they have no conflict of interest.

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