



# Soil health-based business models: perspectives and policy implications

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**Abstract.** Soil health is foundational to ecological sustainability, economic productivity, and societal wellbeing. However, fragmented perspectives on what constitutes "healthy soil" hinder coherent policies and business models. This article addresses that gap by offering a value-based framework to guide soil-health initiatives. Building on the Total Economic Value (TEV) framework, six complementary perspectives are identified: (1) productivist, (2) ecosystem services, (3) resilience, (4) non-use value, (5) intrinsic value, and (6) social innovation. These represent different motivations and beneficiaries—from private returns through public goods, to moral duties and collective empowerment. Each perspective implies specific opportunities and challenges for policy design. For instance, direct subsidies may be justified in cases where economic returns are delayed or insufficient, while ecosystem service payments require credible measurement and market mechanisms. Resilience investments often suffer from coordination failures, and intrinsic or social values lack clear economic incentives, requiring legal, educational, or institutional support instead. The article argues that no single policy instrument can serve all these perspectives effectively; rather, a differentiated, multi-perspective strategy is needed to align incentives, avoid over-subsidization, and ensure equitable access and accountability. This framework provides a foundation for designing inclusive and adaptive policies that foster sustainable soil stewardship across diverse stakeholders.

## 1 Introduction

Soils form the foundation of our economy, a fact most evident in how we use and manage land. Beyond their role in producing food, feed and fibre, soils increasingly contribute to ecosystem resilience, disaster mitigation, climate neutrality, human health, and cultural identity. As a result, different actors have different interests in advancing soil health (Kik et al., 2021). While policy and practice are advancing efforts to maintain soil health, the lack of a shared, holistic understanding of what exactly constitutes healthy soils, and why and for whom it matters, leads to fragmented approaches in achieving it. At best, this results in accidental synergies; at worst, it produces conflicting outcomes that undermine overall impact. Such a holistic understanding of soil health is particularly important in today's policy landscape, which increasingly focuses on creating new instruments aimed at incentivizing sustainable soil management. A key example is the EU's Mission 'A Soil Deal for Europe', which aims to foster new business models supporting soil health (European Commission, 2025). Given that business models are conceptual



frameworks explaining how businesses create, deliver, and capture value (Osterwalder and Pigneur, 2013), it is important to understand the types of values created by investing in soil health. This understanding is crucial for effectively incentivizing land managers. This forum article provides a holistic framework laying out the different value propositions that may be linked to soil health and derives policy recommendations to support their realization.

## 2 Values related to soil health

To identify the various values linked to soil health, we build on the Total Economic Value (TEV) framework. Since its inception, many scholars have dissected, rearranged and expanded the TEV framework. Here, we do not aim to propose (yet another) variant of this framework, but instead build on the work of Bartkowski (2017), Davidson (2013), and Pascual et al. (2017) to map and contextualize its core value dimensions within the domain of soil health-based business models (SHBMs). The TEV framework is grounded in the distinction between output and insurance value. Output value captures the aggregated value of the ecosystem services (ESs) provided by a system in a given state, while insurance value reflects the system's capacity to maintain those services in the face of variability and disturbance (Bartkowski, 2017; TEEB, 2010). The framework can be broken down into benefits to humans and benefits to nature. Benefits to humans constitute the output values, which are typically divided into use and non-use values. Use values refer to private or quasi-private goods for which markets (usually) exist. This includes the option value (the importance of future availability of goods for personal use) and the actual value, in turn divided into direct-use of goods through consumptive (e.g., food, feed and fibre – provisioning ESs) or non-consumptive means (e.g., recreation, spiritual connection, cultural heritage – cultural ESs), and indirect use of goods derived from regulating and maintaining ESs. Non-use values do not involve the direct use of goods, but rather reflect the benefit derived from the knowledge that (part of) nature exists (existence value) and will continue to exist for use by other people and/or future generations (warm-glow value) (Davidson, 2013).

Uncertainty in the output of ESs is captured by the insurance value. In accordance with the initial classification proposed by the TEEB (2010), we consider the insurance value (as defined above) to be a component of the benefits to humans, but separate from the output values as it deals with future outputs not yet manifested. Next to the benefits to humans, we also consider benefits to nature, what is henceforth called the intrinsic value. To the value propositions identified by TEEB we add a social perspective that relates to how value is distributed among actors.

SHBMs may combine these different value propositions which in fact represent different perspectives on how to consider soil health in business operations. This gives rise to the following perspectives that are summarized in Table 1:

1. **Productivist perspective:** This perspective corresponds to the consumptive-use category in which soil is a form of capital. Investing in practices that increase soil health delivers returns through improved yields, reduced input costs, and increased land value (Dominati et al., 2010). The focus is on enhancing output productivity to increase income. Land managers are intrinsically motivated to adopt this perspective, though they may encounter barriers related to knowledge, access to credit, etc.



2. **Ecosystem service perspective:** This perspective corresponds to the non-consumptive use-category in which soil is a foundational component of natural systems whose health underpins multiple ecological functions that benefit society in the form of ESs. The focus is on increasing the productivity of these ESs which can be monetized through compensation mechanisms, thereby increasing income for land managers. This requires stakeholders willing to offer payments for ESs.
3. **Resilience perspective:** This perspective corresponds to the insurance value category as healthy soil contributes to system resilience by reducing the likelihood or severity of adverse outcomes for various stakeholders. This includes land managers facing lower income, capital providers facing lower repayment capacity, insurers facing higher pay-outs and food processors facing higher product prices. The emphasis is on safeguarding future productivity and ES delivery. This requires stakeholders willing to pay resilience premiums to mitigate potential losses.
4. **Non-use value perspective:** This perspective corresponds to the non-use value category under which soil holds value beyond its direct use. It emphasizes a temporal aspect in recognizing that current actions affecting soil can hold significant value for other people and/or future generations. This requires a commitment to valuing benefits that may not yet be visible or realized.
5. **Intrinsic value perspective:** This perspective corresponds to the benefits to nature, as soil possesses inherent value, independent of its utility to humans. While it shares concerns with the ES perspective, such as maintaining ecological integrity, it diverges by emphasizing soil as a living entity of Earth's community of life. Rooted in ecocentric and value pluralism worldviews, this perspective emphasizes a moral and spiritual duty to protect soil for its own sake (Berry, 2003; Leopold, 1949).
6. **Social perspective:** Soil health is a socially co-constructed concept that enables innovation in how people, communities, and institutions interact with land and each other. It serves as a driver for collective change, emphasizing inclusive governance and fair access to soil-related benefits. Though not part of the original TEV framework; this perspective is introduced to reflect soil health's broader societal relevance.

Table 1: Value perspectives on soil-health based business models

Value perspectives	Productivist perspective	Ecosystem service perspective	Resilience perspective	Non-use perspective	Intrinsic value perspective	Social perspective
Value concept	Consumptive direct use	Non-consumptive direct use and indirect use	Option and insurance value	Non-use value (warm-glow and existence value)	Intrinsic value of nature	Social values
Value proposition	Provisioning ES	Cultural and regulating & maintaining ES	Future availability and capacity to produce ES	Future availability to others and satisfaction of knowing nature exists	Intrinsic benefit of nature's well-being	Distribution of value



Goal	Output productivity	ES productivity	Future output and ES productivity	Ecosystem integrity	Ecosystem integrity	Solidarity
Indicator	Income	Expanded income	Avoided future income loss	Ecosystem health	Ecosystem health	Income distribution
Value capture	Cost reductions and/or revenue increases Asset increase	Payment for ecosystem services, price premium (Asset increase)	Lower interest rate or insurance premium, ensured purchase	Utility	Not applicable	Enhanced welfare distribution

### 3 Policy recommendations

Land managers but also other actors with a vested interest in soil health may combine different perspectives and value propositions in developing new SHBMs (Kik et al., 2021). However, to derive policy recommendations on how to effectively incentivize actors to adopt practices enhancing soil health, each perspective is discussed separately – nevertheless being mindful of interactions with other perspectives leading to possible synergies, trade-offs or overlaps.

The **productivist perspective** creates value for the land user through improving the asset base onto which output is produced, resulting in cost reductions, avoided costs or even increased revenues. In principle, incentives should not be needed if write-offs of the required investments can be paid by these income accruals. However, three problems may arise that leave room for policy interventions. First, the income accruals may not materialize immediately, which means there is a timing issue. This situation parallels the transition to organic farming, such that a subsidy may be justified. The challenge here is to determine the level and the duration of such a subsidy, as effects are likely to be context specific. Second, the income accruals may not be large enough to cover the investment, which means that there is no intrinsic motivation for the land manager to make the transition. In this case, additional income streams are necessary, but these need to be permanent. Investment subsidies may also provide a solution here. Alternatively, if sufficient levels of additional ESs are produced, payment for ES schemes may also apply. Third, land users may not have sufficient equity or access to credit to invest, which may be due to the characteristics of their business or because lenders perceive the investment as too risky. In this case, government guarantee may be an interesting instrument to lower the risk for the lender.

The **ecosystem service perspective** creates value for society at large, making the most straightforward incentive for land managers payments for ESs delivered. Regulations have been introduced that have incentivized businesses to take an active interest in enhancing ESs, thereby creating markets for certain ESs. A well-established example is the carbon credit market, such as the EU ETS (Emissions Trading System). Currently, the EU is working toward creating a similar market for biodiversity credits. Additionally, mandatory regulations like the Corporate Sustainability Reporting Directive (CSRD) and voluntary zero-carbon pledges require businesses to demonstrate progress in ES delivery. To meet these requirements, ESs must be valued in a standardized and verifiable way, producing credits that businesses can use to comply with CSRD or ETS



obligations. This gives rise to three problems in which policy may intervene. First, land managers may invest in interventions that do not consistently yield the expected level of ESs. This can be addressed through hybrid schemes that combine payments for implementing practices with performance-based rewards for actual outcomes. Second, ESs are often co-produced, making it difficult to isolate individual contributions. While results-based approaches can separate outcomes, practice-based or hybrid approaches may generate multiple ESs. This creates synergies for land managers but complicates the design for appropriate interventions. Third, ES credits often fail to reflect the true opportunity costs. A carbon credit may provide a one-off payment for sequestered carbon, but land managers must continue investing to maintain soil carbon – a cost that may not be captured in the initial credit price. A crucial question here is whether land managers should be compensated only for additional ESs generated, or also for maintaining existing ES stocks. Moreover, the marginal gains in ESs tend to decline over time, making this an unstable income stream for land managers.

The **resilience perspective** highlights the value of investing in practices that reduce the risk of ecosystem breakdown, benefiting all actors who rely on land use. ES delivery may be unstable (generally called leakage) due to factors outside the land manager's control, such as the weather. Investing in resilience reduces risk. Here, two issues may arise. First, since all actors benefit each may be willing to pay a premium, but without coordination this can lead to free-riders or over-subsidization but also to under-subsidization due to lack of action. Unlike ESs, it is impossible to decompose risk according to actors. Second, there may be a trade-off between income and resilience; investing in resilience-increasing practices may reduce income. A typical problem is crop diversification which involves including crops in rotations that may not be economically profitable. Buyers may offer broader contracts, but also here a coordination problem occurs, as buyers typically only purchase a single crop.

Neither the **non-use value perspective**, nor the **intrinsic value perspective** have an economic foundation, which means that there will be no payments from economic actors as in the previous perspectives. Support for these perspectives often comes through legal, cultural, and educational avenues. In some regions, legal frameworks have begun to recognize the rights of nature, potentially offering soil legal standing and protection (e.g., the EU Soil Monitoring Law). Cultural programs that revitalize land-based knowledge, storytelling, and spiritual practices also help sustain this ethic. While this perspective challenges current paradigms, it also opens space for more inclusive, resilient, and respectful relationships with the land.

The **social perspective** involves enhancing the capacity of local actors to shape the systems that affect them and also relates to how value is distributed among actors. Such empowerment helps repoliticize soil health, turning it from a technical issue into a matter of social justice and ecological responsibility. An important challenge is scaling and sustaining social innovations beyond niche or pilot contexts. Without institutional support or funding, community-led efforts may struggle to persist. There is also a risk of tokenism or co-optation (Di Santo et al., 2023; Swyngedouw, 2005)—where soil-focused social initiatives are superficially adopted without empowering communities. Moreover, success depends on context: what works in one region may not transfer elsewhere. Incentives in this perspective are often relational and institutional rather than purely financial. These include platforms for peer exchange, recognition and visibility (e.g., EIP-Agri - European Innovation Partnership for



145 Agricultural Productivity and Sustainability), and institutional flexibility (e.g., adaptive policy frameworks). Grants for  
 community-based soil projects, open-access knowledge tools, and funding for participatory research all support innovation.  
 In summary, soil health is shaped by multiple, overlapping value perspectives that rarely occur in isolation. Different actors  
 may hold diverse or simultaneous values, and policy must reflect this complexity. Rather than relying on a single instrument,  
 a flexible, differentiated approach is needed--one that supports land managers with targeted, easily adoptable measures  
 150 integrated into their SHBMs. At the same time, policy must avoid over-subsidization and free-riding, especially where benefits  
 are non-excludable. Effective governance requires coordination, accountability, and adaptive learning to ensure long-term  
 resilience and fairness.

### Author contribution

Mathijs, Erik: conceptualization, funding acquisition, writing (original draft preparation), writing (review and editing)  
 155 Van Ruymbek, K: conceptualization, writing (original draft preparation), writing (review and editing)

### Acknowledgements

Artificial intelligence was used as a language editing tool to improve clarity and grammar in the preparation of this manuscript.

### Competing interests

The authors declare that they have no competing interests.

### 160 Financial support

Funded by the European Union (EU). Views and opinions expressed are however those of the author(s) only and do not  
 necessarily reflect those of the EU or the European Research Executive Agency (REA). Neither the EU nor the granting  
 authority can be held responsible for them. Grant agreement: 101091308.

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