~~TROPOMI~~Global NO_2 ~~for urban and polluted areas globally~~Trends from TROPOMI (2019 ~~to~~ 2024): Urban Changes and Emerging Hotspots

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Abstract. We present a global assessment of space-based urban nitrogen dioxide (NO_2) observation trends from 2019 to 2024 using annual and monthly mean tropospheric vertical column densities (VCDs) from the TROPOspheric Monitoring Instrument (TROPOMI). Across 11,500 cities defined by the Global Human Settlement Layer-Settlement Model (GHS-SMOD), we find population-weighted annual mean urban NO_2 VCDs ~~declined between~~were lower in 2024 than 2019 in Asia and ~~2024 in Asian~~Oceania (-17~~%), European~~%) and Europe (-13%), ~~and North American (-4%) cities,~~ with seasonal decomposition indicating that ~~most of the~~ annual changes are largely driven by wintertime concentration decreases. Urban VCDs in North America, South ~~American (-2%)~~America and Africa lacked a significant trend for the period, though numerous individual cities exhibited ~~lesser population-weighted changes on average, while African (+3%) cities experienced a gradual increase in NO_2. Over this timeframe~~significant trends. Of larger cities, Tehran had the largest annual mean NO_2 ~~VCDs~~VCD (>30 × 10^{15} molecules cm^{-2}) and Seoul ~~had~~experienced the largest reduction (-~~40%). We further identify changes in NO_2 near fossil fuel operations and note conflict-related changes in NO_2, highlighting the responsiveness of satellite NO_2 to certain societal disruptions.~~9.4±1.0% yr^{-1}; $p < 0.001$). We then calculate NO_2 VCD urban enhancements (VCD_{ENH}) by removing background concentrations from urban signatures and compare VCD_{ENH} to changes in nitrogen oxide (NOx) emissions from ~~the Emissions Database for Global Atmospheric Research (EDGARv8.1), to highlight~~two emissions inventories, highlighting regions with potential inventory discrepancies. We find VCD_{ENH} ~~and EDGARv8.1~~changes exceed changes in inventory NOx ~~change at a similar rate from year to year~~emissions in Europe ~~and,~~ North America and Asia and Oceania, with worse agreement in the Global South. We further identify changes in NO_2 near fossil fuel operations and note conflict-related changes in NO_2, highlighting the responsiveness of satellite NO_2 to certain societal disruptions. This work demonstrates the value in space-based remote sensing being an accountability agent for air pollution emissions on a global scale and to identify changes in NO_2 in otherwise unmonitored regions.

1 Introduction

Nitrogen dioxide (NO_2) is a harmful air pollutant that originates from both anthropogenic and natural emissions sources, including fossil fuel combustion, biomass burning, lightning, and soils (Dix et al., 2020; Jin et al., 2021; Schuman & Huntrieser, 2007; Huber et al., 2024), with fossil fuel combustion accounting for ~45% of total global nitrogen oxide emissions (Song et al., 2021). Only a small amount of NO_2 is emitted from these sources directly, with nitric oxide (NO) being the primary emissions product that quickly cycles to NO_2 in the presence of oxidants such as ozone (O_3) or peroxy radicals (HO_2 or RO_2). The summed concentrations of NO and NO_2 are referred to as nitrogen oxides (NOx = NO + NO_2), as the concentrations of NO and NO_2 are inherently linked. NO_2 is more commonly targeted by regulatory measures than NO, as it constitutes the majority of atmospheric NOx concentrations and is linked to increased morbidity and mortality from long-term exposure, particularly within urban environments (Chen et al., 2024). While NOx is commonly associated with health risks, the direct association between NOx exposure and adverse health outcomes remains uncertain (Anenberg et al., 2022). Despite this, NOx contributes to known harmful secondary pollutants, including O_3 and fine particulate matter.

NO_2 concentrations are measured using: (1) in-situ monitoring, e.g. chemiluminescence analyzers at the surface, or (2) remote sensing instrumentation leveraging the unique spectral properties of NO_2, that absorbs light most efficiently in the visible portions (405 – 465 nm) of the electromagnetic spectrum (Lamsal et al., 2015). The latter method relies upon spectrometers detecting in the UV-Visible spectral range to infer NO_2 vertical column densities (VCDs), defined as the summed concentration of NO_2 in a column from the surface to an upper limit of the atmosphere, with the tropopause often used as the upper limit. Spectrometers have been used to measure NO_2 VCDs from ground-level directed upward, from aircraft directed downward, or from space-based satellites directed downward, including from the TROPOspheric Monitoring Instrument (TROPOMI) onboard the Sentinel-5P satellite (Herman et al., 2009; Fishman et al., 2012; Veefkind et al., 2012). NO_2 can also be remotely-sensed from ground-based instruments capable of inferring vertical profiles of NO_2, such as using multi-axis differential optical absorption spectroscopy (MAX-DOAS; Vlemmix et al., 2010).

The earliest space-based spectrometers detecting NO_2 were flown on low-earth polar orbiting satellites, and were launched within the mid-1990s to mid-2000s. These include the Global Ozone Monitoring Experiment (GOME; Burrows et al., 1999) and GOME-2 satellites, the SCanning Imaging Absorption spectroMeter for Atmospheric CHartographY (SCIAMACHY; Bovensmann et al., 1999) and the Ozone Monitoring Instrument (OMI; Levelt et al., 2006). The data collected using these instruments provided unique insight into atmospheric chemistry and composition across the globe, including in mostly unmonitored regions. OMI, launched in 2004, provided NO_2 VCDs at a spatial resolution of 13 x 24 km^2 at nadir and has remained operable for more than two decades at the time this was written, providing a valuable long-term record of NO_2 globally. OMI remained the highest resolution space-based NO_2 product until TROPOMI launched in 2017, which ultimately provided NO_2 VCDs at a spatial resolution of 3.5 x 5.5 km^2 at nadir. Observations at this resolution facilitated the evaluation of satellite NO_2 at previously unprecedented spatial scales, including at the intra-urban level (Goldberg et al., 2021; Goldberg et al., 2024).

NO_2 trends have been characterized in urban and broader environments using space-based instruments. Earlier satellite studies used the GOME and ~~SCHIAMACY~~SCIAMACHY satellites to identify increasing NO_2 VCD trends in China from the mid-1990s to the mid-2000s (Richter et al., 2005; Stavrakou et al., 2008; Van der A et al., 2008), driven primarily by economic growth and industrialization. Later studies, incorporating OMI observations, highlighted further increases in China through the early 2010s, with VCDs and satellite-inferred surface concentrations steadily declining since (Miyazaki et al., 2017; Wang et al., 2019; Jiang et al., 2022). Europe has exhibited steady NO_2 VCD declines since the start of the satellite NO_2 record (Richter et al., 2005; Krotkov et al., 2016; Duncan et al., 2016), driven largely by the implementation of various emissions control technologies. In the United States, NO_2 concentrations ~~increased through roughly~~generally exhibited a decreasing trend from 2005~~, then decreased substantially~~ through the ~~early to~~ mid-2010s (Lamsal et al., 2015), with VCD decreases more gradual since, in part due to an increased influence from regional background NO_2 levels (Jiang et al., 2018; ~~Dang et al., 2023).~~Goldberg et al., 2021; Dang et al., 2023). In contrast, urban regions of India have shown NO_2 increases over the past few decades, linked to urbanization and energy demand growth (Hilboll et al., 2013; Ghude et al., 2020). Over Africa and South America, NO_2 VCD trends through the mid-2010s have been less pronounced, reflecting limited industrialization and more dominant contributions from biomass burning and natural sources (Geddes et al., 2016; Castellanos et al., 2014). Additionally, numerous studies have highlighted the influence that the COVID-19 pandemic had on NO_2 globally, with most regions globally exhibiting broad NO_2 decreases in 2020 during numerous lockdowns and subsequent, regionally-distinct rebounds in emissions (Lonsdale et al., 2023; Fisher et al., 2024).

Satellite studies have been used to characterize trends within the urban environment specifically, using different methods to characterize the urban extent. Geddes et al. (2016) used GOME, SCIAMACHY and GOME-2 oversampled to a 0.1° x 0.1° grid to highlight NO_2 VCD trends globally, as well as in select urban areas, with the urban region defined as the surrounding ~ 200 km x 200 km. Fioletov et al. (2022) and Fioletov et al. (2025) used urban density from the Gridded Population of the World (SEDAC, 2017) as a proxy for the extent of the urban environment to identify changes in urban NOx emissions. Anenberg et al. (2022) used urban boundaries provided from the 2019 version of the Global Human Settlement Layer-Settlement model (GHS-SMOD) to evaluate NO_2 trends from 2000 – 2019 using surface NO_2 estimates derived from ~~TROPOMI~~OMI NO_2 and a land-use regression model.

Here, we use TROPOMI tropospheric NO_2 VCDs to quantify general NO_2 trends globally from 2019 to 2024, with a particular focus on urban areas. The urban boundaries are defined by the 2023 version of GHS-SMOD, which provides urban cluster boundaries for all urban regions globally. We evaluate urban NO_2 trends against ~~a~~ NOx emissions ~~database,~~inventories and ~~evaluate~~characterize the influence of different seasons on annual trends. We additionally note changes in select oil, gas, and other mining regions, which exhibit the largest changes globally outside of urban areas. This study represents the first detailed global-scale analysis of urban TROPOMI NO_2 trends from 2019 to 2024. Our findings illustrate how NO_2 responded to specific societal events during this timeframe, such as the impact of clean air policies, population migration away from urban areas due to war, the increased demand for fossil fuels and rare-Earth minerals, and the emergence and waning of a global pandemic.

Furthermore, by directly linking observed NO_2 urban enhancements with NOx emission inventory data from the updated EDGARv8.1, our work provides valuable insights into regions where emissions inventories align closely with observations, as well as areas exhibiting potential inventory discrepancies. This work underscores the critical value of satellite-derived NO_2 as a tool for urban air quality assessment and emissions management.

2 Data and Methods

2.1 Global Human Settlement Layer Urban Cluster Boundaries

The Global Human Settlement Layer-Settlement Model (GHS-SMOD; Schiavina et al., 2023) is a dataset developed by the Joint Research Centre of the European Commission containing spatial boundaries and population estimates for all urban areas globally with a population of at least 50,000, which can be used to subset gridded or spatially-disaggregated data for any built-up area on Earth. GHS-SMOD uses satellite remote sensing to identify the spatial extent and boundaries of all cohesive built-up areas globally at a spatial resolution of 1 × 1 km^2, with each separate, cohesive built-up area referred to as an "urban cluster". In this study, we use the terms "urban cluster" and "city" interchangeably, although we note that GHS-SMOD urban clusters do not ~~necessarily align with administrative city boundaries.~~ always align with administrative city boundaries. GHS-SMOD has the benefit of providing a globally consistent, satellite-derived definition of built-up areas, whereas administrative boundaries vary widely in definition and availability. Using physical built-up area boundaries from GHS-SMOD instead of administrative ones may shift the absolute spatial extent of some cities, but it does not materially alter the concentrations calculated in this study.

The 2023 version of GHS-SMOD provides boundaries for approximately 11,500 urban clusters, along with population estimates for the year 2020 (Fig. ~~S1~~S8). We note that GHS-SMOD urban clusters do not reflect the traditional boundaries of individual cities as we may understand them, and as such, GHS-SMOD urban clusters can span multiple cities, regions or even countries. For example, the urban cluster encompassing San Diego, California includes the city of San Diego, but also the adjacent surrounding suburbs, as well as the entirety of Tijuana, Mexico (Fig. ~~S2~~S9). In such cases, attribution of an urban cluster to one particular city is not possible.

We use the GHS-SMOD boundaries to subset monthly- and annually-averaged satellite NO_2 column concentration data for all urban clusters, as described in Section 2.2.1.

2.2 TROPOMI NO_2 vertical column densities

The TROPOspheric Monitoring Instrument (TROPOMI) is a pushbroom spectrometer on board the Sentinel-5P satellite traveling in low earth orbit, with approximately one overpass each afternoon (Veefkind et al., 2012). Launched in October~~,~~ 2017, TROPOMI detects radiation in spectral bands ranging from the ultraviolet to shortwave infrared to infer concentrations of various atmospheric constituents, including nitrogen dioxide (NO_2), which is best inferred from the near-UV and visible

portions of the spectrum. We use Level 3 monthly- and annually-averaged TROPOMI tropospheric NO_2 vertical column densities (VCDs) on a 0.1° global grid (Goldberg, 2024), which were created by oversampling daily Level 2 TROPOMI NO_2 VCDs~~, with a spatial resolution of 3.5 x 5.5 km^2 at nadir,~~ derived from version 2.4+ of the European Space Agency retrieval algorithm (van Geffen et al., 2022). These Level 2 data have a nadir spatial resolution of 3.5 x 7.0 km^2 before and 3.5 x 5.5 km^2 after August 06, 2019. Data were quality controlled to remove Level 2 pixels with a qa_value < 0.75 before oversampling, which removes data with quality issues related to clouds, surface reflectivity (e.g. snow and ice) or other retrieval errors. The TROPOMI NO_2 data used in this study span six full calendar years from January 2019 to December 2024 (Fig. 1); we use the RPRO version from 1 January 2019 – 25 July 2022 and the OFFL version from 26 July 2022 – 31 December 2024. On 7 September 2024 there was an update of the surface reflectivity assumptions and on 16 November 2024 there was an update to the cloud retrieval, both of which induce a small positive step change in the data~~,~~ but likely does not meaningfully affect the 2024 annual average.

TROPOMI NO_2 retrievals are subject to measurement and retrieval uncertainties that propagate into the oversampled Level 3 products. Typical uncertainties in monthly or annually averaged tropospheric NO_2 vertical column densities are on the order of 15–20 %. Systematic biases have also been reported, with overestimation in less polluted regions (+26.5% bias) and underestimation in areas with high NO_2 concentrations (-31.4% bias), reflecting limitations in the retrieval process (Glissenaar et al., 2025; Lambert et al., 2025).

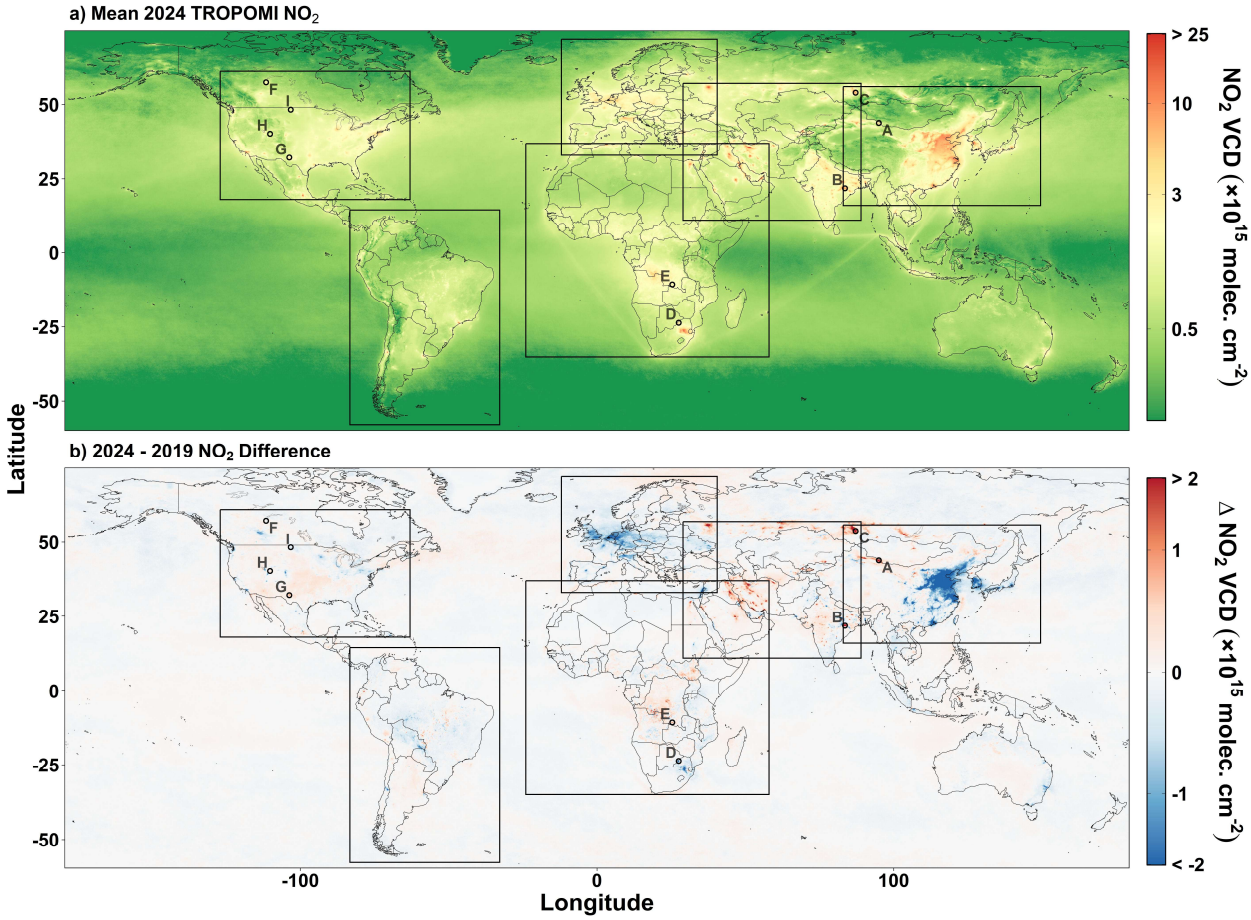


Figure 1: (a) Global 2024 annual average NO_2 VCDs colored on a log-scale and (b) the difference in VCD from 2019 to 2024 colored on a symmetric log-scale. Points labeled A-I correspond with locations of oil, gas and mining operations highlighted in Fig. ~~3~~12. Boxes indicate select focus regions in Section ~~3~~5.

2.~~2.~~13 Quantifying average TROPOMI NO_2 VCDs for GHS-SMOD urban clusters

For each urban cluster, we subset the oversampled TROPOMI data for grid cells that are located within 0.1° of the urban cluster boundary. For most cities, this results in approximately 20-25 grid cells, depending on the extent of the individual cluster. Given that the spatial resolution of GHS-SMOD is roughly an order of magnitude finer than that of the oversampled TROPOMI data (1 km vs. 0.1°) we interpolate the subsetted TROPOMI data to the 0.01° × 0.01° resolution of GHS-SMOD using a nearest neighbor approach. We then calculate an area-weighted average of interpolated grid cells that have a grid cell center falling within the urban cluster boundary (Fig. ~~S2~~S9). This approach allows for the portions of oversampled 0.1° × 0.1° grid cells that may not be centered within an urban cluster boundary, but that still overlap with a cluster, to be accounted for within the average NO_2 column estimate.

To evaluate the changes in VCDs for broader regions, e.g. countries containing multiple urban clusters, we can calculate a population-weighted average VCD, taking into account varying population sizes in different urban clusters.

$$VCD_{PW} = \frac{\sum_i (POP_i \times VCD_i)}{\sum_i (POP_i)}, \quad (1)$$

In Eq. 1, VCD_{PW} represents the population-weighted VCD for a given country, POP_i represents the 2020 GHS-SMOD-estimated population for a given urban cluster *i*, and VCD_i represents the mean NO_2 VCD for *i*.

For each time series, we use monthly TROPOMI NO_2 columns from 2019–2024 to estimate a linear trend in % yr^{-1}. We first construct a de-seasonalized anomaly series by computing, for each calendar month at each location, the mean NO_2 over the full period and expressing each monthly value as a percent deviation from its corresponding monthly mean. To obtain the percent change per year and its standard error, we fit a linear regression to the original monthly series with time as the predictor and fixed effects for calendar month to control for seasonality. The estimated annual percent change and its standard error were taken directly from the time-slope coefficient and its standard error from this regression. To assess whether a statistically significant trend was present, we regressed the de-seasonalized percent anomalies on time and obtained a p-value for the slope using standard errors that account for temporal autocorrelation.

2.~~3~~4 Accounting for background NO_2

To account for changes in upwind background NO_2 concentrations that may influence urban NO_2 VCDs, we quantify an urban NO_2 enhancement.

$$VCD_{ENH} = VCD_{UC} - VCD_{BG}, \quad (2)$$

In Eq. 2, VCD_{ENH} is the urban NO_2 VCD enhancement, VCD_{UC} is the NO_2 VCD within each urban cluster as described in Section 2.2.1, and VCD_{BG} is the background concentration for an urban cluster. We define VCD_{BG} for a given year as the ~~10th~~50th percentile of annual mean NO_2 VCDs extending 0.5 degrees in any direction from an ~~UC~~urban cluster boundary. Previous studies have used a percentile threshold to determine background concentrations (de Gouw et al., 2020). See Section S1 of the supplementary document for additional information and sensitivity tests regarding background VCD quantification.

2.~~4 EDGAR~~5 NOx ~~emissions~~emission inventories

~~We use~~We use data from two inventories to evaluate NOx emissions: (1) version 8.1 of the Emissions Database for Global Atmospheric Research (EDGARv8.1; Crippa et al., 2024~~) to evaluate NOx emissions.~~), and (2) the 2025 version of Community Emissions Data System (CEDS; Hoesly et al., 2025). EDGAR provides annual summed total and sector-specific NOx emissions at 0.1° × 0.1° spatial resolution globally~~. EDGAR NOx emissions include contributions from~~, derived using a bottom-up method that combines sector-level activity data with corresponding emissions factors for energy generation, industrial sources, transportation, residential sources and agriculture~~. EDGAR~~, with data available through 2022. CEDS is a

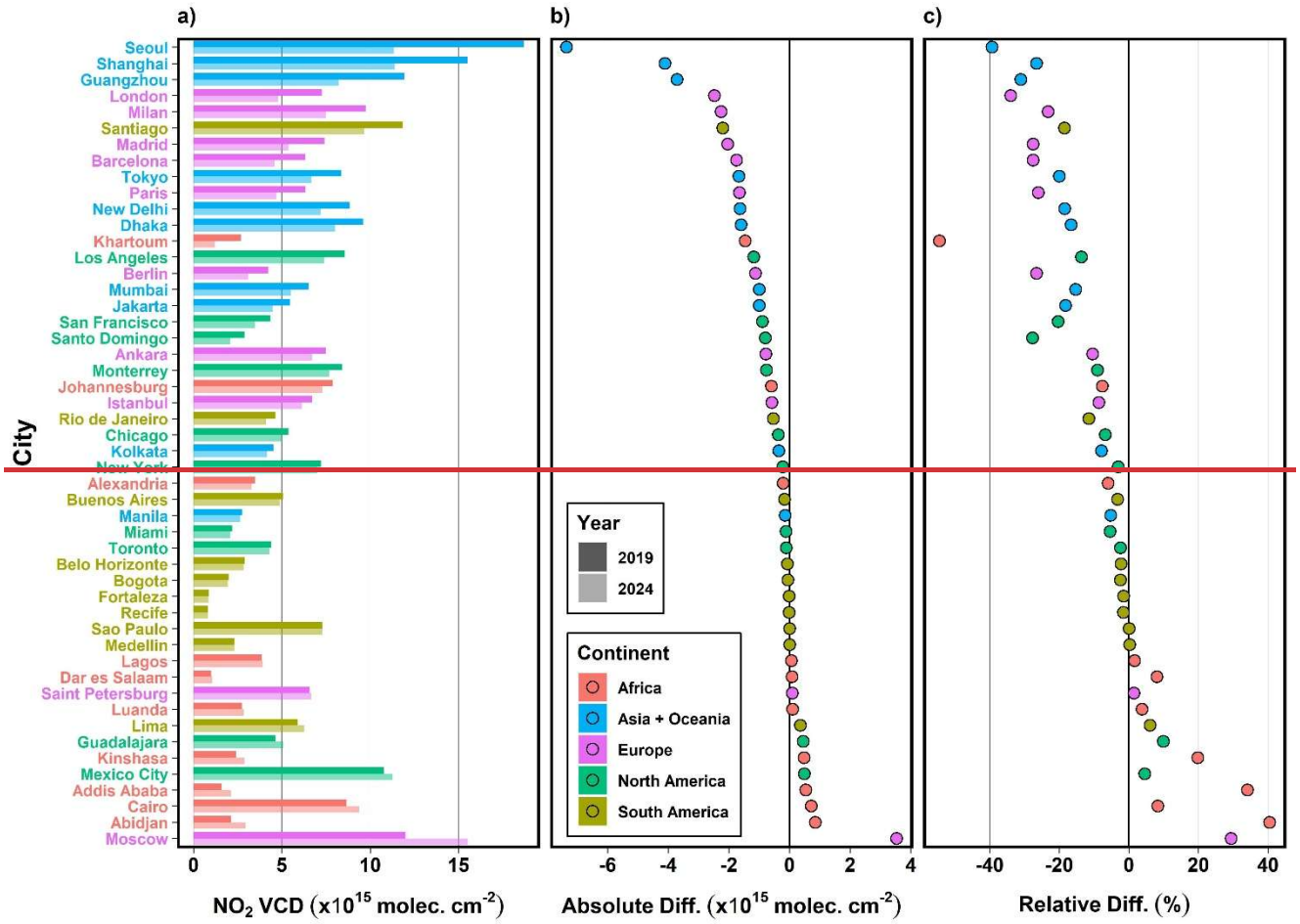
similar bottom-up inventory, also provided at 0.1° × 0.1° spatial resolution, but provides emissions estimates at the monthly level through the end of 2023. Uncertainties are inherent in such emissions ~~are produced using a bottom-up method that combines activity data together~~inventories, with ~~sector-specific~~a roughly 10-50% uncertainty when aggregating emissions ~~factors~~ to ~~produce gridded annual emissions. Similar to~~the country level, and even larger uncertainty for individual grid points (Crippa et al., 2018).

Like the handling of TROPOMI data (Sec. 2.~~213~~), we use GHS-SMOD to quantify ~~mean~~annual NOx emissions for each urban cluster.

~~4 Urban-level NO_2~~3 Global VCD trends from 2019 to 2024 in Major Urban areas

Using the method outlined in Section 2.2.1, the GHS-SMOD urban cluster boundaries are used to determine mean TROPOMI NO_2 concentrations for all urban clusters globally ~~with a minimum population of 50,000.~~. Of all 11,534 GHS-SMOD urban clusters, 58.1% are in Asia and Oceania, 18.5% are in Africa, 10.9% are in Europe, 6.2% are in North America and 6.3% are in South America. Looking at VCD changes from 2019 to 2024 in the 50 cities representing the ten most populous urban clusters on each continent, with Asia and Oceania considered jointly, East Asian cities represent four and European cities represent five of the ten largest VCD decreases (Fig. ~~7a~~2a). Seoul experienced the greatest absolute reduction in annual mean NO_2 VCD of any of these 50 cities~~, with annual average levels from 2019 to 2024~~ (Fig. 2b), representing a significant decreasing ~~by 7~~trend of ~~-9~~.4 ~~× 10^{15} molecules cm^{-2} (Fig. 7b), or nearly -40% (~~±1.0% yr^{-1} ($p < 0.001$; Fig. ~~7c~~2c). London, England produced the greatest NO_2 VCD decrease of the ten most populous European cities~~, with a mean decrease of 2. (-~~5 ~~× 10^{15} molecules cm^{-2} (Fig. 7b), or -34%. This decrease occurred~~.4±1.3% yr^{-1}; $p < 0.001$), occurring alongside the introduction of the city's ultra-low emission zone introduced in 2019 and expanded in 2023, which has ~~been shown~~contributed to ~~decrease~~decreased local NO_2 concentrations (Hajmohammadi and Heydecker, 2022).

~~Large~~ None of the ten largest South American cities ~~generally~~ experienced ~~minimal changes~~a statistically significant trend in NO_2 VCD, with relative changes typically less than ±~~5%~~0.6 × 10^{15} molecules cm^{-2} (Fig. ~~7c~~2b). The most notable exception is Santiago, Chile, which experienced ~~a~~an annual mean VCD ~~decrease~~difference of nearly ~~20% from~~-2.2×10^{15} molecules cm^{-2} between 2019 ~~to~~and 2024. ~~The~~Of the largest North American cities ~~mostly experienced moderate VCD decreases, with the largest absolute decreases occurring~~, significant decreasing trends occurred in Los Angeles (-~~13.7%)~~2.8±0.6% yr^{-1}; $p = 0.004$), and the San Francisco Bay Area (-~~20.4%), and largest increases occurring~~2.8±0.6% yr^{-1}; $p = 0.023$), while significant increasing trends occurred in the Mexican cities of Guadalajara (+1.9~~.9%)~~±0.8% yr^{-1}; $p = 0.019$) and Mexico City (+~~4.6%). Chicago and New York City, two of the largest cities in the U.S., also experienced decreases, though less pronounced.~~2.7±0.8% yr^{-1}; $p = 0.010$).


a)
b)
c)
City
Seoul
Shanghai
Guangzhou
London
Milan
Santiago
Madrid
Barcelona
Tokyo
Paris
New Delhi
Dhaka
Khartoum
Los Angeles
Berlin
Mumbai
Jakarta
San Francisco
Santo Domingo
Ankara
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Belo Horizonte
Bogota
Fortaleza
Recife
Sao Paulo
Medellin
Lagos
Dar es Salaam
Saint Petersburg
Luanda
Lima
Guadalajara
Kinshasa
Mexico City
Addis Ababa
Cairo
Abidjan
Moscow
0
5
10
15
NO2 VCD (x10^15 molec. cm^-2)
-6
-4
-2
0
2
4
Absolute Diff. (x10^15 molec. cm^-2)
-40
-20
0
20
40
Relative Diff. (%)
Year
2019
2024
Continent
Africa
Asia + Oceania
Europe
North America
South America

214

215

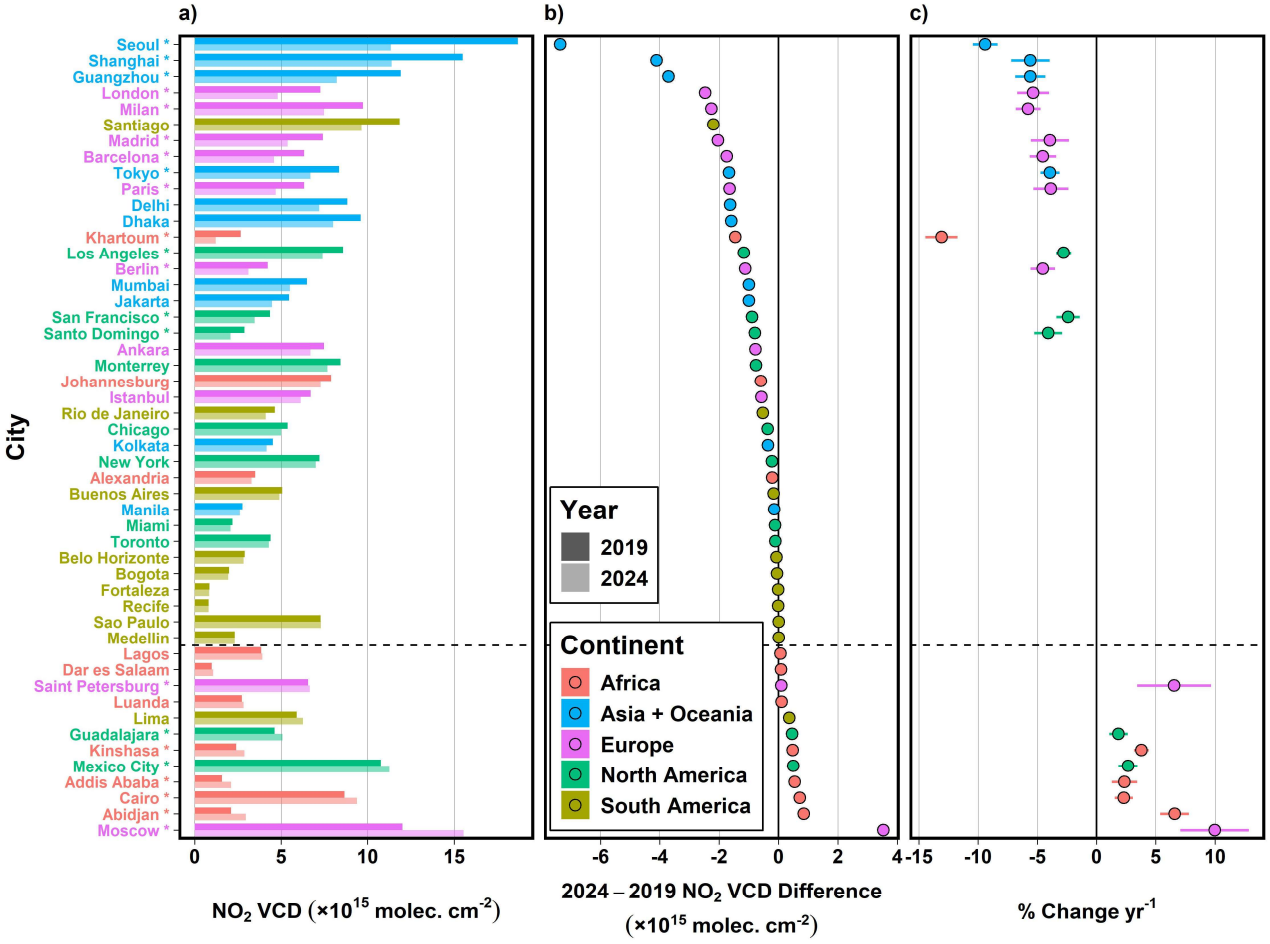

Figure ~~7~~2: (a) NO_2 VCD in 2019 (dark bars) and 2024 (light bars) for the 10 most populous urban clusters on each continent, based on GHS-SMOD populations. (b) Absolute difference in NO_2 VCD for each city from 2019 to 2024. (c) ~~Relative~~NO_2 VCD trend in units of percent ~~change in VCD~~ yr^{-1} from 2019 to 2024. Horizontal bars represent standard error associated with the trend analysis. Colors correspond to the respective continent for each city. Cities are ordered by magnitude of absolute VCD decrease. Statistically significant trends are denoted with an asterisk by each city name. Only statistically significant trends are reported in panel c.

Most of the largest African cities experienced increased NO_2 VCDs from 2019 to 2024, with Abidjan, Ivory Coast experiencing the largest urban increase ~~of~~(+6.6±1.2% yr^{-1}; $p <$ 0.~~85 × 10^{15} molecules cm^{-2} (Fig. 7b), or an increase of 40.5% (Fig. 7c). Additional notable African~~ 001), with additional increases ~~are~~occurring in Cairo, Egypt (+~~82~~.3~~%),~~±0.8% yr^{-1}; $p = 0.006$); Addis Ababa, Ethiopia (+~~34.1%)~~2.4±1.1% yr^{-1}; $p = 0.012$); and Kinshasa, DR Congo (+~~19.9%). The largest decrease on the African continent was observed in~~ 3.8±0.6% yr^{-1}; $p < 0.001$). In the Sudanese capital of Khartoum, ~~which experienced an average decrease of 1.46 × 10^{15} molecules cm^{-2} (Fig. 7b) or a decrease of 54.5% (Fig. 7c). These strong VCD decreases~~NO_2 VCDs started decreasing in ~~Khartoum coincide~~2023, coinciding with the onset of conflict within Sudan (Guo et al., 2023; Fig. S10). This resulted in the ~~country, causing large portions of the~~ largest absolute NO_2 VCD decrease of any African city from 2019

to ~~be displaced, impacting NO_2 concentrations (see Sec. 3.2).~~2024 (Fig. 2b), and a decreasing trend of -13.1±1.4% yr^{-1} ($p < 0.001$).

Of the cities presented in Fig. ~~7~~2, the three largest absolute decreases between 2019 and 2024 were in the East Asian cities of Seoul, South Korea (Fig. ~~8a),~~3a); Shanghai, China (Fig. ~~8b)~~3b); and Guangzhou, China (Fig. ~~8c).~~3c). Decreases in Seoul ~~experienced decreases greater than 7 × 10^{15} molecules cm^{-2} from 2019 to 2024, largely due to effective~~coincide with known policies implemented by the South Korean government since the early 2000s to reduce local emissions, as well as ~~trends~~changes in emissions that began following the COVID-19 pandemic (Ho et al., 2021; Seo et al. 2021). ~~The observed annual decreases in these East Asian cities were primarily driven by decreases during the winter months (Fig. 7d). European cities also experienced some of the largest decreases in VCD, with the three largest decreases occurring in London, UK (-34%); Milan, Italy (-23%); and Madrid, Spain (-28%) (Fig. S8). Three cities with notable increases include Moscow, Russia (+29%), Baghdad, Iraq (+17%) and Riyadh, Saudi Arabia (+13%) (Fig. S9).~~ Moscow experienced the largest NO_2 VCD increase of any large GHS-SMOD city through 2024, with ~~a mean increase of 3.5 × 10^{15} molecules cm^{-2} (Fig. 7b). The~~an increasing VCD trend ~~in Moscow accelerated~~of +9.97% yr^{-1} ($p=0.001$). This increase was accompanied by anomalously high monthly mean concentrations in early 2022 (Fig. ~~S9~~S11), following the onset of the Russia-Ukraine war in Ukraine, when monthly mean NO_2 VCDs for March reached 59 ~~x~~ × 10^{15} molecules cm^{-2} (see Sec. 3.3).

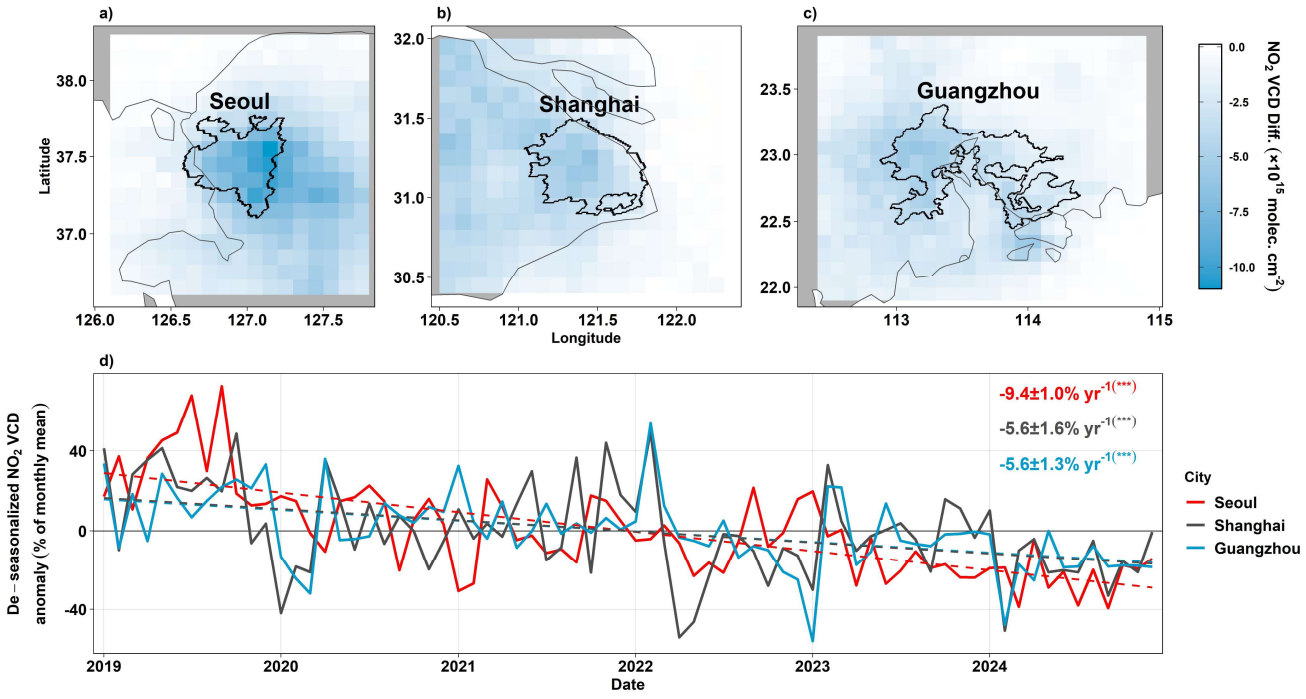

Figure ~~8~~3: Absolute change in mean annual NO_2 VCD from 2019 to 2024 for three East Asian cities: (a) Seoul, South Korea, (b) Shanghai, China and (c) Guangzhou, China. Colors in panels a-c show magnitude of VCD change, thin lines show national borders

or coastlines, and thick lines show the GHS-SMOD urban boundary. (d) Solid lines show de-seasonalized monthly ~~mean TROPOMI NO_2~~ VCD anomaly from 01/2019 through 12/2024, colored by city. Dashed lines ~~and equations show~~represent ordinary least-squares regression trends~~, with the slope representing the~~. The % change yr^{-1}, standard error and statistical significance of each trend is reported in ~~NO_2 VCD per month, and the y-intercept representing the intercept for January, 2019~~the top right of panel c.

4 Population-Weighted country-level urban TROPOMI NO_2 trends

Aggregating the NO_2 VCD changes to the country level ~~and taking into account~~by considering the population of each urban cluster (Eq. 1), ~~the urban and~~ we identify population-weighted VCD trends in countries globally (Fig. 4). The majority of urban NO_2 VCD increases were observed in much of Central America including Mexico, in Africa, in the Middle East and in Central Asia. Russia experienced the largest population-weighted VCD increase of 6.2±3.6% yr^{-1} ($p = 0.046$). Broad urban VCD decreases were observed in numerous countries across Western and Central Europe, as well as Eastern Asian countries. The largest urban population-weighted decrease occurred in South Korea (-8.74±0.9% yr^{-1}; $p < 0.001$).

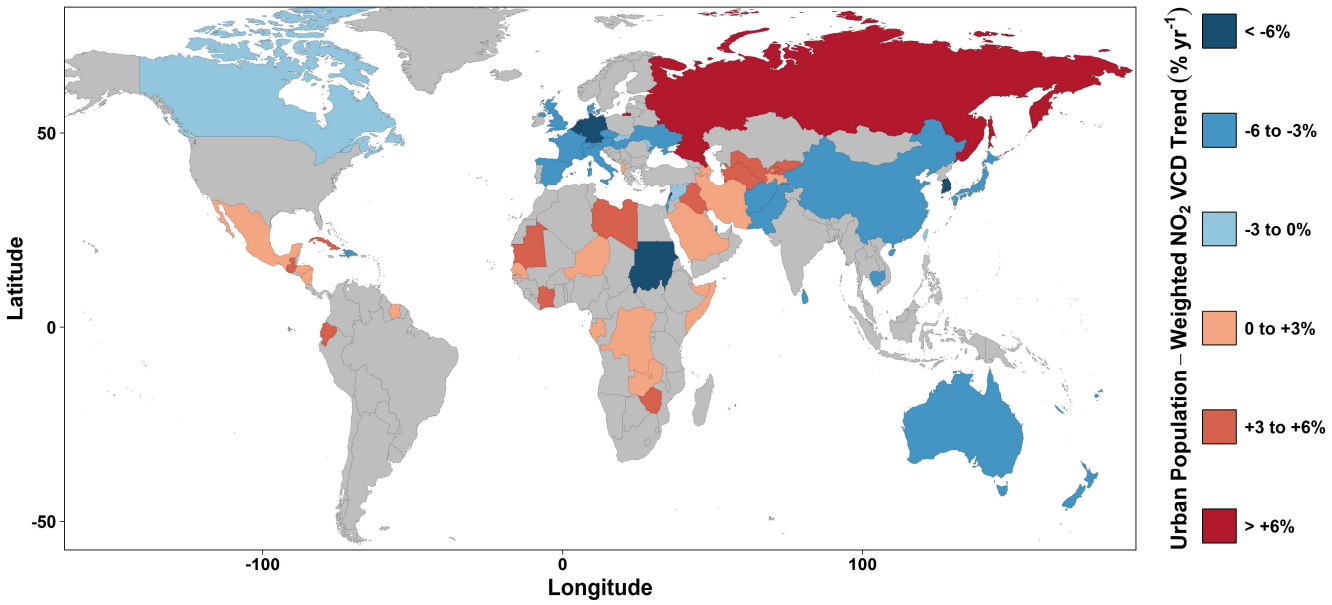

Figure 4: Global spatial representation of the urban population-weighted NO_2 VCD trend from 2019 to 2024. Gray fill denotes countries with a statistically insignificant trend (p>0.05).

Much of the Middle East exhibited substantial increases in urban population-weighted NO_2 VCDs from 2019 to 2024, including in Saudi Arabia (+2.0±0.9% yr^{-1}; p=0.009), Iraq (+3.7±0.8% yr^{-1}; p<0.001), and Iran (+2.1±0.9% yr^{-1}; p=0.013), with broad increases that extend beyond the urban environment. One of the most salient VCD decreases in the Middle East occurred in Lebanon (-8.5±1.0% yr^{-1}; p<0.001), coinciding with the country's severe economic and financial crisis that began in late 2019 (Harake et al., 2019). VCD decreases through 2024 were particularly stark in the Lebanese capital Beirut (-7.9±1.1% yr^{-1}; p<0.001). Additional Middle Eastern countries that exhibited decreased urban NO_2 VCDs through 2024 include much of Israel (-4.5±0.9% yr^{-1}; p<0.001), Qatar (-3.4±1.2% yr^{-1}; p=0.004), and Afghanistan (-3.8±0.8% yr^{-1}; p=0.003). Notable urban NO_2 VCD changes in less populated countries of Asia and Oceania include decreases in Cambodia (-5.0±0.9% yr^{-1}; p<0.001), Sri

Lanka (-5.4±0.9% yr^{-1}; p<0.001) and Australia (-3.0±0.9% yr^{-1}; p=0.008). Urban increases were observed in much of Central Asia, including Uzbekistan (+4.4±0.9% yr^{-1}; p<0.001) and Turkmenistan (+4.5±0.5% yr^{-1}; p<0.001).

NO_2 VCD decreases for more populous countries with an urban population of at least nine million were largest in ~~the~~ East Asia, including ~~South Korea,~~ China (-6.0±1.0% yr^{-1}; p < 0.001) and Japan~~, as well as countries of Western and Central Europe (-4.1±0.6% yr^{-1}; p < 0.001)~~ (Fig. ~~10~~5). Urban population-weighted VCD decreases in South Korea were particularly pronounced, with ~~concentrations decreasing by~~ a population-weighted concentration difference of -5.6 × 10^{15} molecules cm^{-2} ~~from 2019 to 2024.~~ between 2019 and 2024. In South Asia, the neighboring countries of Afghanistan (-3.8±0.8% yr^{-1}; p=0.003) and Pakistan (-3.0±0.8% yr^{-1}; p=0.012) exhibited some of the only country-level VCD decreasing trends for the region. Significant decreases also occurred in numerous countries of Western and Central Europe, with Germany ~~experienced~~experiencing the largest VCD ~~decrease in Europe through 2024, with a~~ decrease ~~of 1.7 × 10^{15} molecules cm^{-2}.~~ in Europe through 2024 (-6.7±0.9% yr^{-1}; p < 0.001). Of the most-populous European countries, Russia was the only country to experience increased population-weighted NO_2 VCDs through 2024.

A majority of larger African countries exhibited insignificant urban VCD changes, with 2024 population-weighted VCDs changing by less than 0.25 × 10^{15} molecules cm^{-2} relative to 2019 levels (Fig. 5b). Exceptions include larger changes in Sudan (-6.1±0.8% yr^{-1}; p < 0.001) and Ivory Coast (+4.9±1.0% yr^{-1}; p < 0.001). Middle Eastern and Central Asian countries experienced some of the largest urban VCD increases, with Iraq experiencing the largest difference between 2019 and 2024 levels of any larger country (+1.2 × 10^{15} molecules cm^{-2}). Chile saw the largest ~~decrease~~difference in annual mean urban NO_2 VCD between 2019 and 2024 of any South American country, due in large part to ~~VCD decreases~~ lower 2024 annual mean NO_2 VCDs in the capital city of Santiago~~.~~ (Fig. 5b).

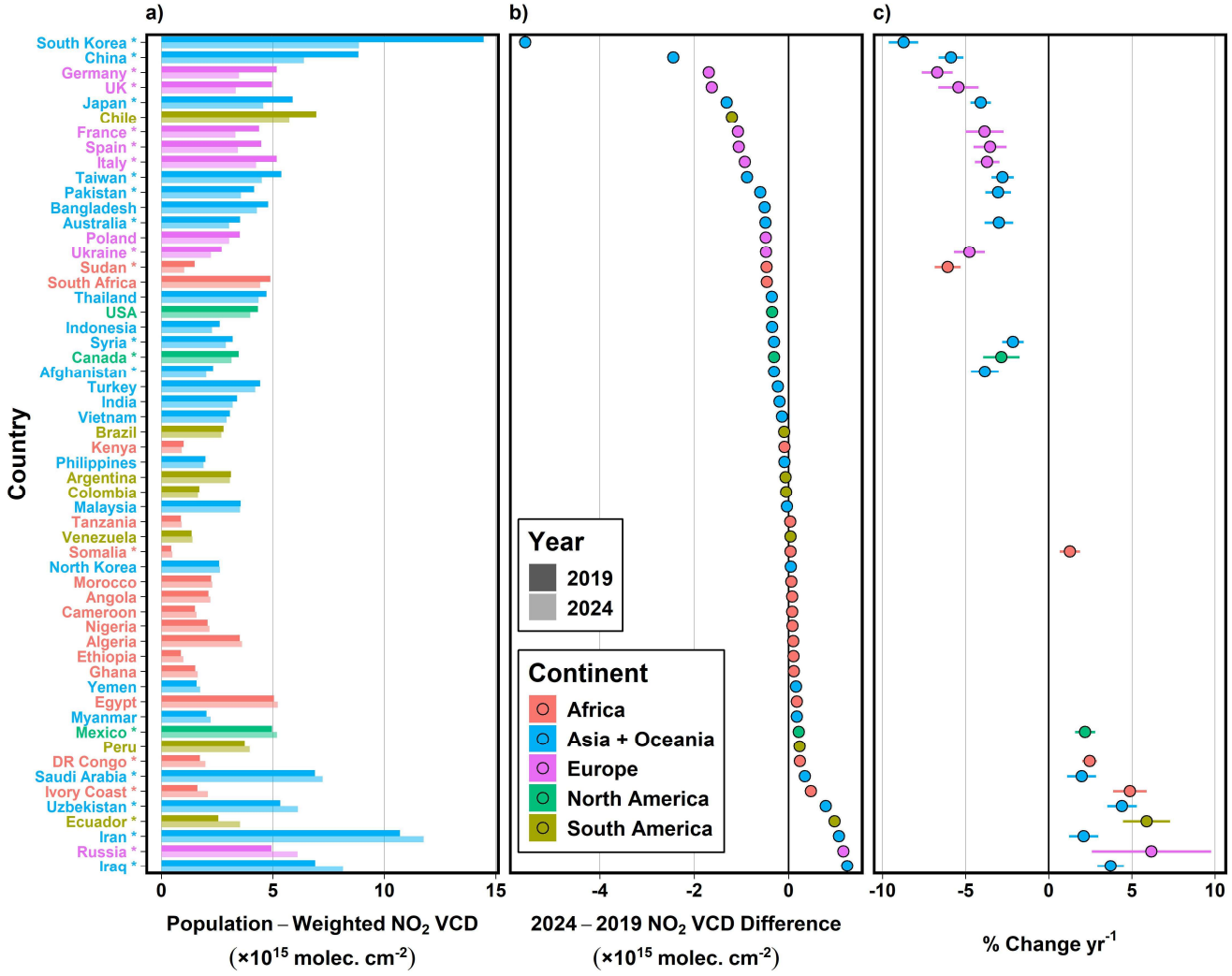

Figure ~~10~~5: ~~Urban~~Same as Fig. 2, but presenting changes and trends in country-level urban population-weighted NO_2 ~~VCD changes from 2019 to 2024~~VCDs for ~~the 56~~ countries with an urban population of at least nine million, based on urban cluster populations provided from GHS-SMOD.

~~3 Global~~5 Regional TROPOMI NO_2 vertical column densities from 2019 to 2024

The following subsections describe the NO_2 VCDs and trends in ~~four~~five global subregions: Asia and Oceania, Africa, Europe, North America and South America~~.~~

~~3~~5.1 Asia and Oceania

North and East China, one of the most populated regions globally with approximately 11% of the 1000 largest GHS-SMOD cities, produced the broadest continuous expanse of 2024 annual mean NO_2 VCDs at or above 5 ~~x~~× 10^{15} molecules cm^{-2} (Fig. ~~2a~~6a). Despite this, substantial VCD decreases were observed in this region from 2019 to 2024 (Fig. ~~2b). While~~6b). NO_2 concentrations had already been decreasing in China prior to 2019 (Liu et al., 2016; de Foy et al., 2016), and the decrease ~~accelerated~~continued after the onset of the COVID-19 pandemic, ~~coinciding with reduced emissions~~ during which numerous lockdowns throughout the country ~~from~~between 2020 ~~to~~and 2022 led to reduced NO_2 concentrations (Zheng et al., 2021; Cooper et al., 2022; Levelt et al., 2022; Ma et al., 2023; Zhao et al., 2024). The decrease in NO_2 also coincided with general Chinese government policies directed at reducing emissions, including stricter emissions controls for industrial sources, energy generation and the transportation sector (Shi et al., 2022; Li et al., 2024). ~~Few regions in China experienced increased VCDs, with the most notable increases occurring outside of major urban areas. The most substantial increase in VCD over China through 2024 was observed in the sparsely populated Santanghu Basin (Fig. 3a), a region in eastern Xinjiang Province with a relatively nascent coal mining industry (Zhang et al., 2018; Liu et al., 2018). Annual mean NO_2 VCDs in the basin increased by 1.9 x 10^{15} molecules cm^{-2}, or +172%, from 2019 to 2024. The expansion of mining operations is clearly evident in visible satellite imagery (Fig. S3).~~

In India, ~~elevated~~the largest differences in urban NO_2 VCD between 2019 and 2024 were observed in Delhi (-1.6 × 10^{15} molecules cm^{-2}) and Mumbai (-1.0 × 10^{15} molecules cm^{-2}), though neither city exhibited statistically significant decreasing trend over that period. Elevated NO_2 near numerous coal-fired power plants and coal mines is a common feature in India (Panda et al., 2023), evidenced by the many apparent point sources in the 2024 annual average TROPOMI VCDs throughout the country (Fig. ~~4a~~6a). NO_2 VCDs increased at many of these points sources from 2019 to 2024 (Fig. ~~4b~~6b), suggesting an increase in emissions from energy production and use. In the Middle ~~Eastern countries~~ East and Central Asia, urban regions experienced some of the highest NO_2 VCDs globally in the TROPOMI record~~. Near the~~ (Fig. 7). The Iranian capital of Tehran~~,~~ ~~2024~~ by far has the largest annual average ~~NO_2 VCDs of individual grid cells exceeded 40 × 10^{15} molecules cm^{-2} (Fig. 4a), the highest urban annual average among~~ VCD in the TROPOMI tropospheric NO_2 record for all ~~global~~GHS-SMOD cities~~.~~ ~~Much of the Middle East exhibited substantial increases in population-weighted, urban NO_2 VCDs from 2019 to 2024, most notably in regions of Saudi Arabia (+5%), Iraq (+18%), and Iran (+10%), with broad increases that extend beyond the urban environment. One of the most salient VCD decreases in the Middle East occurred in Lebanon (-39%), coinciding with the country's severe economic and financial crisis that began in late 2019 (Harake et al., 2019). VCD decreases through 2024 were~~

~~particularly stark in the Lebanese capital Beirut (-6.7 x 10^{15} molecules cm^{-2}; -37%). Additional Middle Eastern countries that exhibited decreased urban NO_2 VCDs through 2024 include much of Israel (-27%), Kuwait (-5%), Qatar (-17%), and Afghanistan (-13%).~~, with annual mean values remaining above 30 × 10^{15} molecules cm^{-2} throughout the entirety of the TROPOMI record (Fig. S12).

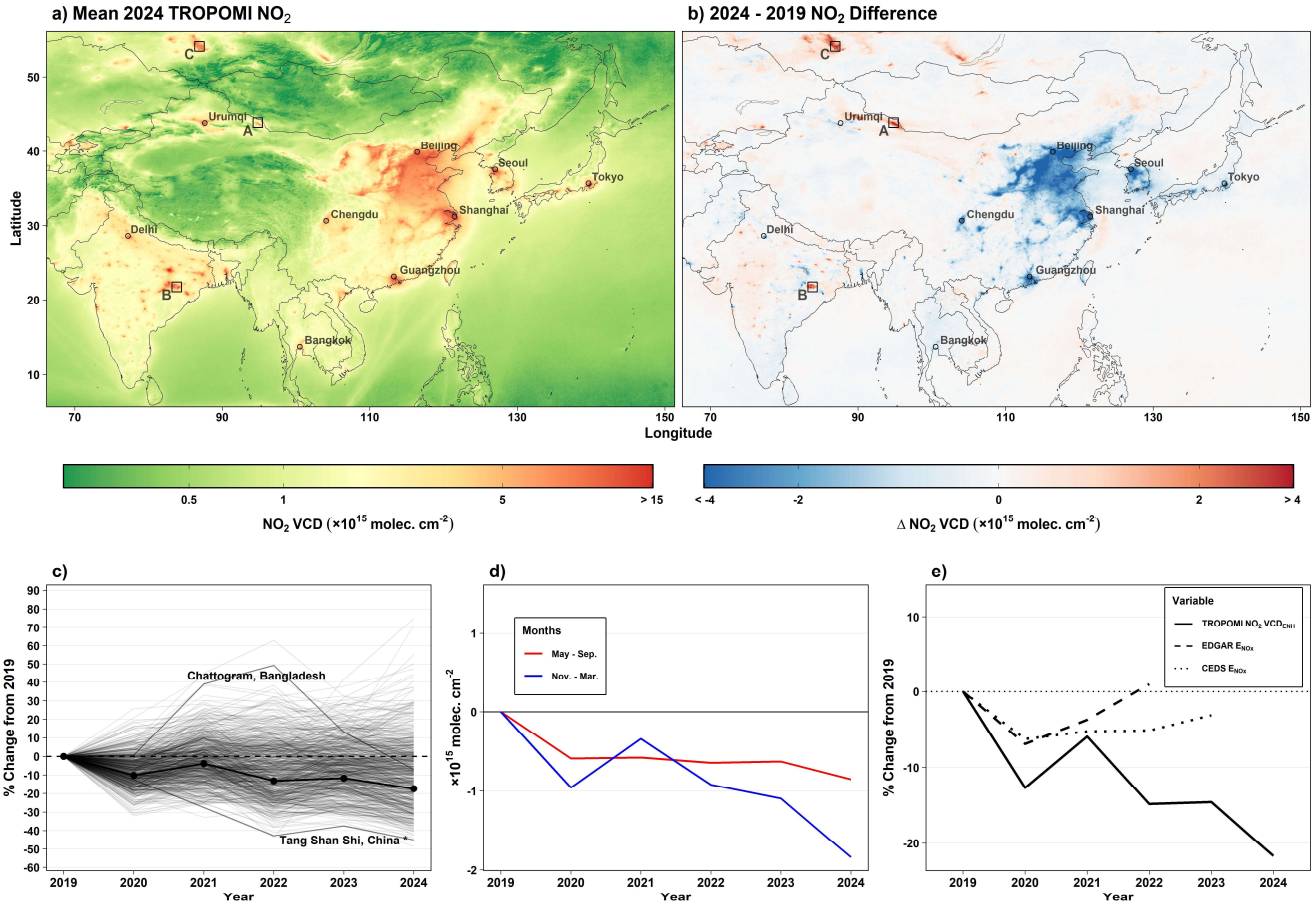

Figure ~~4~~6: ~~Same as Fig. 2, but centered on the Middle East. Labeled black squares indicate the locations of mining regions highlighted in Fig. 3.~~

~~3~~: (a) Mean 2024 TROPOMI NO_2 VCDs and (b) relative difference in annual mean TROPOMI VCDs between 2019 and 2024, centered on South and East Asia. Regions A, B and C represent the Santanghu Basin, the Ib Valley and Kuzbass mining regions, respectively, as highlighted in Fig. 12. (c) Population-weighted percent difference in annual mean TROPOMI NO_2 VCD relative to 2019 levels for all GHS-SMOD urban clusters in Asia and Oceania (solid black line), and percent change in VCD for individual clusters with a population of at least 500,000 (gray lines). Asterisks denote a significant trend. (d) Absolute population-weighted difference in VCD for urban clusters in Asia and Oceania in May-September (red line) and November to March (blue line). (e) Relative difference in population-weighted TROPOMI NO_2 urban enhancement (VCD_{ENH}; solid line, 2019-2024), NOx emissions from the EDGARv8.1 emissions inventory (dashed line, 2019-2022) and CEDS emissions inventory (dotted line, 2019-2023).

Across Asia and Oceania as a whole, which contain a majority of all urban clusters globally, population-weighted NO_2 VCDs were approximately 17% lower in 2024 than in 2019 (Fig. 6c). One notable decrease in Asia occurred in the Chinese city of Tangshan Shi, located to the east of Beijing, which experienced an NO_2 VCD decrease of nearly 45% from 2019 to 2024. The largest increase in Asia through 2024 occurred in the Mongolian capital of Ulaanbaatar, where the 2024 mean VCD was more than 70% larger than in 2019. Numerous Bangladeshi cities, including Chattogram, experienced substantially increased VCDs from 2020 through 2022, with VCDs decreasing again by 2024 to the near 2019 levels (Fig. S13).

Different seasons can have outsize impact on the relative change in annual NO_2 VCD. In cities of Asia and Oceania, the bulk of the observed annual decreases through 2024 occurred during November – March (Fig. 6d), with a population-weighted decrease of -1.8×10^{15} molecules cm^{-2}. Although the absolute changes in November – March were larger than in May – September, the relative percent changes for the two periods were more comparable (Fig. S14).

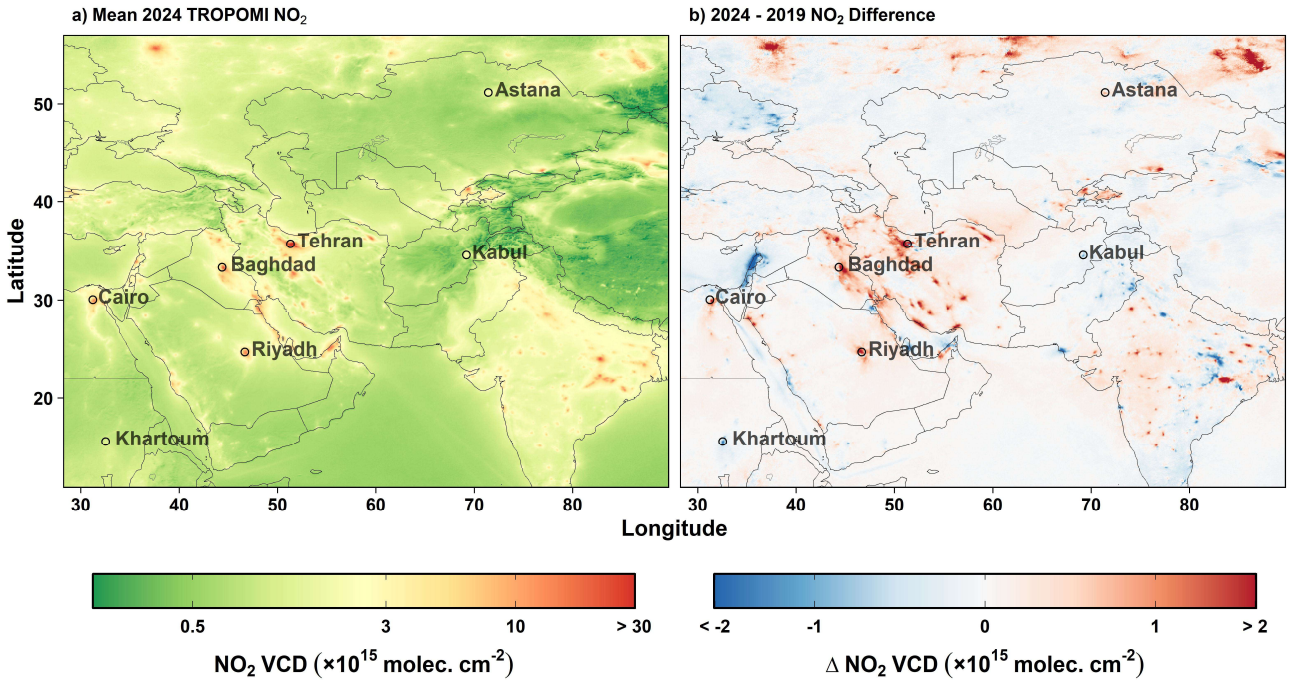

Figure 7: (a) Mean 2024 TROPOMI NO_2 VCDs and (b) relative difference in annual mean TROPOMI VCDs between 2019 and 2024, centered on the Middle East and Central Asia.

Urban NO_2 concentrations are not only influenced by local emissions, but also by advection of upwind pollutants into the urban boundary. We account for the role that upwind background concentrations may play in urban NO_2 concentrations by identifying changes in the urban enhancement of NO_2 (VCD_{ENH}), represented by the difference between NO_2 VCDs in the urban cluster and the urban background VCD. By removing the background concentrations, we expect that the percent change in VCD_{ENH}

relative to a baseline year can be primarily attributed to changes in local, urban NOx emissions. We then evaluate changes in VCD_{ENH} against changes in gridded NOx emissions inventories from (1) the EDGARv8.1, with data available through 2022 and (2) CEDS, with data available through 2023 (Fig. S15).

In Asia and Oceania, cities experienced sustained decreases in VCD_{ENH}, with population-weighted values 22.7% lower in 2024 than in 2019 (Fig. 6e). Cities in Asia and Oceania experienced VCD_{ENH} that tracked relatively well with both inventories from 2019 to 2021, with a mean difference of +4.0% (EDGARv8.1) and +3.6% (CEDS) between emissions and VCD_{ENH}. However, in 2022, EDGARv8.1 showed increased emissions and CEDS exhibited mostly unchanged emissions, while VCD_{ENH} exhibited a sharp decrease for that year. This resulted in a percentage difference of +15.8% (EDGARv8.1) and +9.7% (CEDS) between emissions and VCD_{ENH} in 2022 relative to 2019 levels (Fig. 6e). The 2022 VCD_{ENH} decrease coincided with broad lockdowns in China related to the COVID-19 pandemic, suggesting that EDGAR emissions may not reflect emissions decreases during that lockdown period.

5.2 Africa

Areas to the east of Johannesburg, South Africa and the surrounding region exhibited the ~~largest~~broadest enhanced NO_2 VCD for the African continent in 2024 (Fig. ~~S4~~8a). Numerous surface coal mines and coal-fired power plants, particularly to the east of Johannesburg, contribute to the region's NO_2 signature (Shikwambana et al., 2020). ~~Despite these elevated NO_2 levels, 2024 mean NO_2 VCDs in the city of Johannesburg were 8% lower than in 2019. Northwest of Johannesburg in Limpopo Province, mining operations at the Grootegeluk surface coal mine, together with two adjacent power plants (Faure et al., 2010; Shikwambana et al., 2020), produce one of the largest NO_2 point sources in Africa, despite annual mean NO_2 VCDs at the site decreasing by 3.5 x 10^{15} molecules cm^{-2} from 2019 to 2024, or a decrease of 32% (Fig. 3d). The Cairo, Egypt urban region, in Northern Africa, represents the second largest~~ Cairo, Egypt represents the largest urban NO_2 signature ~~in Africa in 2024. The 2024 annual mean NO_2 VCD in Cairo was 9.4 x 10^{15} molecules cm^{-2}, and elevated VCDs extend along the Nile River south of Cairo, as well as north into the Nile River Delta. Cairo exhibited increased VCDs from 2019 to~~ of any major urban region in Africa in 2024 ~~(+8%), as did regions immediately adjacent to the Nile River, while regions north into the Nile River Delta exhibited decreased NO_2 VCDs.~~

~~In the Sudanese capital of Khartoum, NO_2 VCDs started decreasing in 2023, coinciding with the onset of conflict within Sudan (Guo et al., 2023). This resulted in annual mean VCDs decreasing by 58% from~~, when the annual mean NO_2 VCD reached 9.4 × 10^{15} molecules cm^{-2}. From 2019 to 2024 ~~(Fig. S5). In a mining region known as the Copperbelt in the south of the Democratic Republic of the Congo (DRC), broad NO_2 VCD increases were observed, including at a large surface mine near Kolwezi. VCDs at the Kolwezi mine increased by 1.4 x 10^{15} molecules cm^{-2} from 2019 to 2024, or an increase of 64% (Fig. 3e). Numerous surface mines exist in the region, with most observing increases in NOx emissions from mining operations in recent years (Martínez-Alonso et al., 2023). Throughout the remainder of Africa, moderate VCD enhancements were observed near most urban centers, with mean VCDs near most cities typically at or below 4 x 10^{15} molecules cm^{-2} (Fig. 1a).~~, Cairo experienced

a statistically significant VCD increase of 2.3±0.8% yr^{-1} ($p = 0.006$). Along the African Mediterranean coast, most urban areas showed increased NO_2 VCDs through 2024. ~~Other national capitals and major cities exhibited increased VCDs, including Abidjan, Ivory Coast (+41%); Addis Ababa, Ethiopia (+34%); Kinshasa, DRC (+20%); and Dakar, Senegal (+15%).~~

~~3~~Through 2024, African cities experienced a gradual increase in population-weighted NO_2 VCD (Fig. 8c). The largest percent increase occurred in Abidjan, the capital city of Ivory Coast, which experienced an increase in NO_2 VCD of more than 40% from 2019 through 2024. Khartoum, Sudan experienced the largest percent decrease of any large African City, with mean 2024 levels nearly 60% lower than in 2019.

In African cities (Fig. 8d), population-weighted VCDs during November-March were 0.1×10^{15} molecules cm^{-2} larger in 2024 than 2019, with little to no change occurring on average during May – September. When evaluating changes in VCD_{ENH} in African cities, population-weighted VCD_{ENH} were +8.1% larger in 2024 relative to 2019 levels (Fig. 8e). One distinct feature for African cities is the lack of a pronounced decrease in VCD_{ENH} during 2020, coinciding with the onset of the COVID-19 pandemic, a feature observed on all other continents. Evaluating trends in NOx emissions inventories in African cities, we find a mean difference of -8.0% (EDARv8.1) and -6.7% (CEDS) between inventory NOx emission trends and VCD_{ENH} trends, indicating a potential underestimate in both emissions inventories in African cities for this period.

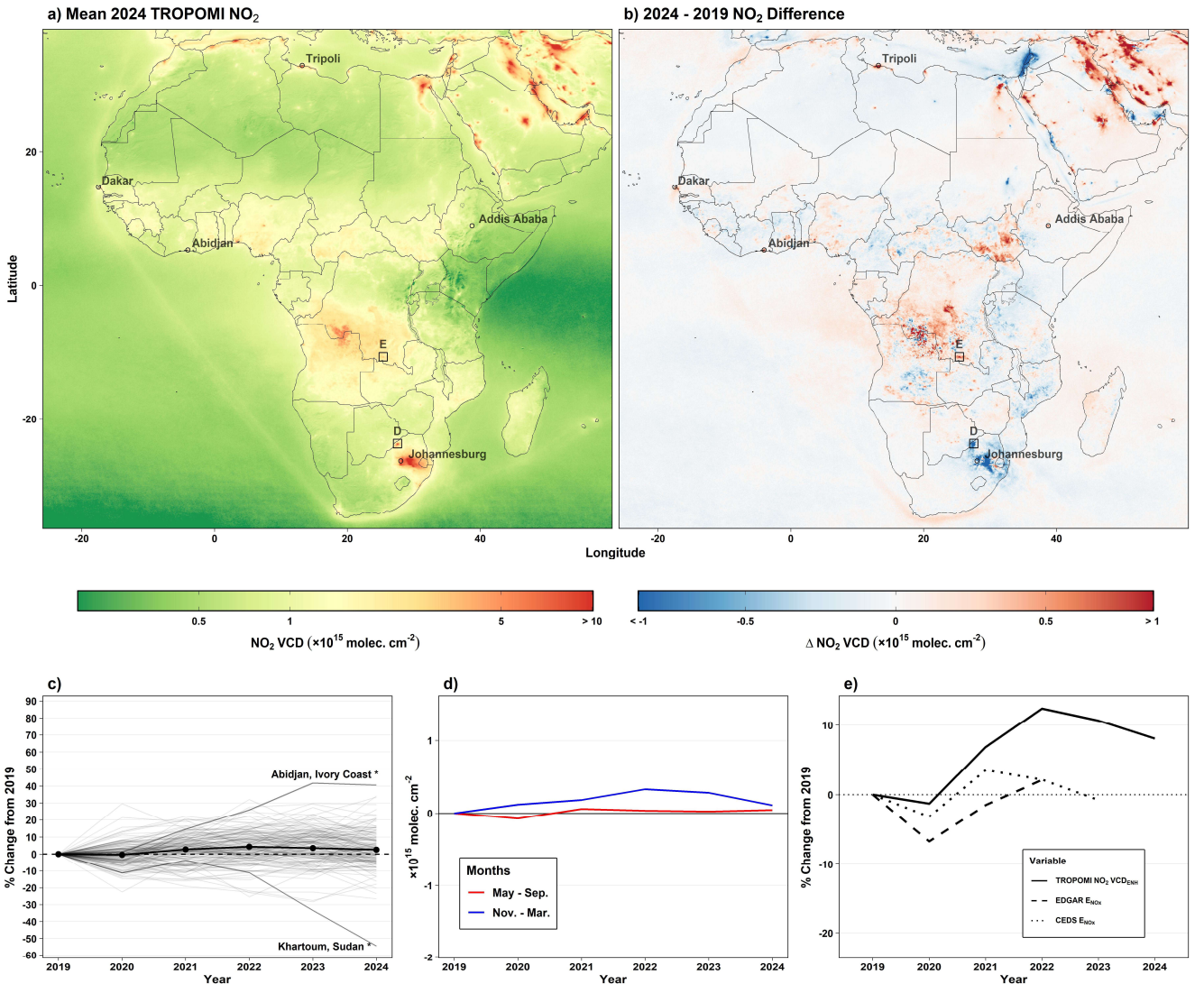

Figure 8: Same as Fig. 6, but for the African continent. Regions D and E in panels a and b represent the Grootegeluk and Kolwezi mines, respectively, as highlighted in Fig. 12.

5.3 Europe

NO_2 VCDs in Europe were largest in urban areas, with the largest 2024 mean VCD occurring in Moscow, Russia (15.5 ~~x~~× 10^{15} molecules cm^{-2}) (Fig. ~~5a~~9a). Broad enhanced 2024 annual mean VCDs exceeding 4 ~~x~~× 10^{15} molecules cm^{-2} were observed in a region encompassing Belgium, the Netherlands and western portions of Germany, with values exceeding 5 ~~x~~× 10^{15} molecules cm^{-2} in the Po River Valley of northern Italy.

From 2019 to 2024, decreases in NO_2 VCD occurred in 61% of all

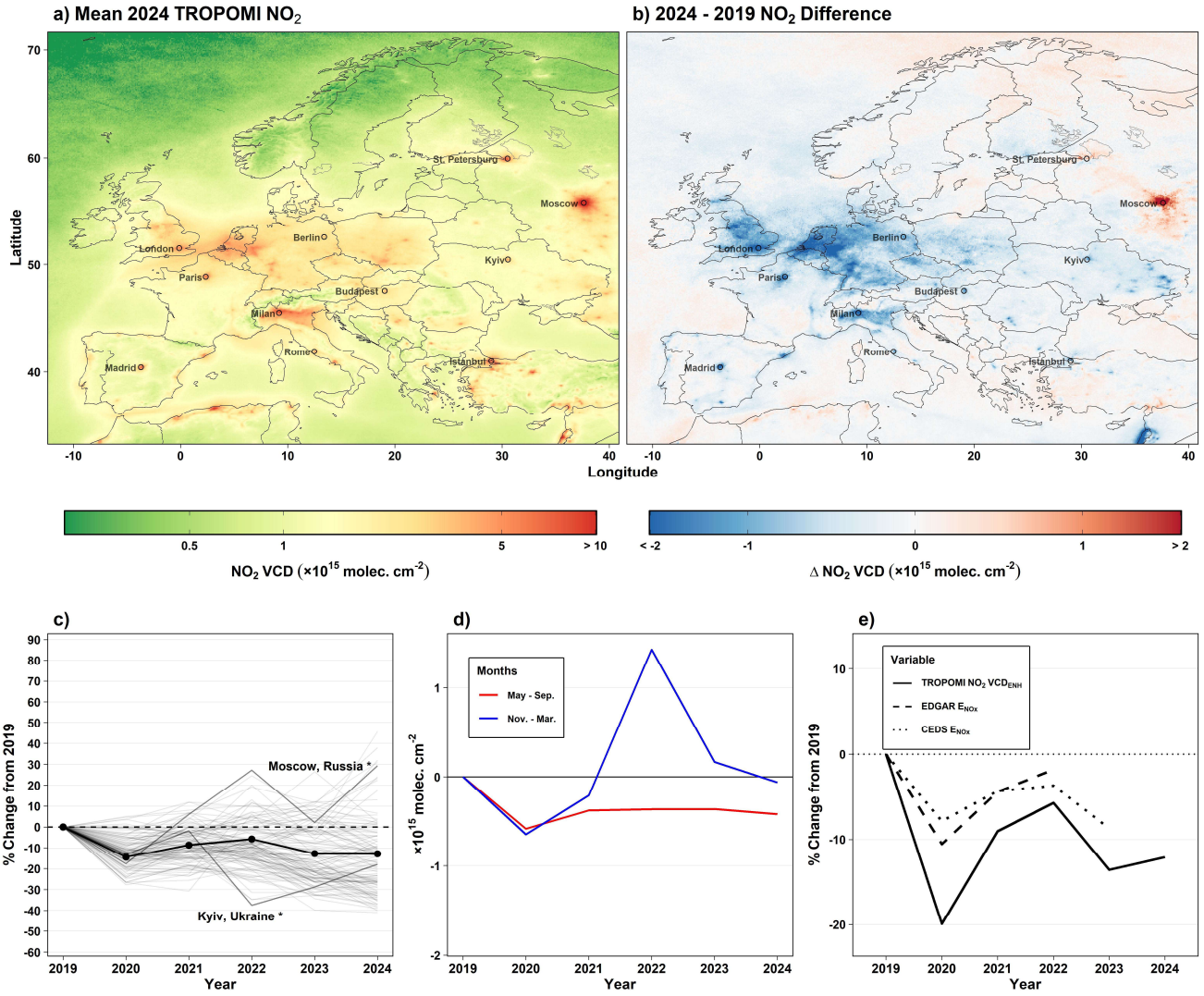

Figure 9: Same as Fig. 6, but for Europe.

Of the 1257 urban clusters in Europe~~. All cities~~, 1007 (80%) exhibited lower VCDs in 2024 than in 2019. Of the 53 European urban clusters with a population greater than 1,000,000 ~~experienced decreases.~~, 2024 VCDs were lower than 2019 VCDs in 48 (91%), with the exception of Moscow ~~(+29%)~~ and other cities of western Russia, which experienced increases (Fig. ~~5b~~9b). The broad decreases across large ~~Europe~~European cities are likely due to a combination of (1) ~~continued~~ decreased emissions trends that ~~accelerated during~~continued following the COVID-19 pandemic, (2) continued transition to alternative energy sources following the start of the Russia-Ukraine war in 2022 and (3) existing policies implemented within the EU (Matthias et al., 2021; Rokicki et al., 2023; Cifuentes-Faura, 2022). These policies include the European Green Deal and European

Climate Law, which promote zero-emission vehicles, stricter vehicle emissions targets and updated industrial emissions regulations.

European cities experienced the most pronounced decrease in column NO_2 of any continent in 2020, with population-weighted VCDs decreases by 16% from 2019 to 2020 (Fig. 9c). Previous work has attributed such decreases to the COVID-19 pandemic (Cooper et al., 2022; Levelt et al., 2022). NO_2 VCDs rebounded marginally in 2021 and 2022, followed by decreases into 2023 and 2024. Decreases are more pronounced when only analyzing cities in the 27 member countries of the European Union (Fig. S16). One notable feature within the European annual average VCDs is the contrasting VCD trends in Russian and Ukrainian cities in 2022, at the onset of the Russia-Ukraine War (Fig. S17). In the Ukrainian capital of Kyiv, annual VCDs dropped nearly 40% in 2022 relative to 2019, coinciding with a large portion of the city fleeing due to conflict in and near the city. To contrast this, VCDs increased nearly 30% in the Russian capital of Moscow during the same period. Following 2022, VCDs in Kyiv increased steadily, while in Moscow, levels decreased in 2023 then increased again in 2024.

Population-weighted May – September VCDs decreased by 0.4 × 10^{15} molecules cm^{-2} (-10%) through 2024, while VCD behavior during November – March has been less consistent, despite a sharp increase in winter-time levels in 2022 during the onset of the Russia-Ukraine war (Fig. 9d). We note that the seasonal trends in Europe show more comparable winter and summer changes if evaluating trends with Russian cities removed (Fig. S18). When accounting for background concentrations, VCD_{ENH} in European cities experienced the largest drop in 2020 of any continent, with population-weighted VCD_{ENH} decreasing by -20% from 2019 to 2020 (Fig. 9e). While both EDGARv8.1 and CEDS exhibited similar mean year to year variability as VCD_{ENH} in European cities, trends in the inventories appeared underestimated, with each inventory estimate exhibiting a mean percent difference relative to VCD_{ENH} of +6.0 and +5.9%, respectively. This suggests a slight underestimate in decreasing emissions inventory trends in European cities relative to observed VCD_{ENH} levels.

5.4 North ~~America and South~~ America

Throughout North America, 2024 annual mean NO_2 VCDs were largest in urban regions, including Los Angeles (7.4 ~~x~~× 10^{15} molecules cm^{-2}), New York (7.0 ~~x~~× 10^{15} molecules cm^{-2}), ~~Chicago (5.0 x 10^{15} molecules cm^{-2}),~~ and Mexico City (11.3 ~~x 10^{15} molecules cm^{-2}) and Toronto (4.3 x~~× 10^{15} molecules cm^{-2}), as well as near fossil fuel-fired power plant and mining operations (Fig. ~~6a). A majority of~~10a). Most major cities in the U.S. and Canada exhibited decreased or unchanged NO_2 VCDs (Fig. ~~6b), with notable exceptions being~~10b). Phoenix, Arizona ~~(+~~was one notable exception to these decreases, with mean 2024 VCDs 10~~%) and Dallas, Texas (+6%), which experienced increases~~% higher than in 2019 (Fig. ~~S6~~S19).

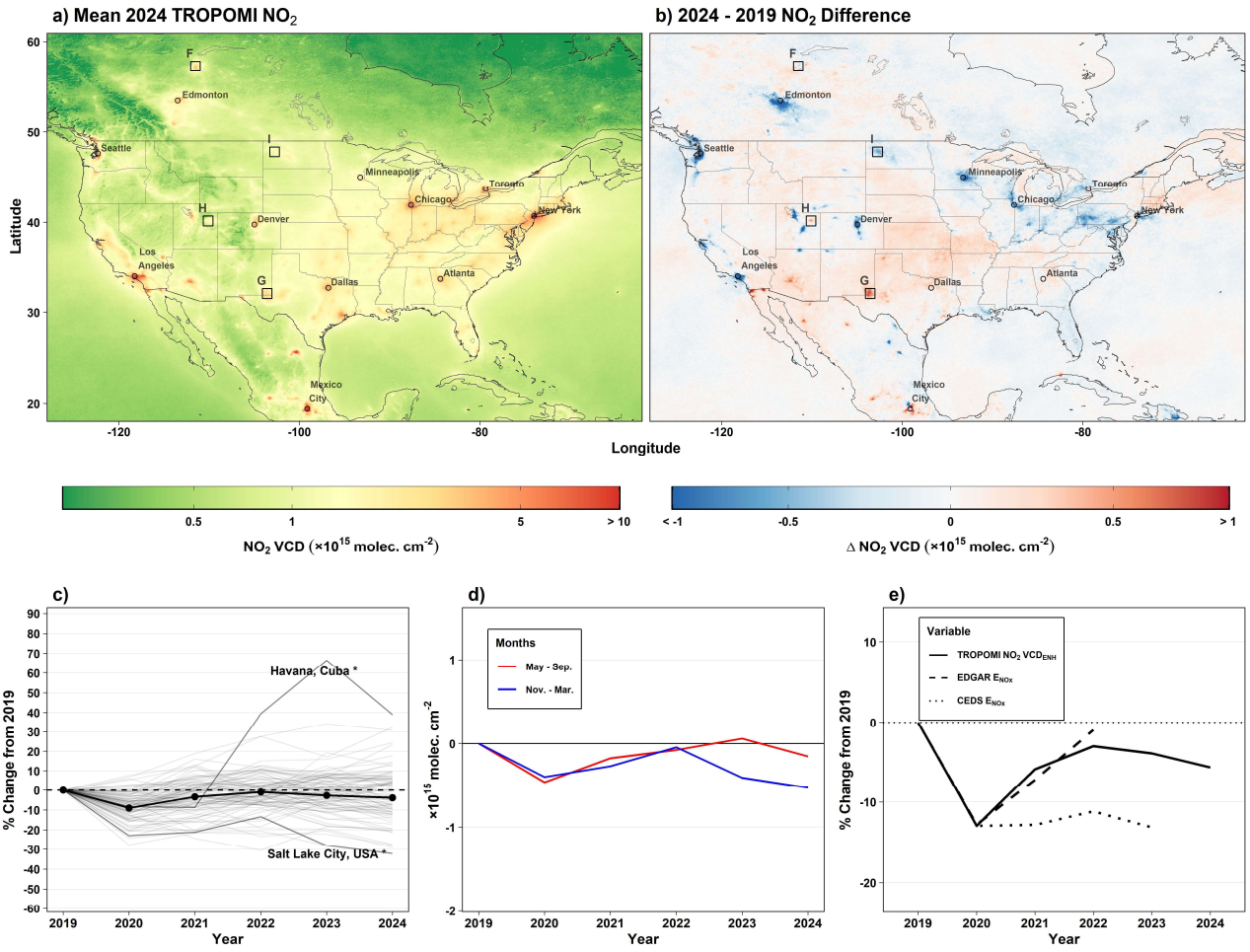

Figure 10: Same as Fig. 6, but for North America. Regions F, G, H and I in panels a and b represent the Athabasca, Permian, Bakken and Uintah, respectively, as highlighted in Fig. 12.

In Canada, the largest difference in VCD ~~decreases were observed~~between 2024 and 2019 occurred in Alberta Province in and around Edmonton (~~-19%).~~0.9×10^{15} molecules cm^{-2}%; Fig. 10b), although the city did not experience a statistically significant trend for that period. In the U.S., aside from decreases in urban environments, the largest changes were observed in remote areas near coal power plants with reduced activity, e.g. near the decommissioned Navajo Generating Station in northern Arizona~~, the Four Corners Generating Station in northern New Mexico, and the Hunter and Huntington Power Plants in central Utah~~ (Goldberg et al., 2021). ~~Oil, gas, and coal mining operations influenced regional VCD changes as well, with annual mean NO_2 VCDs decreasing from 2019 to 2024 in the Athabasca oil sands (+1%) in Northern Alberta (Fig. 3f), increases in the Permian (+29%) and Uintah (+35%) Basins in the southwestern U.S. (Fig. 3g-h), and decreases in the Bakken (-16%) in North Dakota (Fig. 3i).~~ Apparent within the U.S. is a slight increase in background concentrations in rural regions, particularly in the

Central and Western U.S. It is unclear if this is due to an extension of the NO_2 lifetime due to decreasing VOCs and O_3 over this 6-year period (e.g., Laughner & Cohen 2019) or due to increased NOx emissions in rural areas or both. Further work should investigate this.

In Mexico, Central America and the Caribbean, the largest VCDs are observed near Mexico City (11.3×10^{15} molecules cm^{-2}) and Monterrey, Mexico (7.7×10^{15} molecules cm^{-2}), with numerous other notable urban signatures. (Fig. 10a). The largest urban increases were observed at sites in Northern Mexico, including Mexicali (+31%)6.1±0.9% yr^{-1}; $p < 0.001$) and Hermosillo (+32%) as well as a handful of regions with decreased VCDs in northern Mexico, including Monterrey (-9%). VCDs also decreased near5.2±0.7% yr^{-1}; $p < 0.001$). Additional notable changes occurred in the capital city of Santo Domingo, Dominican Republic (-28%),4.1±1.2% yr^{-1}; $p = 0.006$), and increased near Havana, Cuba (+39%).11.2±1.7% yr^{-1}; $p < 0.001$) (Fig. 10b).

In South America, the largest VCDs are observedMost North American cities experienced a decrease in annual NO_2 VCD of less than 10% in 2020, with concentrations generally rebounding to 2019 levels by 2024 (Fig. 10c). Havana, Cuba was a notable exception of North American cities, with VCDs increasing by nearly 70% through 2023 relative to 2019, with a slight decrease in 2024. Cities in the western U.S., such as Salt Lake City and Denver experienced some of the largest percent decreases on the continent, decreasing by approximately 30% through 2024. The bulk of the observed annual decreases through 2024 in North American cities occurred during winter (Fig. 10 d), with an average winter decrease of -0.5×10^{15} molecules cm^{-2} during those months. In North America, VCD_{ENH} decreased by 13% from 2019 to 2020 (Fig. 10e), compared with a decrease of 10% in overall urban VCD from 2019 to 2020, and VCD_{ENH} remained approximately 7.5% below 2019 levels by 2024. Averaged for North America, population-weighted EDGAR NOx emissions and VCD_{ENH} exhibited a similar change relative to 2019 levels through 2022, with a mean difference of +0.3%, while CEDS and VCD_{ENH} exhibited a larger mean difference of -6.1%, with differences most pronounced after 2020. This suggests relatively good agreement between North American EDGAR and TROPOMI trends, while CEDS emissions for the region may be underestimated from 2020 onward (Fig. 10e).

5.5 South America

The largest 2024 mean VCDs in South America are observed in urban regions, including near Lima, Peru (6.3×10^{15} molecules cm^{-2}); Santiago, Chile (9.7×10^{15} molecules cm^{-2}); and Sao Paulo, Brazil (7.3×10^{15} molecules cm^{-2}) (Fig. S711a). Regions near Santiago experienced some of the largest decreasesdifferences in VCD in South America (-19%),between 2019 and 2024 (Fig. 11b) (-2.2×10^{15} molecules cm^{-2}), while Quito, Ecuador experienced the largest increase (+86%).a significant increasing trend for that period (+12.7±1.9% yr^{-1}; $p < 0.001$).

South American cities experienced a 10% population-weighted VCD decrease in 2020, with mean concentrations rebounding to 2019 values by 2021 and remaining around those levels through 2024 (Fig. 11ce). One notable exception is Quito, Ecuador, which experienced a VCD increase of over 85% through 2024. Santos, Brazil, an active port town southeast of São Paulo,

experienced one of the largest VCD decreases in South America, with a 35% decrease in VCDs from 2019 to 2020, followed by sustained, gradual annual increases through 2024.

Seasonal changes impacted South American cities less than cities on other continents through 2024 (Fig. 11d), with mean winter and summer VCDs both changing by less than 0.3×10^{15} molecules cm^{-2} through 2024. Accounting for urban background concentrations, South American cities experienced a population-weighted VCD_{ENH} decrease of 16% from 2019 to 2020, with concentrations rebounding to near 2019 levels by 2021 (Fig. 11e). Both EDGAR and CEDS estimated similar population-weighted NOx emissions trends for the region, though neither inventory appeared to capture the robust 2020 decrease observed by TROPOMI (Fig. 11e). Both inventories experienced a similar mean difference between emissions and VCD_{ENH} (+7.7% and +6.7%, respectively), suggesting that urban NOx emissions in both inventories may be overestimated for the region.

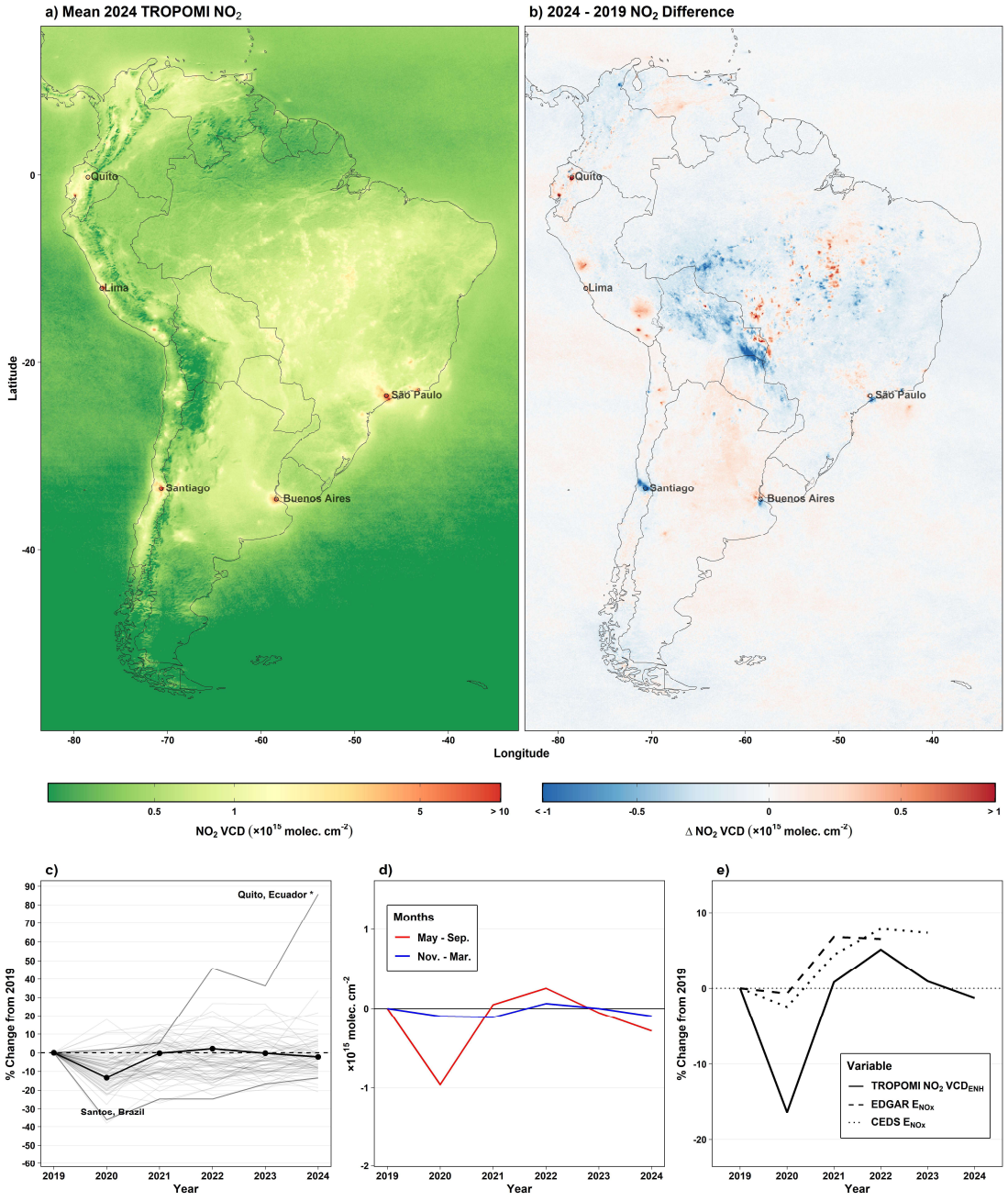

Figure 611: Same as Fig. 26, but for ~~North America. Squares and numbers represent select oil and gas regions highlighted in Fig. 3.~~South America.

6 TROPOMI NO_2 VCD changes in oil, gas and other mining regions

NO_2 can be readily observed over oil, gas, and other mining regions due to emissions from drilling and extraction equipment, processing plants, compressors, truck traffic, and routine or episodic flaring. In these settings, increases or decreases in NO_2 can signify shifts in production levels or changes in mining activity. Because NO_2 responds quickly to changes in combustion-related activity, satellite retrievals serve as an effective proxy for monitoring relative operational intensity in major extraction regions (Dix et al., 2022).

Known coal-dominated mining regions showed pronounced NO_2 VCD increases from 2019 to 2024 (Fig. 12). The sparsely-populated Santanghu Basin (Fig. 12a), a region in eastern Xinjiang Province with a relatively nascent coal mining industry (Zhang et al., 2018; Liu et al., 2018), represented the most substantial increase in VCD over China through 2024 (23.9±1.6% yr^{-1}; $p < 0.001$). The recent expansion of mining operations is evident in visible satellite imagery (Fig. S20). The largest regional increase in VCD anywhere in India from 2019 to 2024 (+2.1 × 10^{15} molecules cm^{-2}) was observed in the Ib Valley in northwestern Odisha state (Fig. 12b). The region contains multiple surface coal mines and coal-fired power plants (Varma et al., 2015), with VCDs increasing at a rate of 8.2±1.3% yr^{-1} ($p < 0.001$). NO_2 VCDs near numerous other coal mines and power plants throughout India exhibited changes, but NO_2 VCD increases were more prevalent than decreases. In the Kuzbass Region of Siberia, one of Russia's largest coal mining regions, 2024 annual mean VCDs were 2.4 × 10^{15} molecules cm^{-2} higher than in 2019, though no significant trend was observed (Fig. 12c). A previous study identified a correlation between space-based NO_2 observations and regional coal production in the Kuzbass region (Labzovskii et al., 2022), providing relevant context for the observed VCD changes. Increased VCDs were also observed over rare earth metal mines. In a mining region known as the Copperbelt in the south of the Democratic Republic of the Congo (DRC), broad NO_2 VCD increases were observed, including at a large surface copper and cobalt mine near the city of Kolwezi (Fig. 12e). VCDs at the Kolwezi mine increased at a rate of 10.1±0.9% yr^{-1} ($p < 0.001$) from 2019 to 2024. Numerous surface mines exist in the region, with most observing increases in NOx emissions from mining operations in recent years (Martínez-Alonso et al., 2023).

Not all coal regions experienced increased VCDs. Northwest of Johannesburg, South Africa in Limpopo Province, NO_2 VCDs near the Grootegeluk surface coal mine, together with two adjacent power plants (Faure et al., 2010; Shikwambana et al., 2020) decreased at a rate of -5.2±1.2% yr^{-1} ($p < 0.001$) from 2019 to 2024 (Fig. 12d). The region represented one of the largest NO_2 signatures in Africa in 2024, despite the decreasing trend for this period (Fig. 8a).

Oil and gas extraction areas in North America experienced diverse patterns. Annual mean NO_2 VCDs at the Athabasca oil sands in Alberta, Canada were slightly lower in 2024 than in 2019, although the decreasing trend for the period was insignificant ($p > 0.05$; Fig. 12f). The Bakken region in North Dakota, U.S. experienced a similarly insignificant decrease in VCDs (Fig. 12i). Notable increases occurred in the Permian (Fig. 12g) and Uintah (Fig. 12h) Basins in the southwestern U.S. experiencing increasing trends of 5.8±0.7% yr^{-1} ($p < 0.001$) and 7.6±1.1% yr^{-1} ($p < 0.001$), respectively.

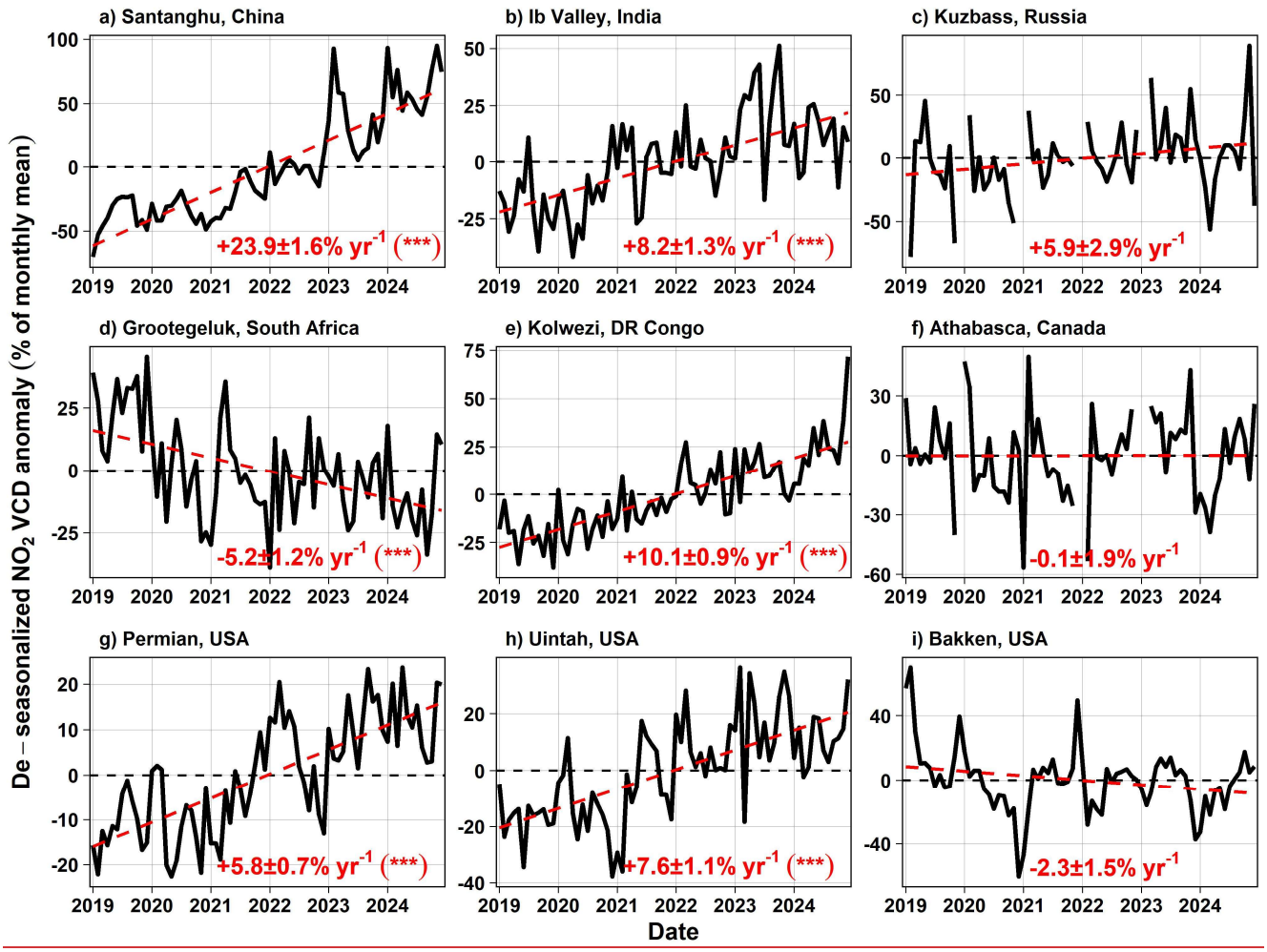

Figure 12: Monthly time series of de-seasonalized NO_2 VCDs over selected oil, gas, and other mining regions. Black lines denote de-seasonalized VCDs, and dashed red lines represent trends characterized by ordinary least-squares regression for each site. Months with missing data lacked quality-assured TROPOMI observations. The % change yr^{-1}, standard error and statistical significance of each trend is reported each panel. Note the differing y-axis extents for each panel.

7 Conclusions

We present a global analysis of urban TROPOMI tropospheric NO_2 VCD trends from 2019 to 2024 using GHS-SMOD-defined urban boundaries, encompassing more than 11,500 cities. Our results reveal ~~widespread decreases~~statistically lower urban population-weighted NO_2 VCDs in ~~NO_2 across cities~~2024 than in 2019 in Asia and Oceania (-17~~% on average),~~ %) and Europe (-~~17%), and North America (-5%),~~13%) with particularly strong reductions in cities including Seoul (-~~40%),~~9.4±1.0% yr^{-1}; p < 0.001), Guangzhou (-~~30%),~~5.6±1.3% yr^{-1}; p < 0.001), and London, England (-~~34%).~~5.4±1.3% yr^{-1}; p < 0.001). These decreases generally reflect a combination of long-term emissions control policies and economic incentives, indicating ~~polices~~policies to tackle NO_2 pollution have broadly worked. COVID-19 induced reductions in activity often caused a temporary NO_2 reduction but is unlikely to have caused much of the long-term changes between 2019 and 2024. Conversely, urban NO_2 in ~~Africa has gradually~~numerous African cities have increased over the same period, with Abidjan (+~~40%)~~6.6±1.2% yr^{-1}; p < 0.001), Cairo (+2.3±0.8% yr^{-1}; p = 0.006) and Addis Ababa (+~~35%)~~2.4±1.1% yr^{-1}; p = 0.012) representing larger cities that are leading the continent's upward trend. ~~With~~Though numerous populous North American cities exhibited significant VCD decreases, population-weighted urban levels for the ~~exception of May-September in 2020~~continent as a whole did not show a significant change. Similarly, South ~~America~~American cities exhibited ~~little mean~~an insignificant VCD change from 2019 to 2024, ~~with being Santiago (-19%) being a notable exception.~~apart from May-September in 2020. Population-weighted NO_2 VCDs ~~increased~~ increases were most notable in countries in the Middle East and ~~much of~~ Africa, highlighting a potential degradation in air quality in regions of the world that lack extensive ground-level monitoring.

Evaluating annual changes in TROPOMI NO_2 urban enhancements (VCD_{ENH})—the difference between mean urban and background VCDs—against changes in EDGAR and CEDS NOx emissions inventories, we ~~show that~~ highlight potential discrepancies in inventory estimates in urban regions. In African, Asian and European cities, changes in VCD_{ENH} ~~scales best with~~ tend to exceed changes in both EDGAR and CEDS emissions, pointing to potential inventory overestimates in NOx ~~in European and~~ emissions. In North ~~American cities,~~America, EDGAR agrees well with VCD_{ENH} (mean ~~percent differences~~difference of ~~+5.7% and +~~0.23% relative to 2019 ~~levels, respectively, and scale worse in other parts of the globe, revealing potential discrepancies in emissions inventories. This mismatch is particularly evident in African (-7.7%) and Asian (+8.3%) cities, and~~values), while CEDS NOx emissions are 6.1% lower than VCD_{ENH}, relative to their respective 2019 values. These mismatches may stem from rapidly evolving emission sources or limitations in the EDGAR and CEDS bottom-up inventory methods. Similar discrepancies in emissions inventories in the Global South have been reported in previous studies (Ahn et al., 2023), suggesting ~~a systematic~~larger emissions ~~underestimation~~uncertainties in regions where unmonitored emissions activity may be significant.

In most regions, VCD trends from 2019 to 2024 were driven by changes during the colder months (November – March). This was most pronounced in Asian cities, where mean cold season VCDs decreased by -1.2 × 10^{15} molecules cm^{-2} (-18%) ~~on~~ from

2019 to 2024, compared with warm season VCD decreases of -0.5 × 10^{15} molecules cm^{-2} (-13%). Large changes in NO_2 were not confined to urban regions alone. We identified localized increases near fossil fuel and other mining operations, including in the Santanghu Basin in China (+~~172%),~~23.9±1.6% yr^{-1}; $p < 0.001$), the Permian (+~~19%)~~5.8±0.7% yr^{-1}; $p < 0.001$) and Uintah (+~~35%)~~ 7.6±1.1% yr^{-1}; $p < 0.001$)Basins in the U.S., and the Copperbelt region of the DRC ~~(+64%),~~(10.1±0.9% yr^{-1}; $p < 0.001$), signaling expanding industrial activity. In Khartoum and Kyiv, conflict and displacement drove sharp reductions in NO_2, demonstrating the utility of satellite data in detecting societal disruptions.

Several limitations of this work should be noted. First, satellite NO_2 column densities may not always reflect surface-level NO_2 concentrations, particularly in regions with vertically elevated sources. In urban areas dominated by surface-based transportation emissions, NO_2 VCDs are likely more representative of surface exposure. However, in areas with tall-stack sources, such as power plants, NO_2 columns may be decoupled from near-surface levels~~.~~ (Brett et al., 2025). Second, we assume static city boundaries defined by the 2023 version of GHS-SMOD, with population estimates from 2020. This is likely a reasonable approximation for urbanized regions in Europe and North America, where built-up area changes are slow, but may introduce uncertainty in rapidly urbanizing regions of Africa and Asia over a six-year period. Future analyses could incorporate time-varying urban boundaries to address this. Additionally, while many of the trends presented here reflect changes in anthropogenic NOx emissions, it is important to recognize that atmospheric chemistry also influences the observed NO_2 variability. Seasonal differences in photochemical lifetimes (i.e., longest in winter), boundary layer mixing (i.e., more vertical mixing in summer), chemical partitioning between NO and NO_2 (i.e., the fraction of NO_2 is largest in winter) and meteorological variability can all modulate the magnitude and timing of observed trends. These processes likely contribute to some of the regional and seasonal differences highlighted in this study.

Taken together, these results demonstrate the utility of high-resolution satellite instruments for characterizing both broad regional trends and localized pollution changes, and linking with anthropogenically induced factors such as urban growth, industrial expansion, policy interventions, and conflict. This highlights potential in using TROPOMI observations as an accountability agent to determine how local changes in human activities affect local and global air pollution. As the TROPOMI record lengthens and newer, geostationary satellites come online and begin to detect changes in atmospheric composition, continued space-based monitoring will be essential for improving our understanding of atmospheric composition and chemistry around the globe.

Data Availability.

The level 3 annual and monthly average TROPOMI NO_2 VCDs are available at 10.5067/ACADNS5UBWPQ and https://doi.org/10.5067/KKPPL39PEIGE, respectively. The GHS-SMOD urban boundaries can be downloaded from https://human-settlement.emergency.copernicus.eu/download.php?ds=smod. The ~~EDGARDv8~~EDGARv8.1 NOx emissions

can be downloaded from https://edgar.jrc.ec.europa.eu/dataset_ap81. The CEDS NOx emissions can be downloaded from https://aims2.llnl.gov/.

Supplement.

The supplement contains additional figures related to the study, including: S1 ~~All~~ Background NO_2 sensitivity in Beijing. S2 Background NO_2 sensitivity in Los Angeles. S3 Background NO_2 sensitivity in London. S4 Background NO_2 sensitivity in Moscow. S5 Annual background NO_2 changes by continent. S6 Relative NO_2 VCD_{ENH} changes by continent. S7 Background NO_2 for adjacent cities. S8 GHS-SMOD urban clusters~~. S2~~ example. S9 Data disaggregation example. ~~S3 Satellite view of surface mines. S4 Spatial plot of African NO_2. S5~~ S10 Khartoum NO_2 time series. ~~S6~~S11 NO_2 increases in three ~~U.S.~~global cities. ~~S7 Spatial plot of South American~~S12 Annual mean NO_2~~. S8~~ in Tehran, Iran. S13 Annual mean NO_2 VCDs for Bangladeshi cities. ~~S9 Annual mean NO_2 in Iran. S10 Annual mean VCDs in Chinese cities. S11~~S14 Seasonal relative NO_2 changes by continent. S15 Annual mean NO_2 changes in the European Union. ~~S12~~S16 Annual mean NO_2 changes in Russian and Ukrainian cities. ~~S13~~S17 Seasonal NO_2 changes by continent~~.~~, without Russia. S18 NO_2 increases in three U.S. cities. S19 Satellite view of surface mines.

Author Contribution.

D.H. and D.G. contributed to the project design. D.G. processed and provided the annually- and monthly-averaged NO_2 vertical column densities. All authors edited the manuscript.

Competing Interests.

The authors declare that they have no conflict of interest.

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