



# Balancing nitrogen use efficiency, losses and soil nitrogen depletion to evaluate agri-environmental performance across spatial scales over 40 years

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**Abstract.** Nitrogen (N) is essential for agricultural productivity, but excessive N inputs result in substantial losses to the environment. Conducting N assessments at national scales is challenging because observational data are limited, especially over long time periods. Here we compiled detailed datasets and performed high-resolution biogeochemical modelling to quantify N budgets for Switzerland's diverse agricultural ecosystems over four decades. Between the 1980s and the 2010s, N  
15 use efficiency improved from 47% to 57% in croplands and from 63% to 71% in grasslands, while losses through leaching and gas emissions decreased by 24% in croplands and 4% in grasslands. These improvements are closely linked to the implementation of national-scale agri-environmental policies that reduced fertilizer use in the 1990s. However, despite increased efficiency, cropland soils experienced substantial N depletion between 1995 and 2011 ( $-23 \text{ kg N ha}^{-1} \text{ yr}^{-1}$ ) in croplands. Our results demonstrate that policy reforms have improved agricultural system functioning and reduced losses,  
20 but also reveal risks associated with unbalanced soil N, underscoring the need for integrated N management for sustainable agriculture.

## 1 Introduction

Nitrogen (N) is a vital element supporting life. Before synthetic fertilizers were developed, N was often a limiting factor for agricultural productivity (Vitousek and Howarth, 1991). The discovery of the Haber–Bosch process in the early 20<sup>th</sup> century  
25 enabled inert di-nitrogen (N<sub>2</sub>) gas to be converted to biologically available N (in the form of ammonia), so-called “reactive nitrogen” (N<sub>r</sub>) (Erismann et al., 2008), and boosted fertilizer production. Since the 1970s, the rapid increase of synthetic fertilizer use has greatly facilitated crop production (Fowler et al., 2013; Galloway et al., 2013). Nearly half of the global population are nourished by the N fertilizer produced using the Haber-Bosch process (Erismann et al., 2008). However, large amounts of N are unintentionally lost to the environment, causing a wide range of environmental damages (Galloway et al.,  
30 2003; Sutton et al., 2011). These N losses comprise gaseous emissions to the atmosphere, such as ammonia (NH<sub>3</sub>), nitric



oxide (NO), nitrous oxide (N<sub>2</sub>O) and N<sub>2</sub>, and leaching of nitrate (NO<sub>3</sub><sup>-</sup>) into groundwater; these losses negatively affect air, water and soil quality (Anderson et al., 2003; Dodds and Smith, 2016; Moldanová et al., 2011; Sutton et al., 2013); damage ecosystems and biodiversity (Krupa, 2003; Sutton et al., 2020); and contribute to climate warming (Stocker et al., 2013; Zhu et al., 2025).

35 Global average N use efficiency (NUE; N in harvested products divided by total N input) declined from 68% to 45% between 1961 and 1980 and subsequently stabilized over the next three decades (Lassaletta et al., 2014). In many countries, marked reductions in NUE resulted from intensified fertilization, which also led to elevated N losses (Lassaletta et al., 2014). These issues underscore the need for evaluation of agri-environmental performance by means of robust N indicators and advanced methodologies. A common approach is N budgets (Oberson et al., 2024; Oenema et al., 2003; 40 Zhang et al., 2015, 2021), which offer an insightful understanding of N sources and fates by quantifying N inputs (i.e. synthetic and organic fertilizers, biological N fixation and atmospheric N deposition) and outputs (i.e. N removed in harvest and various loss pathways). This approach is increasingly recognized by researchers, farmers, policy makers and other stakeholders as a critical tool for understanding the N cycle, informing decision-making and promoting better management practices for pollution mitigation (Quemada et al., 2020; Zhang et al., 2021). However, a major limitation of existing N 45 budget studies is the lack of spatial and temporal data to estimate N budgets at regional scale over time. Hence, understanding how N budgets, and soil N changes, especially at large spatial and temporal scales, remains a critical research need. One way to overcome this lack of spatial and temporal data is to use well-calibrated and validated state-of-the-art biogeochemical ecosystems models, such as DayCent, DNDC, EPIC, etc., to provide reliable data on ecosystem-wide N budgets across space and time.

50 Swiss agriculture is fundamentally shaped by pronounced topographic heterogeneity, broad climatic gradients and long traditions of agro-pastoral management. The country's agricultural landscape covers approximately 1.5 million hectares (BFS, 2024) and can be structurally classified into three primary land use categories: **cropland**, **managed grassland** (meadow and pasture), and **summer pasture** (seasonal alpine pasture). Each of these systems fulfils distinct functional roles and exhibits unique spatial distributions. Croplands provide the basis for intensive arable production and grasslands 55 constitute the primary resource base for Switzerland's ruminant livestock sector. From 1950 onwards, agricultural intensification generated substantial productivity gains but also exacerbated environmental problems (Spiess, 2011). Nitrate leaching from farmland, for example, has increased N loads not only to local lakes and rivers (Gächter et al., 2004; Müller et al., 2022), but also to the river Rhine, contributing to eutrophication in the North Sea (Prasuhn and Sieber, 2005). These adverse impacts prompted revisions of Swiss agricultural and agri-environmental policies to mitigate N pollution (Decrem et 60 al., 2007; Herzog et al., 2008).

In this study, we used the biogeochemical model DayCent to simulate N cycling for agricultural land across space and time, with Swiss agriculture as an exemplary case. We assembled spatially explicit datasets of N inputs, meteorological variables, soil properties, land use, crop rotations and local management practices at the national scale. Applying DayCent at a high spatial resolution of 1km×1km, we constructed N budgets and calculate soil N changes for two major agricultural



65 ecosystems (croplands and grasslands; hereafter “grasslands” means “managed meadow”) over the period 1981-2020. We developed an informative analytical diagram that holistically evaluates NUE, N losses and soil N stocks. We found improved NUE and decreased N losses, as well as a heightened risk of soil N depletion in Swiss agriculture. This result points to the need for a more integrated N assessment to balance agroecosystem performance, losses to the environment, and soil resource maintenance at regional and national scales.

## 70 **2 Materials and Methods**

### **2.1 DayCent model**

DayCent is a process-based biogeochemical model that simulates the dynamics of both nitrogen and carbon cycling across various terrestrial ecosystems (Del Grosso et al., 2001). DayCent integrates environmental drivers to predict plant growth, soil organic matter (SOM) decomposition, trace gases and changes in other ecosystem parameters within the soil-plant-atmosphere continuum on a daily timestep. With intermediate complexity and the feasibility to be calibrated to local conditions, DayCent is widely used for evaluating ecosystem responses to land use change, management practices and climate variability (Del Grosso et al., 2005; Gurung et al., 2020, 2021; Laub et al., 2024; McClelland et al., 2025).

In this study, we used the DayCent17centEVI model version to quantify N budgets for two Swiss land ecosystems: a) croplands and b) grasslands. DayCent has a mechanistic representation of the N cycle. The model accounts for multiple N pools (mineral and organic) and processes, including mineralization-immobilization turnover, nitrification and denitrification. These transformations are regulated by environmental factors such as temperature, soil moisture, soil texture, SOM content and oxygen availability. Nitrogen inputs are modelled through atmospheric deposition, biological N fixation and application of both organic and synthetic fertilizers, while losses are outgassing of N<sub>2</sub>O, N<sub>2</sub>, NO and NH<sub>3</sub> to the atmosphere and leaching (e.g., nitrate and organic forms). It is crucial to acknowledge that NH<sub>3</sub> volatilization in DayCent is not sophisticated, which may lead to underestimation of NH<sub>3</sub> emissions and overestimation of nitrate leaching.

DayCent enables explicit parameterization of agricultural management practices. It can dynamically accommodate crop systems (e.g., crop types and rotations), cultivation, irrigation, nutrient inputs (e.g., fertilization) and harvest, with the timing of each management event specified on a daily basis in simulations.

### **2.2 Model input data**

90 DayCent is driven by weather data and soil data. Three basic meteorological variables include: daily maximum and minimum temperature, and precipitation. We used the 1km×1km resolution weather data from the Federal Office of Meteorology and Climatology (MeteoSwiss) (<https://hyd.ifu.ethz.ch/research-data-models/meteoswiss.html>; last access 12.01.2024). Inputs of site-specific soil properties such as soil texture (sand, silt, clay), soil pH and soil organic matter (SOM) were obtained from a recently developed national soil database by the National Competence Center for Soil 95 (“Kompetenzzentrum Boden”) (Stumpf et al., 2024). The original spatial resolution of these soil inputs were 30m×30m,



which were resampled to 1km×1km using the conservative remapping method in Climate Data Operator (CDO) (Schulzweida, 2023). Other required soil properties including bulk density, field capacity, wilting point and saturated hydraulic conductivity were determined by the pedotransfer functions embedded in the DayCent utility programme (Saxton et al., 1986; Saxton and Rawls, 2006), and root fractions were used the default values in DayCent.

100 In addition to meteorological and soil inputs, DayCent also needs data of land use and management practices. Our modelling simulations focused on two major Swiss land use categories: croplands and grasslands. Historical land use and areas of croplands and grasslands were from Federal Statistical Office (“Bundesamt für Statistik”, BFS) (BFS, 2024). Grasslands in Switzerland are categorised into three major types: 1) meadows, 2) pastures and 3) summer pastures. In this study, we focused on meadows, which are managed for grass production for livestock feed. According to the definitions used  
105 for agricultural subsidies and the national fertilizer guidelines (Sinaj et al., 2017), meadows are further divided into intensively-managed, less intensively-managed and extensively-managed meadows, depending on the intensity of management practices (fertilization level and mowing events). These categories correspond to categories defined for agricultural subsidies and the national fertilizer guidelines (Sinaj et al., 2017), meaning category-specific data are available. Annual areas of different cropping systems and grasslands are provided for 24 agri-climatic zones. These are defined in  
110 Wüst-Galley et al (2020) and have similar broad climatic conditions and agricultural management; they incorporate geographical (i.e. regions) as well as topographical differences in Switzerland (i.e. valley, hill, mountain and summer pastures).

A crucial input for DayCent simulations is the amount of C and N applied to soils from both organic and synthetic fertilizers. Organic fertilizers comprise animal manure as well as compost, sewage sludge and digestates as assessed by the  
115 Swiss National Greenhouse Gas Inventory (<https://www.bafu.admin.ch/bafu/en/home/topics/climate/state/data/climate-reporting/ghg-inventories/latest.html>; last access: 28.10.2024). Animal manure, which represents by far the largest amount of organic fertilizer, is assessed considering livestock numbers, livestock species specific excretion rates for C and N and respective losses from stables and manure storage systems. The allocation of organic fertilizers to different crops or grasslands is carried out in according with the following factors, as described in Wüst-Galley et al (2020): the tendency of  
120 farms to apply manure, slurry or poultry manure to different broad crop groups, from Sinaj et al (2017); the relative fertilizer requirements of different grassland types, across different elevation zones, as indicated in Sinaj et al (2017). For synthetic fertilizer, we used the fertilizer import data from the National Greenhouse Gas Inventory. We assumed that all imported fertilizer was applied to the fields in the corresponding year as ammonium nitrate which is the major type of synthetic fertilizer. Other management data such as cultivation, planting, fertilization and harvest were taken from the national  
125 “Principles for the fertilisation of agricultural crops in Switzerland” book (Sinaj et al., 2017) and modelling setups (Lee et al., 2020b, a).



## 2.3 Model simulations

The DayCent model that we used has been calibrated and tested by previous modelling studies (Dos Reis Martins et al., 2022, 2024; Necpalova et al., 2018). We used reported values of parameters controlling plant growth (both C and N yields) and N processes (e.g., nitrification and denitrification) by these studies which evaluated against measurement data from several Swiss long-term experiments for croplands (Emmel et al., 2018; Hüppi et al., 2015; Krauss et al., 2017; Mayer et al., 2015) and Swiss Fluxnet sites for grasslands (Feigenwinter et al., 2023b). In this study, the regional simulations for Switzerland were performed at 1km×1km grids for the time period from 1981 to 2020. In total, there are 14926 and 36140 simulated grids for croplands and grasslands, respectively. A complete round of DayCent simulations had two stages: historical spin-up and present baseline. We followed the Lee et al (Lee et al., 2020b, a) and assumed five spin-up phases characterised in Swiss agriculture: (1) native forest (between 0 and 1399; until equilibrium), (2) emergence of agriculture (between 1400 and 1750), (3) agricultural revolution (between 1751 and 1850), (4) agricultural intensification (between 1851 and 1950), and (5) modern agriculture (from 1950 to 1980). After the historical runs, DayCent was kept running for the studied time period (i.e., 1981 to 2020).

### 2.3.1 Simulations for croplands and crop rotation scheme

We included 15 crops in the simulations for croplands, which together account for over 95 % of Swiss croplands. These crops are grass-clover ley (temperate grass in crop rotation), winter wheat, silage maize, barley, rapeseed, sugar beet, grain maize, potato, triticale, spelt, sunflower, pea, rye, soybean and oat. Among these simulated crops, grass-clover ley and cereals (winter wheat, maize, barley) account for a dominant share of over 60% of cropland areas. In Switzerland, crop rotation is a common practice that is based on pedoclimatic conditions and production need. For example, a forage-crop rotation with two years of temporary grass followed maize and winter wheat in the next two years is a common sequence. However, national crop rotations data at fine spatial scale (e.g., 1km×1km) are not currently available. Therefore, we derived the crop rotations using the probability scheme in Lee et al (2020) for the entire country, which is developed from survey, existing literature, long-term experiments in the country and expert judgement (see Table S1 in Supplementary Materials). This crop rotation scheme incorporates nationwide guidance and recommendations for “best practice” aiming to avoid harmful development such as pests, diseases or pathogens. On the other hand, it also reflects what happened in real farming practices that were sourced from surveys of farmers. The purpose of developing such a scheme is to ensure that our simplified rotation in the model can replicate the reality as much as possible, given the limited information and resources. We then used this probability rotational scheme to predict sequences and determine the most likely crop rotation through an iterative process, while ensuring our modelling results for the areas of crops consistent with statistical data at both the national level and regional level (i.e. 24 agro-climatic zones) (Wüst-Galley et al., 2020). This approach distributed the crop types following a ranked order based on crop areas, i.e., the crop type with the largest area is selected first, then the crop type with the second largest area, until all crop types are selected.



### 2.3.1 Simulations for grasslands

160 For grassland (meadow) simulations, the number of mowing events and timing were sourced from grassland-use  
intensity maps for Switzerland (Weber et al., 2024). These grassland-use intensity maps were generated from Sentinel-2 and  
Landsat 8 satellite data for Switzerland using a rule-based algorithm that identifies drops in vegetation index time series  
(Weber et al., 2024). Since these maps were mainly produced for 2018-2021, we chose the data of year 2020 as the baseline  
because year 2020 has been assessed by independent publicly available reference data. In principle, fertilization levels such  
165 as number of fertilization and application rates are influenced by the management intensity (more mowing events, higher  
fertilizer inputs) and negatively related to altitude, with less fertilizer inputs in more elevated places (Sinaj et al., 2017).  
Fertilizer application is assumed to take place within a two-week window after a mowing event. We developed a fertilization  
timing scheme based on management practices between 2005 and 2020 of an intensively-managed grassland reported by  
Feigenwinter et al (2023) and applied to the whole country (see Fig. S1 in Supplementary Materials). Grazing is not  
170 simulated in this study, of which deposited livestock excretion has been accounted in the C and N data we used.

### 2.4 Nitrogen budgets construction

We analysed total N inputs, N outputs, N surplus, NUE, N losses and soil N balance from the DayCent simulations, and  
quantified N budgets. The total N inputs ( $T_{in}$ ) include organic ( $N_{org}$ ) and synthetic fertilizers ( $N_{syn}$ ), biological N fixation  
( $N_{BNF}$ ) and atmospheric N deposition ( $N_{dep}$ )

$$175 \quad N_{in} = N_{org} + N_{syn} + N_{BNF} + N_{dep} \quad (1)$$

Total N outputs ( $T_{out}$ ) include N yields of harvested products and all forms of N losses.

$$N_{out} = N_{yield} + N_{loss} \quad (2)$$

N surplus is total N inputs minus N yields.

$$N_{surplus} = N_{in} - N_{yield} \quad (3)$$

180 The NUE is defined as the harvested crop or grass N ( $N_{harv}$ ) divided by total N inputs (Lassaletta et al., 2014; Zhang et al.,  
2021)

$$NUE = \frac{N_{yield}}{N_{in}} \times 100 \quad (4)$$

For N losses ( $N_{loss}$ ), we included gaseous losses ( $N_{gas}$ ;  $NH_3$ ,  $NO$ ,  $N_2O$  and  $N_2$ ) and leaching ( $N_{leaching}$ ; e.g. nitrate and organic  
N compounds)

$$185 \quad N_{loss} = N_{gas} + N_{leaching} \quad (5)$$

The soil N balance ( $\Delta_{soil} N$ ) is calculated by subtracting all N outputs including harvested crop N and N losses from total N  
input

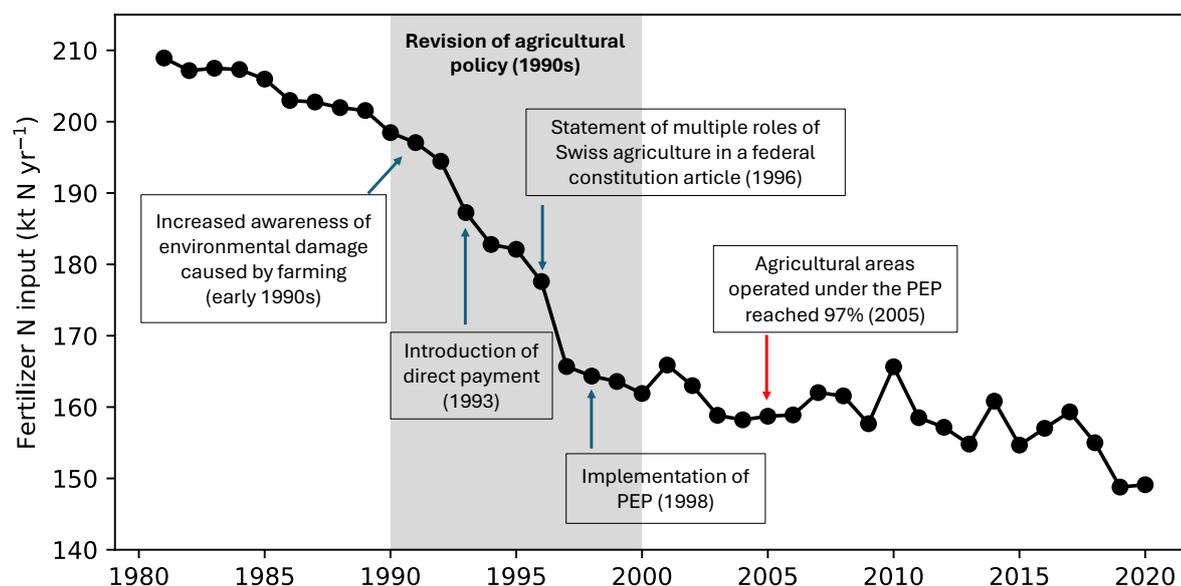
$$\Delta_{soil} N = N_{in} - N_{out} = N_{org} + N_{syn} + N_{BNF} + N_{dep} - N_{yield} - N_{loss} \quad (6)$$



### 3 Results

#### 190 3.1 Nitrogen inputs through fertilization decreased in the 1990s

Our compiled N datasets show that livestock manure and synthetic fertilizers, the dominant N sources for crop and grass production in Switzerland, decreased substantially from 204 kt N yr<sup>-1</sup> to 156 kt N yr<sup>-1</sup> between the 1980s and the 2010s. This result reflects policy interventions introduced in the 1990s to reduce agricultural N losses. In Switzerland, this period marked a broader societal and political shift in Switzerland, moving priorities from a narrow focus on maximizing food production to more sustainable and environmentally responsible farming approaches. In 1993, agricultural policy was reframed (Decrem et al., 2007; Herzog et al., 2008; Spiess, 2011), with direct payments (subsidies) introduced within an agri-environmental scheme, replacing the earlier model of guaranteed government purchases (Herzog et al., 2008). Moreover, integrated and organic production systems were promoted by additional incentives, organic farming and other ecological programmes. The constitutional amendment in 1996 further reinforced this direction by formally recognizing the multiple roles of agriculture, including ecological stewardship. Cross-compliance were confirmed in 1998 through the Proof of Ecological Performance (PEP) (Decrem et al., 2007; Herzog et al., 2008; Spiess, 2011), which made direct payments conditional to farms maintaining balanced nutrient budgets. These reforms collectively led to a ~25% reduction in average synthetic N fertilizer consumption during the 1990s (Herzog et al., 2008), accompanied by a comparable decline in manure application due to decreased livestock numbers. By 2005, 97 % of agricultural land in Switzerland was reported being managed in accordance with PEP standards (Herzog et al., 2008).



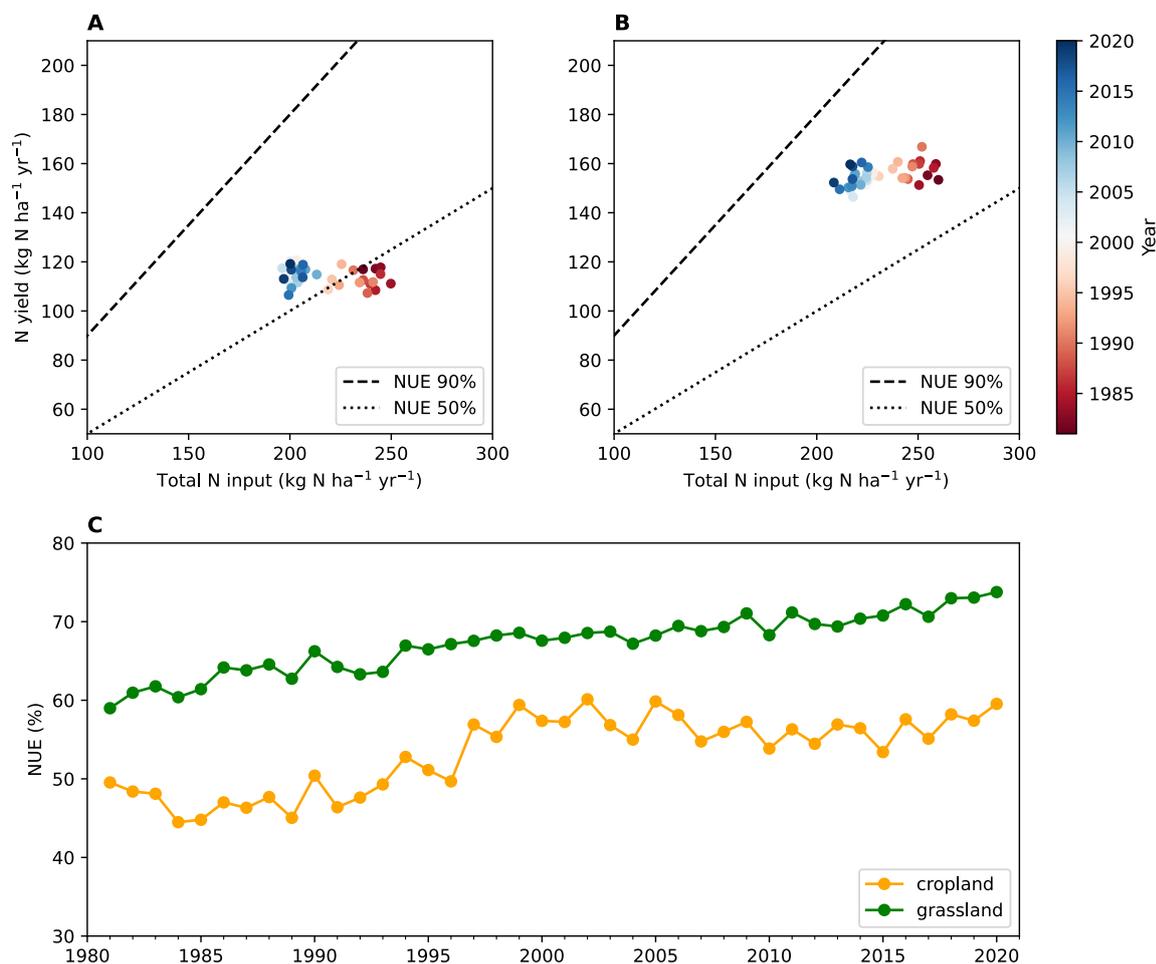
210 **Figure 1. Nitrogen inputs from fertilizers to agricultural land in Switzerland. Fertilizers include livestock manure and synthetic fertilizers. Values from compiled datasets (see Methods). Shaded grey area represents the period in the 1990s when national policies and measures were implemented in the agricultural sector. Important events are shown along the timeseries of fertilizer**



**nitrogen inputs. Values in the parenthesis are corresponding years. Note that the y-axis starts from 140 kt N yr<sup>-1</sup>. PEP is Proof of Ecological Performance.**

### 3.2 Nitrogen use efficiency of croplands and grasslands

215 DayCent simulations suggest that NUE increased in both croplands and grasslands over the simulated 40 years. Nitrogen yields in both agricultural ecosystems remained stable from 1981 to 2020, despite a decline in N inputs, resulting in notable increases in NUE (Figs. 2–4). The model results are consistent with data reported by the Swiss Farmers' Union, which showed stable yields for major crops between 1991 and 2013 (Figs. S2–3 in Supplementary Materials). The most pronounced improvements occurred in the 1990s, coinciding with the implementation of policy measures aimed at  
220 controlling agricultural N surplus. Grasslands show higher N yields and NUE compared with croplands, with a steady increasing trend with relatively low inter-annual variability (Fig. 2C).





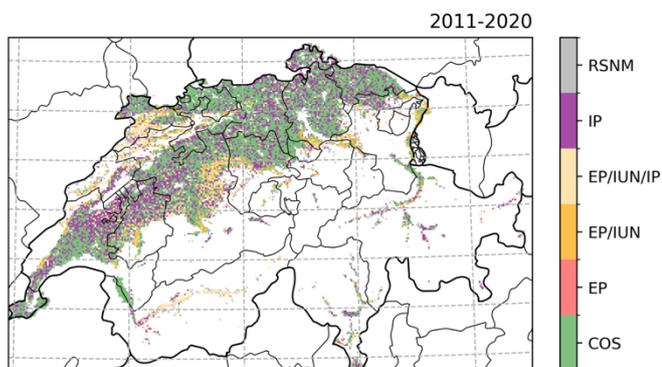
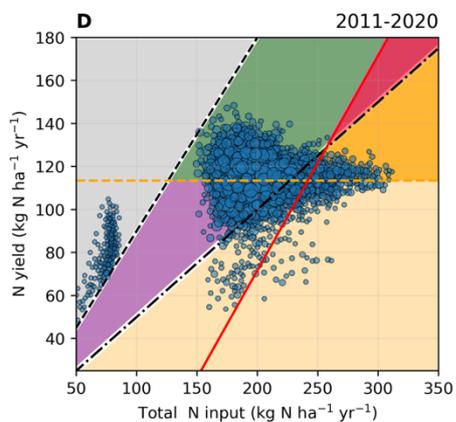
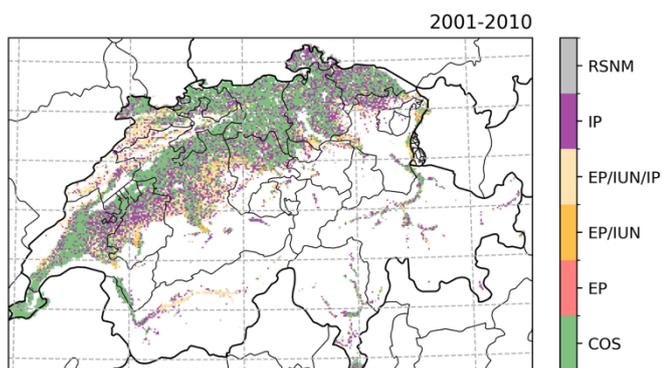
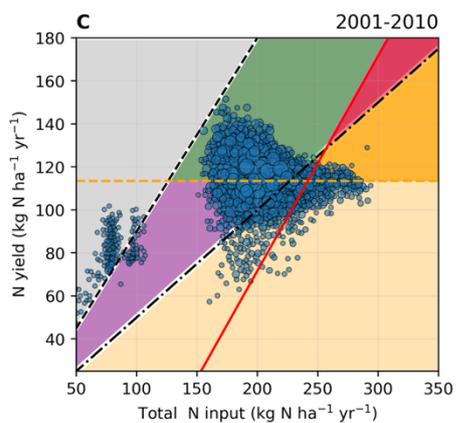
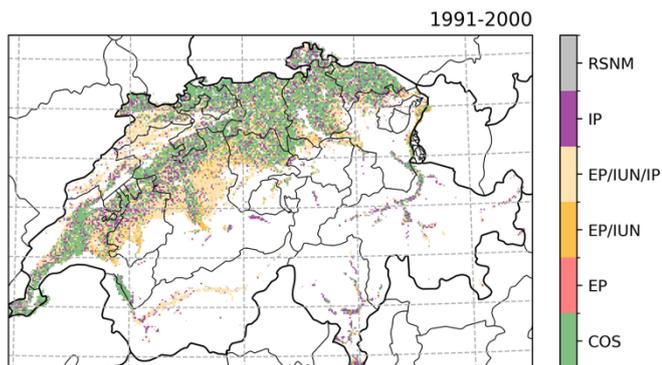
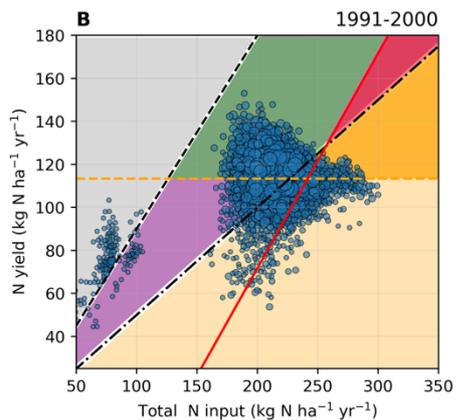
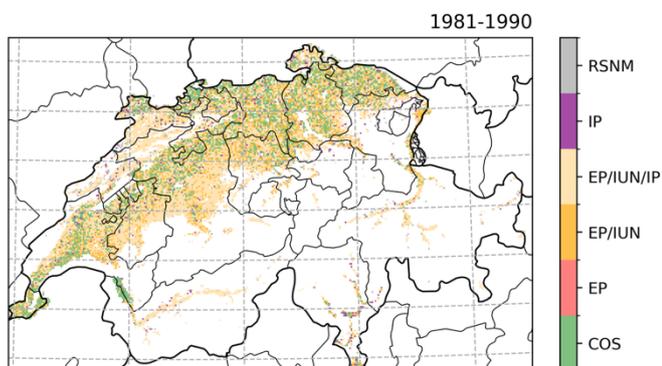
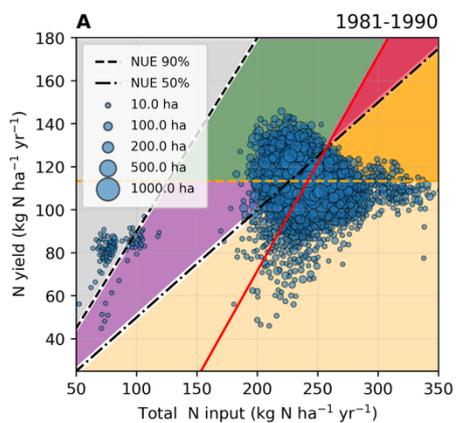
225 **Figure 2. Modelled annual mean total N input, N yield and NUE of Swiss croplands and grasslands from 1981 to 2020. Total nitrogen input and N yield of croplands (A) and grasslands (B). In panels a and b, the dashed black lines and dotted black lines represent 90% and 50% NUE, respectively and the red-blue scale shows the year. Note the axes do not start from zero. (C) NUE of croplands (yellow) and grasslands (green). Note the y-axis starts from 30%.**

To further evaluate NUE, we applied the European Nitrogen Experts Panel (EUNEP) framework (*Nitrogen Use*  
 230 *Efficiency (NUE) an Indicator for the Utilization of Nitrogen in Food Systems*) to assess improvements across four decades (from 1981 to 2020). The EUNEP framework classifies agricultural land into six regimes (Figs. 3–4 and Fig. A1 in Appendix), with the **characteristic operating space (COS)** representing the optimal agri-environmental performance. COS is defined by: 1) efficient use of nitrogen (NUE between 50% to 90%), 2) satisfactory N yield, and 3) controllable N surplus (total N input minus N yield). Other regimes outside the COS correspond to distinct agri-environmental issues (see Fig. 3  
 235 caption for details). Our results indicate remarkable progress in both croplands and grasslands: in the 1980s, only 26% of croplands and 15% of grasslands fell within COS. By the 2010s, these percentages increased to 56% and 77%, respectively (Table 1). Extremely high N inputs to grasslands (>350 kg N ha<sup>-1</sup> yr<sup>-1</sup>) were largely abolished after 2011 (Fig. 4D and Fig. A1B in Appendix), and COS areas expanded geographically (into the central plateau where intensive crop production takes place) between 1981 and 2020, gradually becoming the dominant regime in both ecosystems (Figs. 3–4).

240

**Table 1. Categorised agricultural land in Switzerland based on the EUNEP framework. Total areas of croplands and grasslands\* and percentage of areas that belong to six EUNEP categories for in the 1980s and 2010s. \*Grasslands refer to managed meadows only, while managed pastures and summer pastures for grazing are not included.**

	Period	Areas (kha)	COS	EP	EP/IUN	EP/IUN/IP	IP	RSNM
Cropland	1981-1990	435	26%	0%	25%	46%	3%	<1%
	2011-2020	384	56%	0%	4%	8%	32%	<1%
Grassland*	1981-1990	394	15%	65%	2%	<1%	17%	<1%
	2011-2020	393	77%	9%	<1%	<1%	12%	1%





250 **Figure. 3. The EUNEP Framework of the NUE indicator diagram of Swiss croplands and decadal geographical distributions of six categorised agricultural land. (A)1981-1990 (B)1991-2000 (C) 2001-2010 (D) 2011-2020. For the NUE diagram, the dashed black lines are 90% NUE, and dotted black lines are 50% NUE. The solid red lines and dashed orange lines represent desired maximum N surplus and desired minimum N yield, which are the mean values of simulated N surplus and N yield for each agroecosystem in the 1980s, which set goals for improvement in the following decades. Six regimes are (note the colour scheme is different from the originally proposed diagram(Anon, n.d.)): characteristic operating space (COS – shaded green area), excessive pollution (EP – shaded red area), insufficient productivity (IP – shaded purple area), EP and inefficient use of nitrogen (EP/IUN – shaded orange area), EP/IUN/IP (shaded light yellow area), risk of soil nitrogen mining (RSNM – shaded grey area). The dark blue and light blue circles represent data from 1981-1990 and 2011-2020, respectively. The size of the circle is proportional to the summed area of croplands or grasslands that is aggregated by N yield and total N input (precision at 0.1 kg N ha<sup>-1</sup>), with legends shown in the figure.**

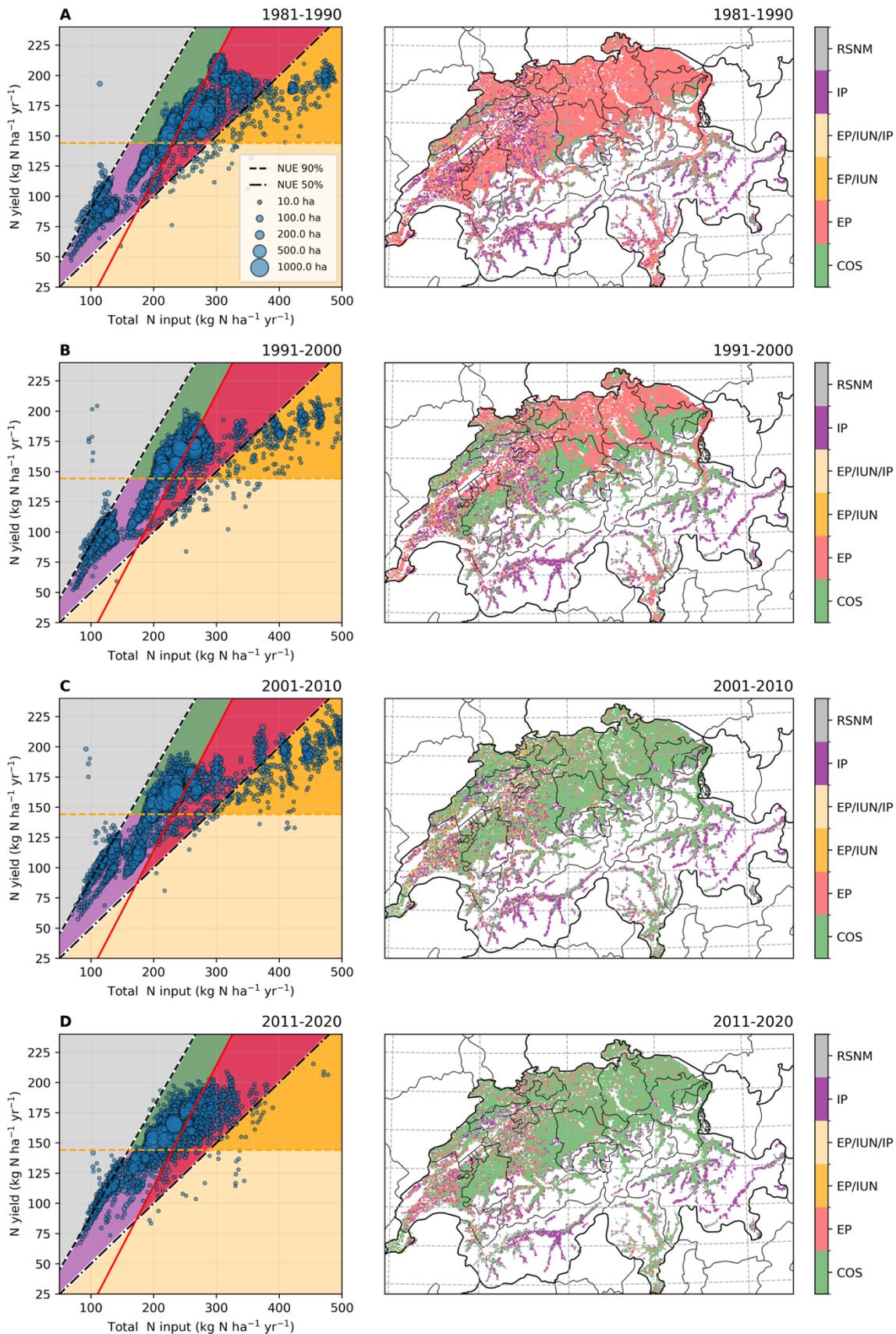
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Croplands and grasslands show distinct NUE patterns (Figs. 3–4 and Fig. A1 in Appendix). In grasslands, N yields generally increase with N inputs, whereas in croplands, higher N inputs often lead to larger N surplus and excessive pollution (Fig. A1 in Appendix). Croplands exhibit mixed improvements: although COS areas expanded in the 2010s, areas with **insufficient productivity (IP)** also became more prevalent (Table 1), primarily due to a shift from the **excessive pollution/inefficient use of nitrogen/ insufficient productivity (EP/IUN/IP)** regime to the **IP** regime. By contrast, grasslands exhibit more consistent improvement, with higher percentage of **COS** areas and reduced prevalence of **EP, EP/IUN** and **IP** regimes (Table 1).

260

**Risk of soil nitrogen mining (RSNM)** is considered negligible (<1%) across Switzerland according to the EUNEP framework (Fig. 3–4, Fig. A1 in Appendix and Table 1). A distinct cluster of cropland points shows low total N inputs (50–100 kgN ha<sup>-1</sup> yr<sup>-1</sup>) but very high NUE (>90%) (Fig. 3 and Fig. A1A in Appendix). In the simulations this pattern reflects land-use changes. Throughout the whole simulation period, if land-use change took place, we assumed in the model that these areas were covered by grass-clover mixtures during the non-cropland years. This assumption keeps the model running in a consistent way. Fertilization was assumed to be absent for these non-cropland vegetated periods, with N inputs only from BNF and atmospheric deposition. Consequently, N yields are low because of no additional anthropogenic N sources, while NUE is high, reflecting efficient N use under near-natural conditions.

270





275 **Figure 4. The EUNEP Framework of the NUE indicator diagram of Swiss grasslands and decadal geographical distributions of six categorised agricultural land. (A)1981-1990 (B)1991-2000 (C) 2001-2010 (D) 2011-2020. Grasslands refer to managed meadows only, while managed pastures and summer pastures for grazing are not included.**

### 3.3 Nitrogen losses and soil nitrogen stock changes

280 Aggregated N losses (gaseous emissions and leaching) from Switzerland’s croplands decreased markedly over the past four decades, from 134 kg N ha<sup>-1</sup> yr<sup>-1</sup> in the 1980s to 100 kg N ha<sup>-1</sup> yr<sup>-1</sup> in the 2010s (Table 2 and Fig. S4A in Supplementary Materials), with leaching accounting for ~80% of total losses and for more than 40% of total N inputs (Fig. 5F). By comparison, N losses from grasslands are roughly half as much as croplands (Table 2 and Fig. S4A in Supplementary Materials), but only decreased slightly, from 59 to 56 kg N ha<sup>-1</sup> yr<sup>-1</sup>, despite a substantial reduction in fertilizer inputs.

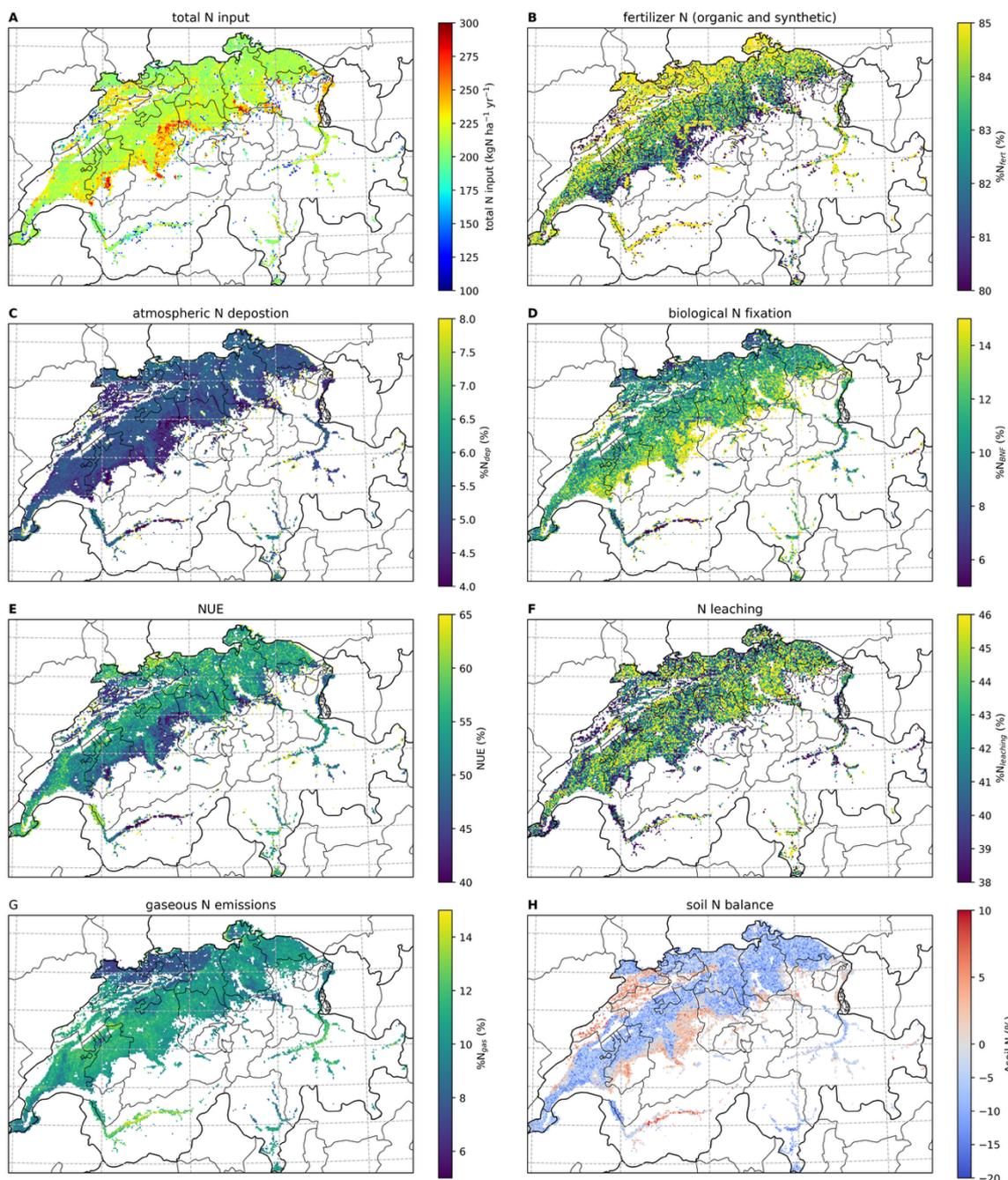
285 **Table 2. Nitrogen budgets and soil N balance of Swiss agroecosystems. Nitrogen inputs include livestock manure, synthetic fertilizers, BNF and atmospheric N deposition. Nitrogen outputs include N removal through harvest, gaseous emissions and leaching. Soil N balance is N inputs minus N outputs. All variables are decadal mean for the 1980s and the 2010s, and have the unit kg N ha<sup>-1</sup> yr<sup>-1</sup>. \*Grasslands refer to managed meadows only, while managed pastures and summer pastures for grazing are not included.**

	Period	N input				N output			Δsoil N
		N <sub>org</sub>	N <sub>syn</sub>	N <sub>BNF</sub>	N <sub>dep</sub>	N <sub>yield</sub>	N <sub>gas</sub>	N <sub>leaching</sub>	
Cropland	1981-1990	131	80	19	11	113	24	110	-7
	2011-2020	129	36	27	11	115	22	78	-12
Grassland*	1981-1990	124	57	60	12	158	35	24	25
	2011-2020	89	53	64	12	155	35	21	6

290 Soil N stock dynamics of croplands and grasslands show contrasting characteristics (Fig. S4B in Supplementary Materials). Widespread soil N depletion is found in croplands (Fig. 5H), resulting from larger N outputs (through harvest and losses) than inputs (as described Methods). It is estimated that croplands have lost a cumulative 537 kg N ha<sup>-1</sup> between 1981 and 2020. The most rapid depletion at -23 kg N ha<sup>-1</sup> yr<sup>-1</sup> occurred between 1995 and 2011. Long-term field monitoring also shows soil N depletion at several arable sites (Fig. S5 in Supplementary Materials). At the same time, nationwide long-term monitoring of soil C stocks reported that topsoil (0-20 cm) total organic carbon (TOC) in Swiss croplands have declined from 62 to 55 t TOC ha<sup>-1</sup> between 1985-1989 and 2015-2019 (Wollmann et al., 2025). These substantial decreases in soil TOC over time may indirectly provide some evidence for accompanied soil N depletion as pointed out by our modelling results. By contrast, grassland soils showed positive N balance (Fig. 6H) and accumulated 728 kg N ha<sup>-1</sup> over the same period. The accumulation was the fastest in the 1980s and then gradually slowed down. In the final five years of the

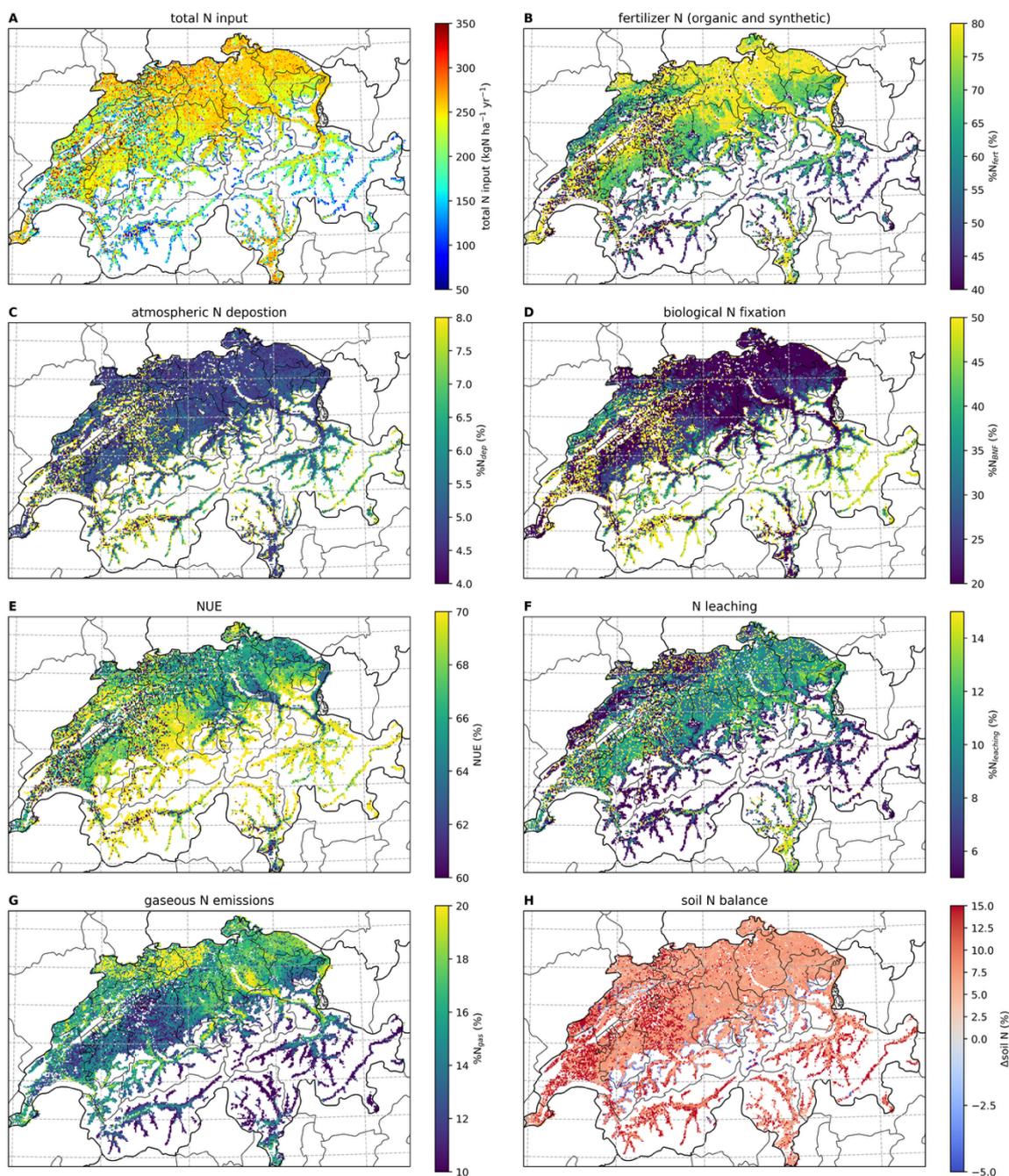


simulations, the soil N stocks in both ecosystems stabilized, suggesting that national mean soil N pools are approaching an equilibrium.



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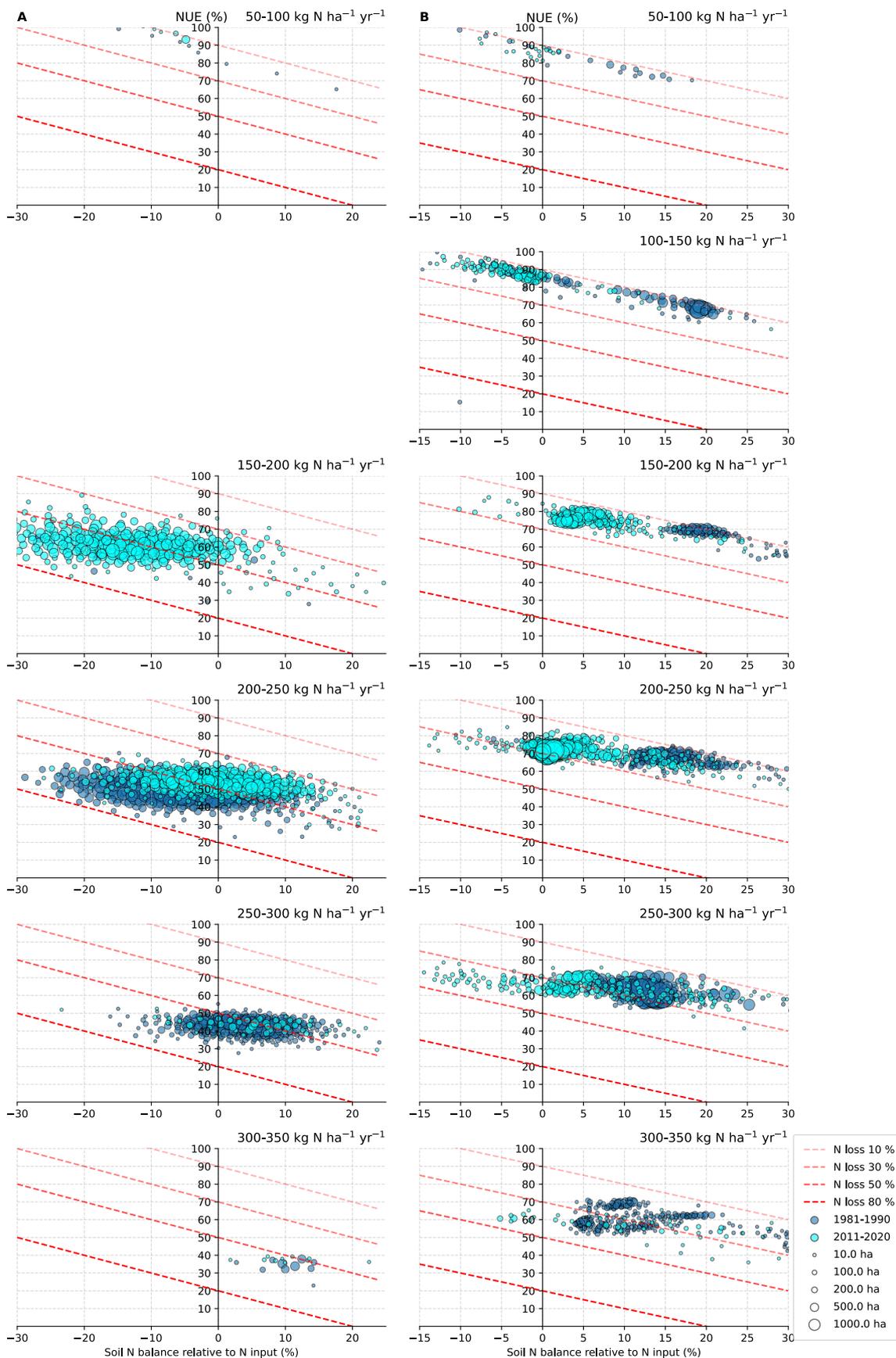
Figure 5. Spatial maps of N budgets and soil N balance of Swiss croplands over 1981–2020. (A) total N input (B) fertilizer N including manure and synthetic fertilizers (C) atmospheric N deposition (D) BNF (E) NUE (F) N leaching (G) gaseous emissions (H) soil N balance. Total N inputs have the unit  $\text{kg N ha}^{-1} \text{yr}^{-1}$ , and other variables are expressed as percentage relative to total N inputs (note the difference in scales). See Supplementary Fig. S6 in Supplementary Materials for maps showing absolute values.



310 **Figure 6.** Spatial maps of N budgets and soil N balance of Swiss grasslands over 1981-2020. (A) total N input (B) fertilizer N including manure and synthetic fertilizers (C) atmospheric N deposition (D) BNF (E) NUE (F) N leaching (G) gaseous emissions (H) soil N balance. Total N inputs have the unit  $\text{kgN ha}^{-1} \text{yr}^{-1}$ , and other variables are expressed as percentage relative to total N inputs (note the difference in scales). See Supplementary Fig. S7 in Supplementary Materials for maps shown absolute values.



315 To synthesize N dynamics and assess agri-environmental performance of croplands and grasslands in Switzerland,  
we use a novel analytical framework that jointly evaluates N inputs, NUE, N losses and soil N balance, with the latter two  
expressed relative to total inputs. Compared with the EUNEP framework, this framework explicitly shows the magnitude of  
N losses and soil N changes. In both agricultural ecosystems, NUE declines with increasing N inputs, while higher N inputs  
are associated with larger N losses and shifts in the soil N balance (Fig. 7). At N inputs  $<100 \text{ kg N ha}^{-1} \text{ yr}^{-1}$ , the two systems  
320 operate efficiently: NUE largely exceeds 80%, N losses remain around 10%, and soil N pools are minimally disturbed. As N  
inputs increase ( $150\text{--}200 \text{ kg N ha}^{-1} \text{ yr}^{-1}$ ), croplands frequently lose more than half of N inputs and experience substantial soil  
N depletion, with decreases in soil N stocks reaching up to 30% of total inputs ( $45\text{--}60 \text{ kg N ha}^{-1} \text{ yr}^{-1}$ ). These N depletions in  
croplands were not explicitly reflected in the EUNEP framework. At high inputs ( $>200 \text{ kg N ha}^{-1} \text{ yr}^{-1}$ ), outcomes diverge:  
some sites accumulate N in soils when losses are  $<50\%$ , while other places deplete soil N stocks. Under such high N inputs,  
325 the magnitude of N losses affects the soil N balance, with positive soil N balance associated with lower N losses. Croplands  
receiving  $>250 \text{ kg N ha}^{-1} \text{ yr}^{-1}$  N inputs were common in the 1980s but rare in the 2010s, reflecting the decline of input-  
intensive practices. Grasslands consistently outperform croplands under comparable input levels, with higher NUE, lower  
losses and predominantly positive soil N balances (Fig. 7B). Grassland soils retained more N in the 1980s than in the 2010s,  
suggesting diminishing accumulation rates over time due to less fertilizer N inputs (see also Fig. 2, Fig. A1 in Appendix and  
330 Fig. S4 in Supplementary Materials).

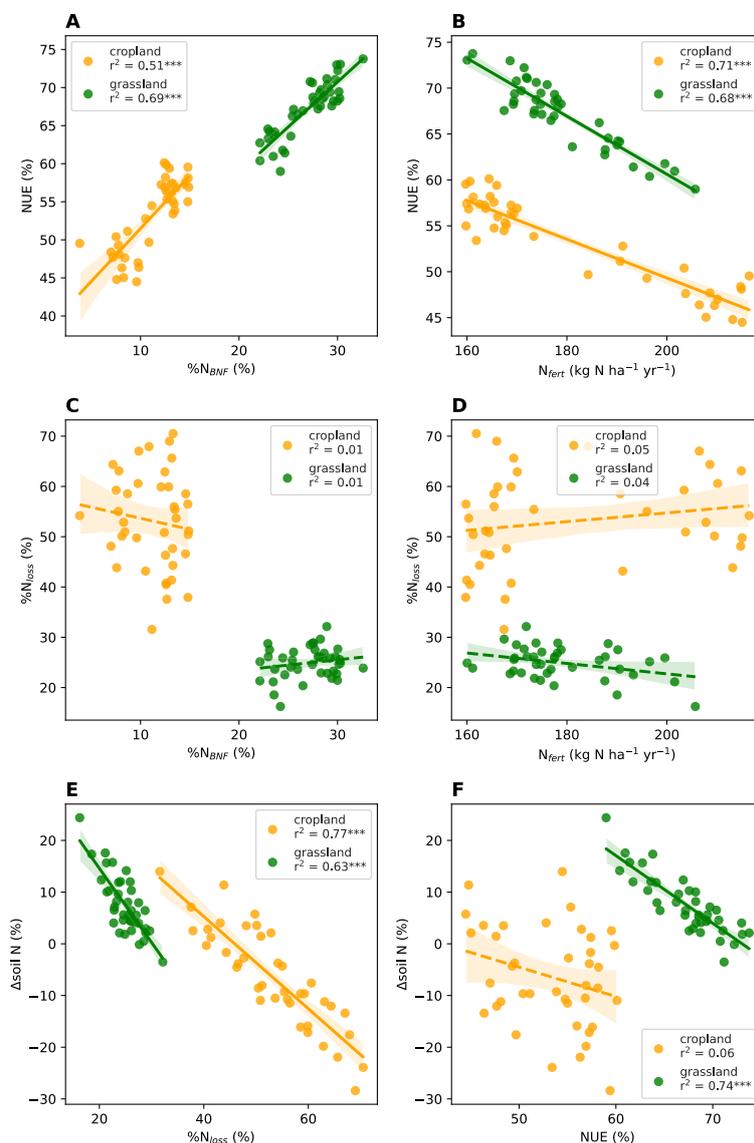




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**Figure 7. An integrated N assessment framework of Swiss agroecosystems. NUE, N loss and soil N balance of croplands (A) and grasslands (B) under different levels of N inputs. N loss and soil N balance are expressed as percentage of total N inputs. In each individual panel, from top to bottom, the dashed red lines represent N loss at 10%, 30%, 50% and 90%. The dark blue and light blue circles represent data from 1981-1990 and 2011-2020, respectively. The size of the circle is proportional to the areas, with legends shown in the figure.**

Our results also indicate that NUE increases with BNF-derived N and decreases with fertilizer N (Fig. 8A, B). Under present conditions, the type of N input (i.e. BNF or fertilizer) has no significant influence on relative N losses ( $\%N_{\text{loss}}$ ; Fig. 8C, D). The impact of reduction in fertilizer use on N losses is evident only in absolute losses (Fig. S4A in Supplementary Materials and Table 2). Importantly,  $\%N_{\text{loss}}$  correlated negatively with soil N change, indicating that reducing N losses is crucial for preventing soil N depletion in agricultural land (Fig. 8E). Compared with croplands where soil N depletion may occur across a broad NUE range, surplus N in grasslands tends to stay in soils instead of getting lost to the environment, as lower NUE is linked to greater soil N accumulation (Fig. 8F).



345

**Figure 8.** Analysis of N inputs, N loss and soil N balance of Swiss agroecosystems. Response of NUE to (A) relative BNF ( $\%N_{BNF}$ ) and (B) fertilizer N inputs ( $N_{fert}$ ). No significant relationships between (C) relative BNF (D) fertilizer N inputs and relative N loss ( $\%N_{loss}$ ). Relationships between (E) relative N loss (F) NUE and soil N balance ( $\Delta_{soil}$  N). BNF, N loss and soil N balance are expressed as percentage relative to total N input. The points represent annual mean values. Croplands are shown in yellow colour, and grasslands are shown in green colour. Solid lines show significant relationships with significance level  $***P < 0.001$ , and dashed lines indicate insignificant relationships.

350



## 4 Discussion

This study presents an in-depth N assessment of two land ecosystems in Switzerland's agriculture. Using national-scale  
355 simulations evaluated against observational data, we construct spatially explicit N budgets over the past four decades and  
show that Switzerland's cropland and grassland systems have undergone profound transformations. In the period 1981-2020,  
our results reveal stable yields despite declining inputs. Furthermore, NUE increased, and N losses reduced (especially in  
croplands). These findings can largely be explained by policy reforms in the 1990s. Determined through the EUNEP  
framework, agri-environmental performance of the two ecosystems shifted towards more efficient and sustainable regimes.  
360 These findings highlight the importance of policy intervention for agricultural N management. However, we identify  
prevalent negative soil N balance in Swiss croplands. Such soil N depletion problems have been studied but not linked to the  
N budgets approach, and are usually reported only at the site scale (Joris et al., 2020; Mulvaney et al., 2009; Schlingmann et  
al., 2020). Therefore, long-term monitoring of soil N stock with larger spatial coverage (e.g., regional/national scale), and  
more comprehensive N assessments and integrated N management are needed to address the risks of further N depletion in  
365 agricultural soils. Excessive soil N resulting from past overfertilization can be depleted through careful management, but  
having more agricultural land with negative a soil N balance should be avoided to ensure the long-term sustainability of  
agriculture.

### 4.1 Impacts of N inputs on yields

Swiss agriculture relies heavily on livestock manure (Table 2), which can supply much of crop and forage N demand.  
370 However, the heterogeneous distribution of manure across agricultural landscapes causes mismatches between supply and  
demand in space and time, and logistical constraints such as storage capacity and weather conditions complicate timely  
application. Hence, synthetic fertilizers remain a crucial supplementary N source to bridge these gaps, offering readily  
available N for plant uptake (Fig. 5B and Fig. 6B).

In addition to fertilizers, BNF is an important N input. In croplands, our simulations suggest that legumes and  
375 grass-clover mixtures in the crop rotation contribute 4–15% of total N inputs (Fig. 5D), while in grasslands BNF accounts  
for 22–33% (Fig. 6D). In both agroecosystems, we find that relying more on BNF and less on fertilizer tend to achieve  
higher NUE. Compared to fertilizers and BNF, atmospheric N deposition constitutes smaller share of N inputs in our  
simulations (Fig. 5D, Fig. 6D and Table 2), which have less significant impacts on agricultural production at the national  
scale.

380 In this study, we noticed a decoupling of yields from fertilizer inputs with increased NUE in both ecosystems  
between the 1980s and the 2010s, i.e. yields do not exhibit a linear dependence on N input. Our findings place Switzerland  
among the “type III” countries described in global analyses (Lassaletta et al., 2014)—those capable of maintaining (or  
increasing) productivity while reducing N inputs. Our simulations indicate that further increases in fertilizer inputs are



385 unlikely to translate into significant yield gains, suggesting that Switzerland has moved beyond the stage of input-driven intensification.

#### 4.2 N losses and soil N depletion remain challenges

390 While NUE improvements in Swiss agriculture are encouraging, the caveats are the persistent N losses (especially in grasslands) and negative soil N balance (in cropland). Our modelling results show that N losses decreased only in absolute terms due to lower N inputs, while relative N losses show less significant reductions in croplands and even increased in grasslands (Table 2 and Fig. S4A in Supplementary Materials). Increases of relative N losses in grasslands might be attributed to the unstable N accumulation in soils that causes higher gaseous N emissions resulting from legacy effects (Qian et al., 2025).

395 Most national- and regional-scale studies focus on N inputs, outputs or surplus, often neglecting soil N stock dynamics. Current knowledge suggests that N surplus is usually larger than changes in soil N stocks (Zhang et al., 2015) and that only countries with insufficient N inputs have been found to undergo soil mining and soil fertility loss (Lassaletta et al., 2014; Zhang et al., 2021), so regional-scale soil N balance is understudied, especially in places with high N inputs. Our modelling results reveal that soil N depletion can occur in cropland soils despite high N inputs and thus highlights that also in places with high N inputs the soil N balance should be evaluated, because negative soil N balances in croplands represents a waste of valuable nutrient resources and a threat to future soil fertility and productivity.

400 We found that reducing N losses can be critical for preventing negative soil N balance. In our case, the occurrence of soil N depletion in croplands could be explained by high N losses through leaching (Fig. 5F, Table 2 and Fig. S6 in Supplementary Materials). Croplands can be prone to leaching for several reasons. Cultivation involved in cropland management disrupts soil structure (Porwollik et al., 2022; Rupp et al., 2024), and annual crops leave long periods of bare soil post-harvest, increasing vulnerability to leaching (Porwollik et al., 2022). Excessive fertilizer application, especially in the form of nitrate, significantly increases leaching risk and thereby degrades groundwater quality (Misselbrook et al., 1996; Shepherd et al., 2001; Vinten et al., 1994). This problem is reflected in the widespread (~35%) exceedance of groundwater nitrate guidelines (>25mg/L) across the Swiss Plateau (Covatti et al., 2025). In addition, wheat, which is effective at extracting nutrients from the soils (Kraaijvanger & Veldkamp, 2020), is the second most dominant crop in Swiss croplands. These factors together can contribute to a negative N balance in croplands. Compared with croplands, grasslands with a more continuous plant cover sustain year-round N uptake. Diverse plant communities in grasslands also improve nutrient retention (De Vries and Bardgett, 2016; Leimer et al., 2016), resulting in higher NUE and lower N losses (Fig. 6, Table 2 and Fig. S7 in Supplementary Materials). Extensive and deep rooting systems can also reduce leaching in grassland (Misselbrook et al., 1996).



### 4.3 Future N management for sustainable agriculture

415 For decades, agronomy has centred on enhancing crop productivity, but the adverse environmental consequences resulting  
from elevated N losses have shifted the paradigm towards agronomic sustainability, emphasizing ecological performance  
alongside yield optimization. The challenge, however, lies in simultaneously improving NUE and reducing N losses without  
inducing significant disturbances to soil N stocks. We propose that a robust framework for future N management must rest  
on the three interlinked pillars: NUE, N loss and soil N stock dynamics. NUE serves as an indicator of input efficiency, N  
420 losses capture environmental externalities, and soil N stocks indicate long-term system stability and resilience. By  
considering these dimensions together, policy makers and practitioners can design strategies that secure productivity without  
undermining ecological integrity.

This study demonstrates the effectiveness of coordinated policy intervention that resulted in improvements in NUE  
and reductions in losses. A successful case was also found in China, where targeted N management programmes between  
425 2007 and 2017 led to simultaneous gains in agricultural and environmental outcomes (Duan et al., 2024). These examples  
underscore that system-level change is possible within decades when science, practice and policy are aligned.

Many high-income countries face similar challenges as Switzerland of balancing productivity with environmental  
goals, while low- and middle-income countries risk soil N depletion if inputs remain insufficient or face environmental  
penalties due to unsustainable intensification (Falconnier et al., 2023). In this study, we provide a transferable analytical  
430 approach that integrates NUE, N losses and soil N changes for evaluating agri-environmental performance at the national  
scale. Context-specific application of this framework could help identify “win-win” strategies that support food security  
while benefiting ecosystems functioning and resilience. Looking forward, future policy frameworks should encourage  
integrated N management that explicitly addresses productivity-pollution-soils nexus, possibly coupled with financial  
incentives to stimulate adoption of advanced nutrient management technologies.

### 435 5 Uncertainty, limitations and outlook

The quantified N budgets in this study were estimated primarily using a modelling approach so that readers should interpret  
the results (and the associated uncertainty) and findings within that modelling context. In general, uncertainty arises from  
three major sources: 1) input data, 2) model parameters and processes and 3) spatial application of the model.

As described in Section 2.2, we used a wide range of data for this national scale modelling. Livestock manure C and  
440 N data are by far the most reliable estimates available, yet uncertainty stems from various assumptions about management  
stages in livestock farming (e.g., the tendency of farms to apply manure; C and N losses during manure storage). A major  
input uncertainty is associated with the soil properties. We used the soil data developed by Stumpf et al (2024), which  
integrates field sampling, remote sensing and machine learning interpolation. While its full spatial coverage for the entire  
country is an advantage, areas with sparse sampling may have poorly represented soil properties. Additional soil parameters  
445 such as bulk density, field capacity and hydraulic conductivity of the soils derived using pedotransfer equations also



introduce uncertainty into the simulations. By contrast, the uncertainty concerning weather input data is expected to be comparatively small.

Parameter and process uncertainties are inherent in DayCent's representation of crop growth (including N uptake), nitrification and denitrification. Although the model has been calibrated and validated against measurements from several  
450 Swiss sites, variability in these parameters still contributes to overall uncertainty. Regarding N loss pathways, two major limitations exist. First, DayCent uses a simple "tipping bucket" module to represent water movement in soil layers, which can overestimate percolation fluxes (i.e., predict quicker drainage). This influences soil water content and consequently affects water-dependent processes (such as crop N uptake, leaching and N<sub>2</sub>O production). Second, DayCent lacks a sophisticated scheme for NH<sub>3</sub> volatilization, leading to substantially underestimated NH<sub>3</sub> fluxes. This can result in a larger  
455 soil nitrate pool because more ammonium is available for nitrification, subsequently enhancing nitrate leaching.

The third source of uncertainty originates from the spatial application of the DayCent model at the national scale. Uncertainty here includes our crop rotation scheme, generalised timing for fertilizer application and mowing intensity of grasslands, which is difficult to evaluate systematically. In this study, we applied the most realistic scenarios identified to date that best represent real practices for national scale simulations. An improved crop rotation scheme will become  
460 available in the future as a long-term national crop rotation dataset is being assembled.

Overall, our results and findings remain robust and provide valuable insights for agricultural policy implementation and the assessment of agri-environmental performance. This work also demonstrates the feasibility of spatially explicit N flow quantification. Future work on monitoring national N use (e.g., constructing N budgets and calculate N balance) can incorporate biogeochemical modelling as part of the methodology. Importantly, long-term monitoring of soil N stock should  
465 also be integrated into future soil samplings and surveys.

## 6 Conclusions

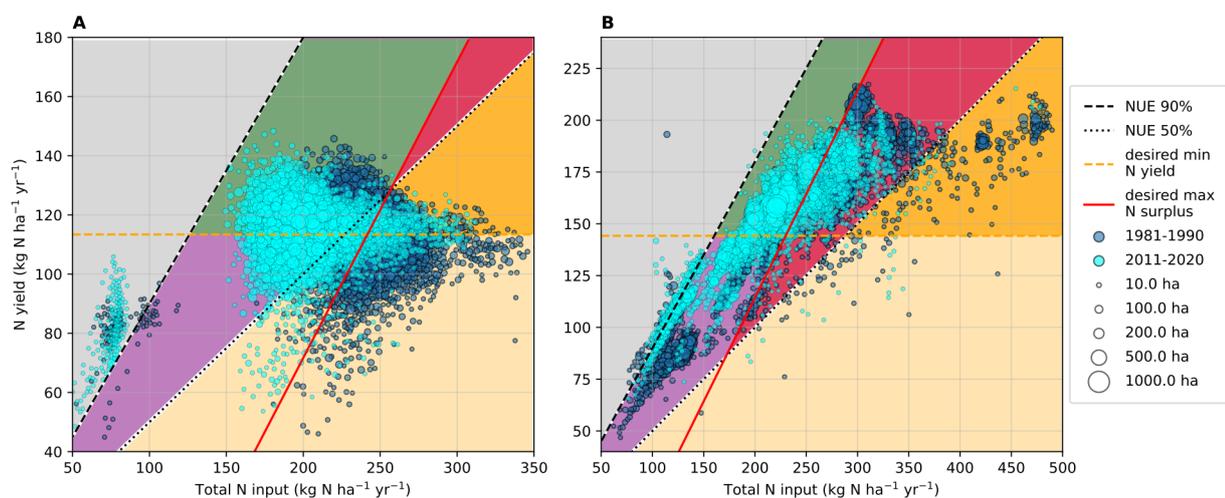
In this study, we applied high-resolution, spatio-temporal process-based biogeochemical modelling to reconstruct four decades of N budgets across two major agricultural systems in Switzerland. Using this integrated modelling approach, we showed that agri-environmental policy interventions successfully reduced agricultural N losses while maintaining crop yields  
470 and substantially improving NUE. These improvements were largely driven by less fertilizer use throughout the 1990s. However, our modelling work also revealed a possibly **nationwide depletion of soil N stocks** occurring despite continued high fertilizer inputs, which is not reported in previous studies. This central finding may expose a critical vulnerability within intensively managed food-production systems: efficiency gains and pollution control can mask an overlooked issue of unbalanced soil N stock that underpins long-term productivity and resilience.

Using Switzerland as an exemplary case, the analytical framework used in this study and our policy-relevant findings are transferable to many agro-food systems with high nutrient inputs worldwide that are pursuing N loss mitigation targets while seeking to maintain food production. By jointly assessing productivity, N pollution and soil N stocks, our case



provides a systems-level diagnostic tool for evaluating the performance and sustainability of contemporary food-production systems.

## 480 Appendix



**Figure. A1.** The EUNEP Framework of the NUE indicator diagram for Swiss agroecosystems. Modelled total nitrogen input and N yield of croplands (A) and grasslands (B).

## 485 Code, data, or code and data availability

Modelling results of the nitrogen budgets presented in this study are in netCDF format and are deposited at <http://hdl.handle.net/20.500.11850/788419>. Code of the DayCent model is publicly available at <https://www.soilcarbonsolutionscenter.com/daycent>. For specific versions, please contact the developers directly.

## Author contributions

490 J.J. conceived of the study. J.J. performed the simulations and analysed the data. C.W. and D.B. developed carbon and nitrogen data and provided model input. J.J., C.W. and D.B. compiled datasets. M.N. and A.S. assisted with software and modelling. J.J. wrote the original draft of paper. L.H.E.W. and J.S. supervised the project and acquired funding. All authors contributed to interpretation of results and critical revision of the paper.



### Competing interests

495 The authors declare no competing interests.

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